

MEETING:	Full Council
DATE:	Thursday, 26 July 2018
TIME:	10.30 am
VENUE:	Council Chamber, Barnsley Town Hall

SUPPLEMENTARY AGENDA

4. Audit Committee Minutes - 20th July, 2018 (*Pages 3 - 12*)
5. External Audit Annual Governance Report 2017/18 (*Pages 13 - 198*)

To consider the External Auditor's Annual Governance Report for 2017/18.

RECOMMENDED TO COUNCIL:-

- (i) That the External Auditor's Annual Governance Report 2017/18 be approved;
- (ii) That the findings on the effectiveness of the Council's internal controls and the conclusions on the Council's arrangements for securing Value for Money be noted; and
- (iii) That the findings from the audit work in relation to the 2017/18 financial statements be noted and accordingly, the final accounts 2017/18 be approved.

6. Final Annual Governance Statement 2017/18

To consider a report of the Chief Executive and Executive Director Core Services seeking the approval of the Annual Governance Statement 2017/18.

RECOMMENDED TO COUNCIL that the final Annual Governance Statement 2017/18 be approved and adopted.



Diana Terris
Chief Executive

25th July, 2018

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MEETING:	Audit Committee
DATE:	Friday, 20 July 2018
TIME:	2.00 pm
VENUE:	Council Chamber, Barnsley Town Hall

MINUTES

Present Councillors Richardson (Chair), Barnard and Lofts together with Independent Members - Ms K Armitage, Ms D Brown, Mr S Gill, Mr P Johnson and Mr M Marks

14. DECLARATIONS OF PECUNIARY AND NON-PECUNIARY INTEREST

Councillor Lofts declared a non-pecuniary interest in Minute No 16 'Report to those charged with Governance (ISO 260) 2017/18' and Minute 15 'Revised Audited Statement of Accounts 2017/18' insofar as the discussion related to the South Yorkshire Pensions Authority being a representative on the Local Pensions Board.

15. MINUTES

The minutes of the meeting held on the 6th June and 2nd July, 2018 were taken as read and signed by the Chair as a correct record.

Further to Minute 13 of the meeting held on the 2nd July, 2018, the Service Director Finance circulated a schedule giving responses to issues raised by the Committee in relation to the Draft Statement of Accounts 2017/18.

16. REPORT TO THOSE CHARGED WITH GOVERNANCE (ISA 260) 2017/18

The Committee considered a report of the External Auditor (KPMG) which had been submitted in accordance with International Standard on Auditing 260, the External Audit Governance Report 2017/18. Mrs C Partridge representing KPMG attended the meeting to present the report.

The report incorporated, amongst other things, the following:

- The Financial Statements, including the significant audit risks, area of audit focus and judgements
- The proposed opinion and audit differences
- The Accounts Production and audit process
- The current position with regard to the completion of the audit of the financial statements
- The Value for Money Conclusion

Appendices to the report provided the following:

- Key issues and recommendations
- The follow up of prior year recommendations – all of which had been implemented
- The audit differences
- Materiality and the reporting of audit differences
- The communications that had been made to this Committee as required

- The Declaration of independence and objectivity
- The audit fees
- The IT Audit Recommendations

In relation to the Financial Statements, the report summarised the key findings in relation to the 2017/18 external audit. Subject to all outstanding queries being resolved to their satisfaction it was anticipated that an unqualified audit opinion on the Authority's financial statements would be issued before the deadline of 31st July, 2018 following consideration by the Council on the 26th July, 2018.

Based on the initial assessment of risks to the financial statements a number of significant risks (excluding those mandated by International Standards on Auditing) had been highlighted, as detailed below, but no issues had been identified as a result of the work undertaken:

- Valuation of Property, Plant and Equipment – this would not involve any material adjustments and would not impact on the signing off the financial statements
- Pensions Liabilities
- Faster close for the production of the financial statements

A number of adjustments had been identified:

- one with a total value of £17.050m (in relation to payments to the South Yorkshire Pensions Authority) but which resulted in no impact to the reported deficit on the provision of services and no impact to the general fund and the Housing Revenue Account balance
- one unadjusted difference with a value of £5m in relation to pension asset valuation

Based on the work undertaken three recommendations had been made and these were detailed within Appendix 1. These related to SAP IT controls, the Glassworks Governance Controls and the Receipt of related party declaration forms from Councillors. These had been discussed with management and the response to those recommendations was detailed.

As at the date of the drafting of the report the following procedures still had to be completed:

- the final review of pension assumptions used by the actuary
- the final procedures relating to the allocation of pension fund assets
- the completion of WGA work
- updating work in response to a small number of outstanding queries

In relation to the Value for Money arrangements it was reported that it had been concluded that the Authority had made proper arrangements to secure economy, efficiency and effectiveness in its use of resources and it was anticipated, therefore, that an unqualified Value for Money opinion would be issued. One significant Value for Money audit risk had been identified in relation to the Delivery of Budgets as a result of reductions in central government funding and other pressures which

required the Authority to make additional savings beyond those from previous years details of which were outlined within Appendix 2.

Finally, Mrs Partridge asked to place on record her thanks to officers and members for their continuing help and co-operation throughout the audit work.

The presentation engendered a full and frank discussion during which matters of a detailed and general nature were raised and answers were given to Members questions where appropriate.

The following issues were referred to:

- there was some concern expressed at the late publication of this report which gave members little opportunity to give it the full scrutiny it deserved. Mrs Partridge acknowledged this and explained the reasons which were largely due to the change in timescale for the approval of the final accounts. For this reason she had gone through the report in some detail. The Service Director Finance stated that consideration would be given as to how this matter could be addressed in future years
- In relation to the IT controls, a number of areas had been identified for further improvement particularly in relation to SAP. These issues largely related to access requirements and permissions and the IT Service was addressing these issues as a matter of urgency. An assurance was given that no-one outside IT could access the system or change permissions. It was noted that the recommendations in relation to SAP Privileged Profiles had been completed by July 2018
- In relation to specific questioning, Mrs Partridge explained that the £5m unadjusted audit difference in relation to pension asset valuation was due to the actuary having to use estimates to provide their valuation in time for the draft accounts. There were, however, no particular concerns from an External Audit perspective about this
- External Audit had considered the level of prudence within the key judgements of the 217/18 financial statements and accounting estimates and all findings were within an acceptable range
- External Audit had considered the assumptions behind the Medium Term Financial Plan particularly in relation to the Glassworks project the full cost of which was not yet known. Work was progressing on this and Phase 2 was likely to commence in the near future. Whilst there were no specific areas of concern at the moment, given the capital investment involved, uncertainty around returns and the significance for Barnsley it was important that strong governance controls were maintained. It had been recommended, therefore, that this Committee consider whether there were any gaps in assurance in relation to this project. Arising out of the discussion the following points were highlighted
 - It was suggested that a 'summary document' detailing key risks and governance arrangements should be submitted so that Members could see the complete picture of potential issues. The Chair stated that this Committee would be kept informed of all issues arising from this project
 - The Executive Director Core Services briefly commented upon the governance and management arrangements in place and he would be happy to give a report on how this operated together with the

assurance arrangements in place. The Council would be asked to consider the arrangements for Phase 2 of the project in the near future and within that context, a report could be presented to this Committee in September

- The Service Director Finance reported that pension liabilities for NPS and Norse were not considered material enough to be included within the group accounts, however, information on this could be provided

RESOLVED:-

- (i) That the External Auditor's Report 2017/18 be received and referred for consideration by the Council to be held on the 26th July, 2018;
- (ii) That the Auditor's findings on the effectiveness of the Council's internal controls and the conclusion on the Council's arrangements for securing Value for Money be noted; and
- (iii) That the Committee place on record their thanks and appreciation for the hard work of the External Auditor and the Service Director Finance and his Team in this process.

RECOMMENDED TO FULL COUNCIL ON THE 26th JULY, 2018:-

- (i) That the External Auditor's Annual Governance Report 2017/18 be approved;
- (ii) That the findings on the effectiveness of the Council's internal controls and the conclusions on the Council's arrangements for securing Value for Money be noted; and
- (iii) That the findings from the audit work in relation to the 2017/18 financial statements be noted and accordingly, the final accounts 2017/18 be approved.

17. REVISED AUDITED STATEMENT OF ACCOUNTS 2017/18

Further to Minute 13 of the meeting held on the 2nd July, 2018, the Service Director Finance submitted the revised audited Statement of Accounts for 2017/18

RESOLVED that submission for approval for the revised audited Statement of Accounts 2017/18 to the Council on the 26th July, 2018 be noted.

18. ANNUAL GOVERNANCE REPORT 2017/18

Further to minute 4 of the meeting held on the 6th June, 2018 the Committee considered a joint report of the Chief Executive and Executive Director Core Services on the final Annual Governance Statement for 2017/18, requesting the Committee to refer it to Council for consideration and adoption as part of the process for approving the 2017/18 Statement of Accounts. A copy of the Statement was appended to the report.

The Risk and Governance Manager reported that the Annual Governance Statement had been amended to reflect comments expressed by Members at the meeting in June.

RECOMMENDED TO FULL COUNCIL ON THE 26th JULY, 2018 that the final Annual Governance Statement 2017/18 be approved and adopted.

19. INTERNAL AUDIT QUARTERLY REPORT 2018/19 - QUARTER ENDED 30TH JUNE, 2018

The Head of Internal Audit and Corporate Anti-Fraud submitted a report providing a comprehensive overview of the key activities and findings of Internal Audit based on the Service's work covering the whole of the First quarter ending 30th June, 2018 of the 2018/19 audit year.

The report covered:

- The issues arising from completed Internal Audit work in the period
- Matters that had required investigation
- An opinion on the ongoing overall assurance Internal Audit was able to provide based on the work undertaken regarding the adequacy and effectiveness of the Authority's internal control environment
- Progress on the delivery of the Internal Audit Plan for the period up to the end of the fourth quarter of 2017/18
- Details of Internal Audit's performance for the quarter which remained satisfactory

Internal Audit work undertaken during the period had identified no fundamental management action.

The internal control assurance opinion overall remained adequate based on the results of the work undertaken during the quarter. All work detailed within the Audit Plan for 2017/18 had been completed and all areas had received adequate or substantial assurances.

Of the 47 management actions followed up, 28% had been implemented by the original target date, 4% had been completed after the target date, 17% had not yet been completed by had revised dates agreed, 17% had not reached their target date and 34% were waiting a response from management

In relation to the Audit Plan, actual days delivered was 448 days which was in line with the profile of work planned. It was pleasing to note that all work detailed within the Audit Plan for 2017/18 had been completed and all areas had received adequate or substantial assurances.

Quarterly performance of the function was satisfactory with all Performance Indicators meeting or exceeding target levels.

There were 9 significant management actions that were overdue as at 30th June, 2018 and the Executive Director Core Services submitted a further report which detailed the progress made against those recommendations since that date together with the reasons for the delay.

In the ensuing discussion, and in response to detailed questioning, the following matters were highlighted:

- In response to specific questioning the Audit Manager referred to and explained the reasons for the reciprocal audit arrangements in place with Doncaster MBC and particularly as this related to the HCA Grant Funding audit. It was noted that this was a cost neutral arrangement
- In relation to the Workforce Development Fund Audit it was noted that the circulated report detailed the progress made to the Significant Management actions that had been overdue. Some issues had related to the delay in feeding back to Audit the action taken in response to recommendations
- Further information would be provided on the implementation of a programme of formal audits of Adult social Care cases, the numbers involved and the reasons for such audits

RESOLVED

- (i) that the issues arising from the completed internal audit work for the period along with the responses received from management be noted;
- (ii) that the assurance opinion on the adequacy and effectiveness of the Authority's Internal Control Framework based on the work of Internal Audit in the period to the end of June 2018 be noted;
- (iii) that the progress against the Internal Audit Plan for 2018/19 for the period to the end of June, 2018 be noted; and
- (iv) that the performance of the Internal Audit Division for the first quarter be noted.

20. ANNUAL REPORT ON TREASURY MANAGEMENT AND LEASING ACTIVITIES 2017/18

The Executive Director Core Services and Service Director Finance submitted a joint report prepared in accordance with the CIPFA Treasury Management Code and CIPFA prudential Code reviewing the Treasury Management and Leasing activities carried out by the Council during 2017/19.

In broad terms the report covered the following:

- The agreed Treasury Management Strategy 2017/18;
- The Economic summary;
- The Council's borrowing and leasing activity including the Gross Debt and Capital Financing Requirement, the movement on Gross Debt and Future Outlook
- The Council's investment activity including the Movement on Investments and Future Outlook; and
- Prudential and Treasury Indicators for 2017/18

Appendices to the report provided:

- Actual Prudential and Treasury Indicators for 2017/18;
- New Long Term Borrowing during 2017/18;
- The Investment Portfolio as at 31st March, 2018; and
- The Economic Commentary from Link Asset Services

Arising out of the discussion, and particularly in relation to the Maturity Structure of Fixed Rate Borrowing referred to within Appendix 1, reference was made to the use of LOBO's and upon the potential implications for councils of such arrangements. It was noted that the Council LOBO's were shown within the 'less than 12 months' category.

RESOLVED

- (i) That the Treasury Management and Leasing Activities carried out during 2017/18 be noted; and
- (ii) That the Prudential and Treasury Indicators set out in Appendix 1 of the report be noted.

21. BUSINESS IMPROVEMENT AND COMMUNICATIONS PROGRESS REPORT

The Service Director Business Improvement and Communications submitted a report providing an overview of the functions of the Business and Improvement and Communications Business Unit and related elements of the Annual Governance Statement process in accordance with the Audit Committee work programme.

The report provided a summary of the five broad functions of the Business Unit which was responsible for driving and delivering business improvement and communications in order to ensure that the organisation was customer focussed, modern, efficient and commercially minded Future Council. It then went on to outline, in detail, the work of the Unit in relation to:

- Performance and Development Reviews;
- Performance Management;
- Equality and Inclusion;
- Corporate Programmes, Projects, Feedback and Improvement; and
- Other issues affecting Elected Members particularly in relation delivering the Overview and Scrutiny function

Appendices to the report provided a summary of the Performance and Development Reviews completed as at 31st March, 2018 by Directorate and Service together with a copy of the Council's Annual Customer Feedback Report.

The following officers attended the meeting to report on their respective areas of service and to answer Members questions:

- Ms K Welbourne – Organisation and Workforce Improvement Manager
- Mr M Rangecroft – Head of Business Improvement and Inell
- Mr J Horsley – Equality and Inclusion Manager
- Mrs K Liddall – Head of Programmes, Projects, Feedback and Improvement

In the ensuing discussion, the following matters were raised:

- In relation to Performance and Development Reviews
 - It was noted that PDR's were no longer 'programmed' for a particular time in the year but was now left to individual services as to when they would be undertaken to best meet the needs of that service. This could explain why the number of reviews completed by the end of quarter 4 was 51.6%. In addition, some services had been waiting the introduction of the new approach before undertaking reviews. This was, however, higher than the same quarter last year and it was hoped that the changes to the process would enable a greater compliance rate in the future
 - It was felt that the new PDR process was robust and 'fit for purpose' – it was important to note that the role of managers to ensure that PDR's were undertaken
 - The reasons for undertaking PDR's and the benefits for both the employee and for the Council was referred to. It was noted that there was no additional cost to the service in undertaking them
 - In response to specific questioning, reference was made to the range of 'tools' available to Managers to deal with employee performance
- In relation to Equality and Inclusion
 - It was noted that the Equality and Inclusion Team assessed the robustness of Cabinet reports by analysing a sample of reports throughout the year across each directorate and an explanation of how this was undertaken was provided. This was, in part, to ensure that the Council met its legal obligations. If there was a potential risk of challenge that the Council was not complying with the necessary legislation appropriate action would be taken. No complaints had been received since the introduction of the Equality Act 2010
 - Questions were raised in relation to access to buildings (particularly out of hours) and in relation to parking at the Town Hall. The Equality and Inclusion Manager was aware of issues being raised and stated that such matters would be used to inform the quality impact assessment. This would draw in evidence submitted by residents and would to inform any reports submitted to Cabinet
- In relation to Corporate Programmes, Projects, Feedback and Improvement
 - The way in which complaints were received, collated and dealt with was explained. It was noted that not all complaints were received directly with the Service and, therefore, the Service was raising the profile of how it could facilitate and deal with complaints as well as compliments
 - Whilst it was pleasing to note that the number of complaints had reduced year on year questions was asked as to if this could be because of the difficulties people had in getting through to the Council via telephone. It was pointed out that there was no deliberate policy to dissuade people from using the telephone, the council was, nevertheless, trying to make residents use online systems as this was the most cost effective approach.
 - The Executive Director Core Services commented that the number of complaints to the Local Government Ombudsman was also reducing year on year. Details of the number of complaints to the Ombudsman together with the findings would be provided for Members

- It was noted that irrespective of whether or not a customer was satisfied with the outcome of a complaint, at track of the entire 'customer journey' was kept
- It was noted that complaints received via the telephone direct to Councillors might not necessarily be tracked. The Executive Director Core Services commented that he assumed that if the matter was a genuine complaint then that would be passed on to the Team, however, further thought would be given as to how such issues could be facilitated and recorded.
- It would also be interesting to track, in the future, if complaints were genuine complaints or merely a request for a service

RESOLVED

- (i) That the report be received; and
- (ii) That officers be thanked for attending the meeting and for answering Members questions.

22. INFORMATION COMMISSIONERS AUDIT - RECORDS MANAGEMENT - UPDATE

Further to Minute 74 of the meeting held on the 18th April, 2018, Mrs S Hydon the Head of IT (Service Management) and Mr S Jagger (ICT Technical Specialist) made a presentation addressing issues arising from the ICO audit report in relation to Records Management.

The presentation gave details of the following:

- The promotion of a paperless office, the issues to be addressed together with the action taken and to be taken and the importance of understanding the difference between Records and Files - The Authority currently held in excess of 23m records/documents (which was growing substantially due to more being delivered electronically) with many officers not fully understanding the difference between a record and a document
- The Aims of the Project was to
 - Provide education and understanding
 - Ensure that the responsibility for a service's records sat with that service
 - Ensure that the proper tools were in place to manage records and documents the right way from now on (and ensuring that records were only kept for an appropriate time and were then deleted)
 - Consider how the authority dealt with its existing data migration
- High Level Tasks included
 - The development of the necessary tools to assist in this process
 - The establishment of Records Champions – these champions would 'sit' within Service areas and, amongst other things, would help officers understand the need for change, assist in the process by dealing with the transition of data, assist in establishing appropriate retention rules and help officers understand the differences between records and documents
 - The development of a new Barnsley Records Catalogue – being aligned to the retention of records

- Preparation of network content which in turn would lead to a reduction of the amount of data currently stored
- The establishment of training courses for Champions and all staff
- The development of transition tools to move from the existing network into a records management system (and subsequent deletion of that network information)
- Ensure appropriate Governance arrangements are in place particularly in preparation for future ICO audits

In the ensuing discussion particular reference was made to the following:

- The way in which the Authority used electronic ‘back up’ of documents – it was noted that ‘back ups’ are overwritten after time, depending on the system being copied
- There was a discussion on the work of the Records Champions and particular reference was made to the amount of time that each Champion would be required to allocate to the project
- The Head of IT (Service Management) referred to the amount of work to be undertaken. The next 18 months was likely to be intensive but the long term benefits would be significant. She was confident that there would be sufficient resources to undertake the necessary work
- The development of the necessary ‘tools’ was in hand and were to be tested initially with the HR Service in the next few days

RESOLVED

- (i) that the presentation be noted and officers be thanked for attending the meeting and answering Members questions; and
- (ii) that the action being taken to address issues raised following the Information Commissioners Audit in relation to Records Management be noted and supported.

23. AUDIT COMMITTEE WORK PLAN 2018/19

The Committee received a report providing the indicative work plan for the Committee for its proposed scheduled meetings for the remainder of the 2018/19 municipal year and for 2019/20.

The Chair referred to the Workshop Meeting to be held on the 31st October, 2018. He asked Members to contact him to let him know of any items they wished to discuss.

RESOLVED that the core work plan for 2018/19 and 2019/20 meetings of the Audit Committee be approved and reviewed on a regular basis.

.....
Chair



External Audit ISA260 Report 2017/18

**Barnsley Metropolitan
Borough Council**

23 July 2018



Summary for Audit Committee

This document summarises the key findings in relation to our 2017-18 external audit at Barnsley Metropolitan Borough Council ('the Authority').

This report covers both our on-site work which was completed in June and July 2018 on the Authority's significant risk areas, as well as other areas of your financial statements, and the control environment in place to support the production of timely and accurate financial statements.

Organisational and IT control environment

We have identified a number of issues in relation to the IT control environment. This predominantly relates to password controls, privileged user access and change management.

Controls over key financial systems

No issues have been noted in relation to controls over key financial systems.

Accounts production

We received the draft accounts on 31 May 2018, which is the statutory deadline for draft account production.

Working papers were provided in a timely manner and were of a similar standard to prior years.

Financial statements

Subject to all outstanding queries being resolved to our satisfaction we anticipate issuing an unqualified audit opinion on the Authority's financial statements before the deadline of 31 July 2018.

Based upon our initial assessment of risks to the financial statements (as reporting to you in our *External Audit Plan 2017/18* and updated during our audit) we identified the following significant risks (excluding those mandated by International Standards on Auditing – see Page 11):

- **Valuation of PPE** – Whilst the Authority operates a cyclical revaluation approach, the Code requires that all land and buildings be held at fair value. We have considered the way in which the Authority ensures that assets not subject to in-year revaluation are not materially misstated. No issues were identified as a result of our work;
- **Pensions Liabilities** – The valuation of the Authority's pension liability, as calculated by the Actuary, is dependent upon both the accuracy and completeness of the data provided and the assumptions adopted. We have reviewed the processes in place to ensure accuracy of data provided to the Actuary and considered the assumptions used in determining the valuation. No issues were identified as a result of our work and
- **Faster Close** – The timetable for the production of the financial statements has been significantly advanced with draft accounts having to be prepared by 31 May (2017: 30 June) and the final accounts signed by 31 July (2017: 30 September). We worked with the Authority in advance of our audit to understand the steps being taken to meet these deadlines and the impact on our work. We did not identify any issues caused by the faster close process.

We have identified one audit adjustment with a total value of £17.050 million. See Appendix 3 for details. This adjustment results in no impact to the reported deficit on provision of services and no impact to the general fund and Housing Revenue Account balance.

We identified one unadjusted audit difference in relation to the valuation of pension assets. This had a value of £5m and had not impact on the reported deficit on provision of services or the general fund and HRA balance.

Continued on the next page

Summary for Audit Committee (cont.)

Financial statements (cont.)

We identified one unadjusted difference, with a value of £5 million, in relation to pension asset valuation. See Appendix 3 for details

Based on our work, we have raised three recommendations. Details of our recommendations can be found in Appendix 1.

As at the date of drafting this report, we still have the following procedures to complete:

- Completion of WGA work; and
- Updating our work in response to a small number of outstanding queries.

We are now in the completion stage of the audit. We anticipate issuing our audit opinion by 31 July 2018. We will issue our completion certificate in advance of the WGA deadline of 31 August 2018.

Value for money arrangements

We have completed our risk-based work to consider whether in all significant respects the Authority has proper arrangements to ensure has taken properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. We have concluded that the Authority has made proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

We therefore anticipate issuing an unqualified value for money opinion.

We set out our assessment of those areas requiring additional risk based work in our *External Audit Plan 2017/18* and have updated this assessment during our interim visit. As a result of this we have identified the following significant VFM audit risks:

- **Delivery of Budgets** – As a result of reductions in central government funding, and other pressures, the Authority is having to make additional savings beyond those from prior years. We have considered the way in which the Authority identifies, approves, and monitors both savings plans and how budgets are monitored throughout the year.

See further details on page 21.

Exercising of audit powers

We have a duty to consider whether to issue a report in the public interest about something we believe the Authority should consider, or if the public should know about.

We have not identified any matters that would require us to issue a public interest report.

In addition, we have not had to exercise any other audit powers under the Local Audit & Accountability Act 2014.

Acknowledgements

We would like to take this opportunity to thank officers and Members for their continuing help.

Section one

Control Environment

Organisational and IT control environment

We have identified no significant issues with the Authority's organisational and IT control environment and consider that the overall arrangements that have been put in place are reasonable.

Despite this, we have noted a number of areas for further improvement which are detailed below.

Work completed

Controls operated at an organisational level often have an impact on controls at an operational level and if there were weaknesses this would have implications for our audit. We obtain an understanding of the Authority's overall control environment and determine if appropriate controls have been implemented. We do not complete detailed testing of these controls.

The Authority relies on information technology ("IT") to support both financial reporting and internal control processes. In order to satisfy ourselves that we can rely on the use of IT, we test controls over access to systems and data and system changes.

Key findings

We consider that your organisational and IT controls are effective overall, but noted a number of areas for further improvement:

- **SAP Privileged Profiles** – We identified eight accounts with super user access for an extended period with no clear, current reason for the access; two accounts which had been assigned temporary super user access with no evidence available for the underlying request; and three instances where users assigned themselves temporary super user access.
- **SAP Application Opening** – There is no formally evidenced process for requesting and approving the SAP application being opened to allow changes to the live system.
- **SAP Privileged Transactions** – We identified 34 user accounts which had privileged access assigned to change underlying data in the database and where the users had either left the Council (2) or are members of the Commercial services team (32) whose normal duties do not require this level of privilege. We also identified one user account that held privileges no longer required for the individual's job role and one user account which is now being used as a shared account to run batch jobs.
- **Infrastructure Passwords** – We noted a number of system password configurations that did not align with good practice and / or Council's password policy.
- **SAP Built In Accounts** – There are a number of built in system accounts which are used for specific purposes such as initial system set up or version upgrades which are not routinely disabled when not in use.
- **SAP Change Management** – There is no clearly documented change approval process for the SAP application, with minimal documentation retained.
- **SAP Change Segregation of Duty** – We noted eight active users with the ability to develop and implement changes to the live system without independent approval, and 75/471 indirect changes were developed and implemented by the same user.

These weaknesses meant that we needed to alter our audit strategy in relation to relying on automatic controls.. This also included additional substantive testing at year-end.

Recommendations are included in Appendix 8.

Organisational and IT control environment (cont.)

Aspect of controls	Assessment
Organisational controls:	
Management’s philosophy and operating style	3
Culture of honesty and ethical behaviour	3
Oversight by those charged with governance	3
Risk assessment process	3
Communications	3
Monitoring of controls	3
IT controls:	
Access to systems and data	2
System changes and maintenance	2

Key	
1	Significant gaps in the control environment.
2	Deficiencies in respect of individual controls
3	Generally sound control environment.

Controls over key financial systems

The controls over all of the key financial systems are sound.

Work completed

We review the outcome of internal audit’s work on the financial systems to influence our assessment of the overall control environment, which is a key factor when determining the external audit strategy.

Where we have determined that this is the most efficient audit approach to take, we evaluate the design and implementation of the control and then test selected controls that address key risks within these systems. The strength of the control framework informs the substantive testing we complete during our final accounts visit.

Our assessment of a system will not always be in line with your internal auditors’ opinion on that system. This is because we are solely interested in whether our audit risks are mitigated through effective controls, i.e. whether the system is likely to produce materially reliable figures for inclusion in the financial statements.

Key findings

Based on our work we have determined that the controls over all of the key financial systems are sound.

Aspect of controls	Assessment
Property, Plant and Equipment	3
Cash and Cash Equivalents	3
Pension Assets and Liabilities	3
Non pay expenditure	3
Payroll	3
Housing benefits expenditure	3
Business rates income	3
Council tax income	3
HRA rental income	3

Key	
1	Significant gaps in the control environment
2	Deficiencies in respect of individual controls
3	Generally sound control environment

An overhead photograph of four business professionals (three women and one man) seated around a white conference table. They are dressed in business attire (white shirts, grey blouses, and a light blue shirt). Two laptops and a black folder are on the table. The scene is brightly lit with natural light from a window on the left, creating strong shadows. A blue horizontal band is overlaid across the middle of the image, containing the text.

Section two

Financial Statements

Accounts production and audit process

Audit standards (ISA 260) require us to communicate our views on the significant qualitative aspects of the Authority's accounting practices and financial reporting.

We also assessed the Authority's process for preparing the accounts and its support for an efficient audit. The efficient production of the financial statements and good-quality working papers are critical to meeting the tighter deadlines.

The Authority's overall process for the preparation of the financial statements is adequate.

The Authority has implemented all of the recommendations in our *ISA 260 Report 2016/17*.

Accounts practices and production process

The Authority incorporated a number of measures into its closedown plan to further improve the project management of this complex process. Specifically, the Authority recognised the additional pressures which the earlier closedown brought and we engaged with officers in the period leading up to the year end in order to proactively address issues as they emerge.

We consider that the overall process for the preparation of your financial statements is good.

We also consider the Authority's accounting practices appropriate.

Going concern

The financial statements of the Authority have been prepared on a going concern basis. We confirm that we have identified no significant matters which would, in our view, affect the ability of the Authority to continue as a going concern.

Implementation of recommendations

We raised four recommendations in our ISA 260 Report 2016/17. The Authority has implemented all of the recommendations relating to the financial statements in line with the timescales of the action plan. There were no high priority recommendation made in the prior year. Further details of the progress made against 2016/17 recommendations are included in Appendix 2.

Completeness of draft accounts

We received a complete set of draft accounts on 31 May 2018, which is the statutory deadline.

Quality of supporting working papers

We issued our Accounts Audit Protocol to Phil Danforth on 9 March 2018. This important document sets out our audit approach and timetable. It also summarises the working papers and other evidence we require the Authority to provide to support our audit work. This helps the Authority to provide audit evidence in line with our expectations.

Although not all working papers were available on day one of our audit, they were all provided in a timely manner when requested.

The working papers were of similar quality to those provided in previous years.

Response to audit queries

We are pleased to report that our agreed turnaround time for dealing with audit queries was achieved by Officers, including those who are not part of the finance team. As a result of this, all of our audit work were completed within the timescales expected with no outstanding queries.

Accounts production and audit process (cont.)

Group audit

In addition to the Authority we deem Bernaslei Homes to be significant in the context of the group audit. This is due to the value of the pension fund liability.

To support our audit work on the Authority's group accounts, we undertook an audit of the pension figures in line with our standard pension audit procedures. No other balances at Bernaslei Homes are material in relation to the group.

There are no specific matters to report pertaining to the group audit.

We are also pleased to report that there were no issues to note in relation to the consolidation process.

Specific audit areas

We anticipate issuing an unqualified audit opinion on the Authority's 2017-18 financial statements by 31 July 2018. We will also report that your Annual Governance Statement complies with the guidance issued by CIPFA/SOLACE ('Delivering Good Governance in Local Government') published in April 2016.

For the year ending 31 March 2018, the Authority has reported a deficit on provision of services of £46.5m.

Auditing standards require us to consider two standard risks for all organisations. We consider these as a matter of course in our audit and will have set out the findings arising from our work in our ISA 260 Report below.

01

Management override of controls

Professional standards require us to communicate the fraud risk from management override of controls as significant because management is typically in a unique position to perpetrate fraud because of its ability to manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively.

Our audit methodology incorporates the risk of management override as a default significant risk. We have not identified any specific additional risks of management override relating to this audit.

In line with our methodology, we carried out appropriate controls testing and substantive procedures, including over journal entries, accounting estimates and significant transactions that are outside the normal course of business, or are otherwise unusual.

There are no matters arising from this work that we need to bring to your attention.

02

Fraudulent revenue recognition

Professional standards require us to make a rebuttable presumption that the fraud risk from revenue recognition is a significant risk.

In our *External Audit Plan 2017-18* we reported that we do not consider this to be a significant risk for Local Authorities as there is unlikely to be an incentive to fraudulently recognise revenue.

This is still the case. Since we have rebutted this presumed risk, there has been no impact on our audit work.

Over the following pages we have set out our assessment of the specific significant risks and areas of audit focus we identified in relation to the audit of the Authority's financial statements.

Specific audit areas

Significant Audit Risks – Authority

Those risks requiring specific audit attention and procedures to address the likelihood of a material financial statement error in relation to the Authority.

Risk:	Valuation of PPE <p>The Code requires that where assets are subject to revaluation, their year end carrying value should reflect the appropriate fair value at that date. The Authority has adopted a rolling revaluation model which sees all land and buildings revalued over a five year cycle. As a result of this, however, individual assets may not be revalued for four years.</p> <p>Given the number of assumptions that go into the valuation process and the values involved, relatively small changes in an assumption could have a material impact on the financial statements. There is also a risk that the carrying value of those assets not revalued in year differs materially from the year end fair value. In addition, as the valuation is undertaken as at 1 April, there is a risk that the fair value is different at the year end.</p>
Our assessment and work undertaken:	<p>We reviewed the approach that the Authority adopted to assess the risk that assets not subject to valuation were materially misstated and considered the robustness of that approach.</p> <p>In addition, we considered the impact of changes in the value of revalued assets on assets that had not been revalued in year to determine whether the fair values had moved materially since their last revaluation.</p> <p>We considered the impact of changes in build costs during the year on assets valued under depreciated replacement cost methodology. We estimated that, had this increase in build costs been applied to all assets during the year, there would be an increase in gross book significantly less than materiality. As this is only an estimate, made on a number of assumptions, we have not included an unadjusted audit difference in relation to this balance.</p> <p>In relation to those assets which have been revalued during the year we reviewed the accounting entries made to record the results of the revaluation in order to ensure that they were appropriate.</p> <p>We also assessed the valuer’s qualifications, objectivity and independence to carry out such valuations and reviewed the methodology used (including testing the underlying data and assumptions).</p> <p>As a result of this work we determined that the process for valuing fixed assets is appropriate, and we did not identify any material misstatements.</p> <p>We have set out our view of the assumptions used in relation to accounting for Property, Plant & Equipment at page 15.</p>

Specific audit areas (cont.)

Significant Audit Risks – Authority (cont.)

<p>Risk:</p>	<p>Pension Asset and Liabilities</p> <p>The net pension liability represents a material element of the Authority’s balance sheet. The Authority is an admitted body of South Yorkshire Pension Fund, which had its last triennial valuation completed as at 31 March 2016. This forms an integral basis of the valuation as at 31 March 2018.</p> <p>The valuation of the Local Government Pension Scheme relies on a number of assumptions, most notably around the actuarial assumptions, and actuarial methodology which results in the Authority’s overall valuation.</p> <p>There are financial assumptions and demographic assumptions used in the calculation of the Authority’s valuation, such as the discount rate, inflation rates, mortality rates etc. The assumptions should also reflect the profile of the Authority’s employees, and should be based on appropriate data. The basis of the assumptions is derived on a consistent basis year to year, or updated to reflect any changes.</p> <p>There is a risk that the assumptions and methodology used in the valuation of the Authority’s pension obligation are not reasonable. This could have a material impact to net pension liability accounted for in the financial statements.</p>
<p>Our assessment and work undertaken:</p>	<p>As part of our work we reviewed the controls that the Authority has in place over the information sent directly to the Scheme Actuary. We also liaised with the auditors of the Pension Fund in order to gain an understanding of the effectiveness of those controls operated by the Pension Fund. This included consideration of the process and controls with respect to the assumptions used in the valuation. We also evaluated the competency, objectivity and independence of Mercer.</p> <p>We reviewed the appropriateness of the key assumptions included within the valuation, compared them to expected ranges and involved a KPMG Actuary to provide a specialist assessment of those assumptions. We also reviewed the methodology applied in the valuation by Mercer.</p> <p>In addition, we reviewed the overall Actuarial valuation and considered the disclosure implications in the financial statements.</p> <p>In order to determine whether the net pension liability has been appropriately accounted for we also considered the valuation of pension assets. We obtained assurance from the Pension Fund auditors (KPMG) over the overall value of fund assets</p> <p>Our work has also considered the roll forward of the assets undertaken by the actuaries and the allocation of those assets to the Authority. We noted that, consistent with many pension funds, given the faster close process of Local Government accounts, the actuaries have used estimated investment rates of returns for the last two months of 2017/18. Our work has considered this and the difference in actual and estimated investment rates of return is a £5m increase in the pension asset. This is recorded as an unadjusted audit difference (Appendix 3).</p> <p>As a result of this work we determined that there are no material errors in relation to the pension asset and liabilities figures shown within the financial statements.</p> <p>We have set out our view of the assumptions used in valuing pension assets and liabilities at page 16.</p>

Specific audit areas (cont.)

Significant Audit Risks – Authority (cont.)

Risk:	<p>Faster Close</p> <p>In prior years, the Authority has been required to prepare draft financial statements by 30 June and then final signed accounts by 30 September. For years ending on and after 31 March 2018 however, revised deadlines apply which require draft accounts by 31 May and final signed accounts by 31 July.</p> <p>These changes represented a significant change to the timetable that the Authority had previously worked to. The time available to produce draft accounts was reduced by one month and the overall time available for completion of both accounts production and audit was two months shorter than in prior years.</p> <p>In order to meet the revised deadlines, the Authority needed to make greater use of accounting estimates, and there were a number of logistical challenges that needed to be managed, including:</p> <ul style="list-style-type: none">— Ensuring that any third parties involved in the production of the accounts (including valuers, actuaries, subsidiaries and subsidiary auditors) are aware of the revised deadlines and to make arrangements to provide the output of their work in accordance with this;— Revising the closedown and accounts production timetable in order to ensure that all working papers and other supporting documentation are available at the start of the audit process;— Ensuring that the Audit Committee meeting schedules have been updated to permit signing in July; and— Applying a shorter paper deadline to the July meeting of the Audit Committee meeting in order to accommodate the production of the final version of the accounts and our ISA 260 report.
Our assessment and work undertaken:	<p>We liaised with officers in preparation for our audit in order to understand the steps that the Authority was taking in order to ensure it met the revised deadlines. We also advanced audit work into the interim visit in order to streamline the year end audit work.</p> <p>We received draft financial statements on the statutory deadline of 31 May 2018. The quality of this draft was consistent that of prior years.</p> <p>As a result of this work we determined that the finance team had set out a clear timetable which enabled them to meet the statutory deadline for producing draft accounts, and providing us with working papers in order to complete our audit. The level of quality was sufficient to indicate that appropriate quality control methods were still in place, despite the need produce the accounts quicker than in previous years.</p>

Judgements

We have considered the level of prudence within key judgements in your 2017-18 financial statements and accounting estimates. We have set out our view below across the following range of judgements.

Level of prudence						
0	1	2	3	4	5	6
Audit Difference	Cautious		Balanced		Optimistic	
	Acceptable Range					Audit Difference

Subjective area	2017-18	2016-17	Commentary
Provisions (excluding Business Rates)	3	3	Total value of non-NNDR provisions is £4.849m. The majority of the provisions relate to the estimated value of outstanding insurance claims (£4.2m). We have agreed this figure to workings provided by the Council. We consider the provisions and related disclosures to be proportionate.
Business Rates provision	3	3	Since 2013/14 the Authority has been responsible for a proportion of successful rateable value appeals. The business rate appeals provision held at year end is £4.289m. We have reviewed the workings for the provision and note that this has increased from prior year based upon historical trends. The methodology behind this provision is considered balanced and based accordingly upon recent historical trends and knowledge of current cases.
Property Plant & Equipment: HRA Assets	3	3	The Authority continues its use of the beacon methodology in line with the DCLG's <i>Stock Valuation for Resource Accounting</i> published in November 2016. The Authority utilised its own internal valuer to provide valuation estimates. We have reviewed the assumptions around these estimates and found them reasonable.
Property Plant & Equipment: Non-HRA Assets	3	3	Our work around PPE did not identify any inappropriate asset lives being applied to PPE held. We are therefore satisfied that the asset lives being applied by the Council are reasonable and reflect as closely as possible the expected useful remaining life of assets. We reviewed the assumptions used by the valuer and these appear reasonable.
Valuation of Pension Assets and Liabilities	3	3	<p>The Authority continues to use Mercer to provide actuarial valuations in relation to the assets and liabilities recognised as a result of participation in the Local Government Pension Scheme. Due to the overall value of the pension assets and liabilities, small movements in the assumptions can have a significant impact on the overall valuation.</p> <p>The actual assumptions adopted by the actuary fell within our expected ranges as set out below:</p>

continues overleaf

Section two: Financial Statements

Judgements (cont.)

Subjective area	2017-18	2016-17	Commentary			
Valuation of pension assets and liabilities (cont.)	3	3	Assumption	Actuary Value	KPMG Value	Assessment
			Discount rate	2.60%	2.50%	4
			Pension Increase Rate	2.20%	2.16%	3
			Salary Increases	1.25% until 31 March 2020, CPI plus 1.25% there after	CPI plus 0% to 2.0%	3
			Life expectancy			
			Males currently aged 45 / 65	25.2 / 23.0	23.5 / 22.1	2
			Females currently aged 45 / 65	28.1 / 25.8	25.4 / 23.9	
We also considered the accuracy of the estimated investment returns for the last two months. This led to a £5m difference, which we have reported as an unadjusted audit different (Appendix 3).						



Proposed opinion and audit differences

Subject to all outstanding queries being resolved to our satisfaction, we anticipate issuing an unqualified audit opinion on the Authority's 2017-18 financial statements following approval of the Statement of Accounts by the Audit Committee and adoption by Full Cabinet on 26 July 2018.

Audit differences

In accordance with ISA 260 we are required to report uncorrected audit differences to you. We also report any material misstatements which have been corrected and which we believe should be communicated to you to help you meet your governance responsibilities.

The final materiality (see Appendix 4) for this year's audit was set at £12 million. Audit differences below £600k are not considered significant.

We identified one unadjusted audit difference of £5 million in relation to pension assets valuation. Details can be found in Appendix 3.

Our audit identified a total of one significant audit differences, which we set out in Appendix 3. It is our understanding that these will be adjusted in the final version of the financial statements. This adjustment relates to the presentation of the early payment of the pension deficit in order to comply with accounting requirements that this is not a prepayment.

There is no impact on the General Fund and Housing Revenue Account as a result of audit adjustments

In addition, we identified a small number of presentational adjustments required to ensure that the accounts are compliant with the Code of Practice on Local Authority Accounting in the United Kingdom 2017-18 ('the Code').

Annual governance statement

We have reviewed the Authority's 2017-18 Annual Governance Statement and confirmed that:

- It complies with Delivering Good Governance in Local Government: A Framework published by CIPFA/SOLACE; and
- It is not misleading and is consistent with other information we are aware of from our audit of the financial statements.

We have made a number of comments in respect of its format and content which the Authority has agreed to amend where significant.

Narrative report

We have reviewed the Authority's 2017-18 narrative report and have confirmed that it is consistent with the financial statements and our understanding of the Authority.

Completion

We confirm that we have complied with requirements on objectivity and independence in relation to this year's audit of the Authority's 2017/18 financial statements.

Before we can issue our opinion we require a signed management representation letter.

Once we have finalised our opinions and conclusions we will prepare our Annual Audit Letter and close our audit.

Declaration of independence and objectivity

As part of the finalisation process we are required to provide you with representations concerning our independence.

In relation to the audit of the financial statements of Barnsley Metropolitan Borough Council for the year ending 31 March 2018, we confirm that there were no relationships between KPMG LLP and Barnsley Metropolitan Borough Council, its directors and senior management and its affiliates that we consider may reasonably be thought to bear on the objectivity and independence of the audit engagement lead and audit staff. We also confirm that we have complied with Ethical Standards and the Public Sector Audit Appointments Ltd requirements in relation to independence and objectivity.

We have provided a detailed declaration in Appendix 6 in accordance with ISA 260.

Management representations

You are required to provide us with representations on specific matters such as your financial standing and whether the transactions within the accounts are legal and unaffected by fraud. We have provided a template to the Chief Finance Officer for presentation to the Audit Committee. We require a signed copy of your management representations before we issue our audit opinion.

There are no matters over which we seek specific management representations.

Other matters

ISA 260 requires us to communicate to you by exception 'audit matters of governance interest that arise from the audit of the financial statements' which include:

- Significant difficulties encountered during the audit;
- Significant matters arising from the audit that were discussed, or subject to correspondence with management;
- Other matters, if arising from the audit that, in the auditor's professional judgment, are significant to the oversight of the financial reporting process; and
- Matters specifically required by other auditing standards to be communicated to those charged with governance (e.g. significant deficiencies in internal control; issues relating to fraud, compliance with laws and regulations, subsequent events, non disclosure, related party, public interest reporting, questions/objections, opening balances etc.).

There are no others matters which we wish to draw to your attention in addition to those highlighted in this report or our previous reports relating to the audit of the Authority's 2017-18 financial statements.

Section three

Value for Money Arrangements



Specific value for money risk areas

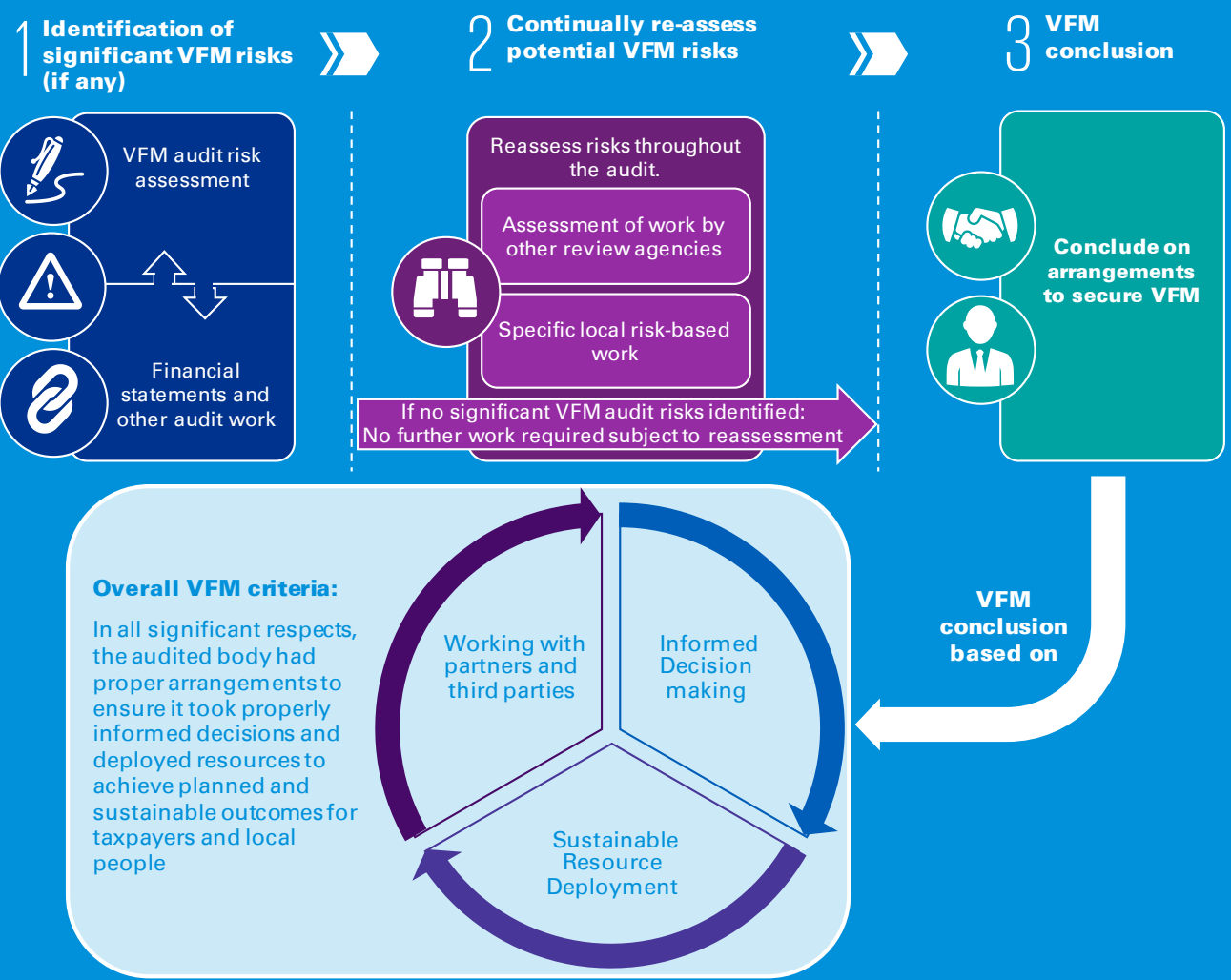
Our 2017-18 VFM conclusion considers whether the Authority had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

We have concluded that the Authority has made proper arrangements to ensure it took properly-informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

The Local Audit and Accountability Act 2014 requires auditors of local government bodies to be satisfied that the authority 'has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources'.

This is supported by the Code of Audit Practice, published by the NAO in April 2015, which requires auditors to 'take into account their knowledge of the relevant local sector as a whole, and the audited body specifically, to identify any risks that, in the auditor's judgement, have the potential to cause the auditor to reach an inappropriate conclusion on the audited body's arrangements.'

We follow a risk based approach to target audit effort on the areas of greatest audit risk.



Specific value for money risk areas (cont.)

The table below summarises our assessment of the individual VFM risk identified against the three sub-criteria. This directly feeds into the overall VFM criteria and our value for money opinion.

Applicability of VFM Risks to VFM sub-criteria

VFM Risk	Informed decision making	Sustainable resource deployment	Working with partner and third parties	
Delivery of budgets	✓	✓	✓	

In consideration of the above, we have concluded that in 2017-18, the Authority has made proper arrangements to ensure it took properly-informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

Further details on the work done and our assessment are provided on the following pages.



Specific value for money risk areas (cont.)

As communicated to you in our *External Audit Plan 2017-18*, we have identified one risk requiring specific audit attention and procedures to address the likelihood that proper arrangements are not in place to deliver value for money.

In all cases we are satisfied that external or internal scrutiny provides sufficient assurance that the Authority’s current arrangements in relation to these risk areas are adequate.

We have provided below a summary of the risk areas identified, our work undertaken and the conclusions reached.

Risk:	<p>Delivery of budgets</p> <p>The Authority identified the need to make savings of £4.5 million in 2017/18. At quarter two, budget monitoring showed that the Authority would deliver an overspend of approximately £1 million. This was predominantly due to overspends in the People and Place directorates, although these were being somewhat off-set by savings identified elsewhere.</p> <p>The Authority’s budget for 2018/19 was approved at the Council meeting in February 2018 and recognised a need for £15 million in savings to 2020 to principally address future reductions to local authority funding alongside service cost and demand pressures. The approved budget includes individual proposals to support the delivery of the overall savings requirement. The Council is also undertaking a regeneration project in Barnsley Town Centre, which will lead to increased demands on Council finances once phases 2, 3 and 4 are underway. As a result, the need for savings will continue to have a significant impact on the Authority’s financial resilience.</p>
Our assessment and work undertaken:	<p>Like most of local government, the Authority faces a challenging future driven by funding reductions and an increase in demand for services, particularly around adult social care and children’s services.</p> <p>The Authority reported an operational underspend of £0.633m for 2017/18. Once Corporate and General items are considered, the Authority had a total underspend in year of £6.9m compared to budget.</p> <p>The Authority’s MTFP details a balanced budget for 2018/19 including savings of £7 million in year, all of which have been identified. However, the MTFP details the increasingly difficult financial challenges faced each year, resulting in the need for ever rising savings, a total of to £15 million in the period 2018/19 to 2020/21.</p> <p>As part of our work, we have considered the assumptions behind the MTFP. The assumptions used appeared reasonable. The Glassworks project is included in the MTFP, but it is noted that the full cost of this project is not yet known. Delivery of Phase 2 is key to the success of the project and the financial resilience of the Authority. As the contract for Phase 2 is yet to be awarded, this is not a concern for the 2017/18 VFM conclusion, however this is likely to be an area of increased focus in future years.</p>

Appendices

Key issues and recommendations

Our audit work on the Authority’s 2017-18 financial statements has identified a number of issues. We have listed these issues in this appendix together with our recommendations which we have agreed with Management. We have also included Management’s responses to these recommendations.

The Authority should closely monitor progress in addressing the risks, including the implementation of our recommendations.

We have given each recommendation a risk rating and agreed what action management will need to take.

Priority Rating for Recommendations

1	Priority One: Issues that are fundamental and material to your system of internal control. We believe that these issues might mean that you do not meet a system objective or reduce (mitigate) a risk.	2	Priority Two: Issues that have an important effect on internal controls but do not need immediate action. You may still meet a system objective in full or in part or reduce (mitigate) a risk adequately but the weakness remains in the system.	3	Priority Three: Issues that would, if corrected, improve the internal control in general but are not vital to the overall system. These are generally issues of best practice that we feel would benefit you if you introduced them.
Recommendations Raised: 1		Recommendations Raised: 1		Recommendations Raised: 1	

No.	Risk	Issue & Recommendation	Management Response
1	1	SAP IT Controls As part of our detailed IT audit work in relation to SAP (the general ledger), we noted a number of control deficiencies. These relate to user access rights; password controls; change management and segregation of duties in relation to change management. These are included in detail in Appendix 8. Risk Without robust IT controls in place, there is a risk that unauthorised changes could be made to key financial data. Recommendation Management should action the recommendations highlighted in Appendix 8, and should ensure that any future internal reviews of the general ledger IT system are undertaken by someone with sufficient technical knowledge to identify SAP specific risks that are not present within simpler IT systems.	Please refer to detailed management responses in Appendix 8 Responsible Officer Service Director - IT / Service Director - Finance Implementation Deadline Various – see Appendix 8 for detailed timelines

Key issues and recommendations (cont.)

No.	Risk	Issue & Recommendation	Management Response
2	2	<p>Glassworks Governance Controls</p> <p>From our discussions with officers, we are aware that the Glassworks project is progressing, and Phase 2 will commence soon. Although we have not noted any specific areas for concern at this point in time, given the capital investment involved, uncertainty around returns, and the significance for Barnsley, it is important that strong governance controls are maintained in relation to the Glassworks project.</p> <p>Risk</p> <p>Without good governance processes being maintained, there is a risk that there will be no clear oversight of the project, and decisions taken will not be transparent. There is also a risk that costs will increase without corresponding income being generated.</p> <p>Recommendation</p> <p>Audit Committee should consider whether there are any gaps in assurance in relation to the Glassworks project.</p> <p>An exercise should also be undertaken to ensure decisions are well evidenced and have an audit trail available to evidence value for money considerations including a full sensitivity analysis.</p>	<p>The governance arrangements around the Glassworks scheme will be reported in to the Council's Audit Committee for challenge and scrutiny.</p> <p>Furthermore, the management information and detail in respect of the Glassworks project will be collated in one central repository in terms of an auditable Value for Money (VFM) file.</p> <p>Responsible Officer</p> <p>Executive Director – Place / Executive Director – Core Services</p> <p>Implementation Deadline</p> <p>Already commenced</p>
		<p>Receipt of related party declarations from Councillors</p> <p>We note that, although more related party declarations have been received than in previous years, related party declaration forms had not been received from eleven councillors.</p> <p>Risk</p> <p>Without all council members confirming their interests outside of the Council on an annual basis, there is a risk that relationships are not appropriately declared, which could then lead to challenge around robust and transparent decision making.</p> <p>Recommendation</p> <p>Councillors should be reminded of the need to submit their declarations annually.</p> <p>There should be a clear process in place for chasing outstanding declarations by 31 March each year.</p>	<p>Additional reminders will be sent to members well in advance of the date they are required to submit the return.</p> <p>Responsible Officer</p> <p>Service Director – Finance</p> <p>Implementation Deadline</p> <p>March 2019</p>
3	3		

Follow-up of prior year recommendations

The Authority has implemented all of the recommendations raised through our previous audit work.

This appendix summarises the progress made to implement the recommendations identified in our *ISA 260 Report 2016/17* and re-iterates any recommendations still outstanding.

Number of recommendations that were

Included in the original report	4
Implemented in year or superseded	4

No.	Risk	Issue & Recommendation	Management Response	Status as at July 2018
1	2	<p><i>Staff overpaid due to delays in completing leavers' forms</i></p> <p>Risk</p> <p>As part of our payroll control testing, we identified eight instances out of a sample of 25 where staff had been overpaid due to managers not completing leavers forms and sending them to the payroll team in a timely manner.</p> <p>This causes additional expense to the Council, both in terms of having overpaid the staff, and in the staff time then taken up asking for repayments.</p> <p>All managers should be reminded of the importance of informing the payroll team as soon as they are aware of a leaver.</p> <p>Recommendation</p> <p>All managers should be reminded of the importance of informing the payroll team as soon as they are aware of a leaver.</p>	<p>Accepted</p> <p>Communication to go to managers across the Council to highlight the importance of completing leaver forms in a timely fashion. The overpayments identified in the sample have all been pursued through our overpayment recovery process with the majority of them been repaid since the financial year end. Only one remains outstanding which has been escalated through the debt recovery process.</p> <p>Responsible Officer</p> <p>Service Director - Finance</p> <p>Implementation Deadline</p> <p>September 2017</p>	<p>Staff have been reminded of the importance of completing leaver forms in a timely fashion. Our 2017/18 audit work did not identify any overpayments.</p>

Appendix 2:

Follow-up of prior year recommendations (cont.)

No.	Risk	Issue & Recommendation	Management Response	Status as at July 2018
2	3	<p><i>Council tax system – “Academy” user access and super user access</i></p> <p>Risk</p> <p>When undertaking our IT controls around the council tax system (Academy), we identified that in our sample of 25 people who had user access to the system, 7 should not have had access to the system. We also identified that, of the 34 staff with super user access, five should not have had this level of access.</p> <p>There is a risk that staff may make changes to the system that they are not authorised to do. Super users have the ability to go in and make changes to IT systems without certain checks and authorisations being required that are in place for normal users. This increases the risk that changes could be made either accidentally or deliberately.</p> <p>Recommendation</p> <p>A full review of user access should be undertaken to confirm that there no other staff who have been given inappropriate access, and all staff identified as part of our sample testing should have their access revoked.</p>	<p>Accepted</p> <p>To implement a periodic review of user access of Academy to identify where members of staff have moved jobs within the Council and no longer require access or a different type of access.</p> <p>Responsible Officer</p> <p>Finance and Service Director - IT</p> <p>Implementation Deadline</p> <p>To commence September 2017</p>	<p>No issues were identified as part of our audit work for 2017/18.</p>
3	3	<p><i>Notifying IT of leavers</i></p> <p>Risk</p> <p>As part of our review of the council tax system (Academy), we identified that of 40 leavers selected for testing, seven had not had their access to the system revoked at the time of our testing. From our IT testing of the general ledger (SAP), we identified three staff out of a sample of 25 had not had their system access revoked. This was due to IT staff not being informed that they required removal from the system.</p> <p>Without timely removal of leavers, there is a risk that staff could maliciously amend data after they have left.</p> <p><i>Continued overleaf...</i></p>	<p>Accepted</p> <p>The current process of removing overall network access automatically when the employee leaves mitigates the risk of individual system access. That said, work currently progressing on automation of removal of access from the individual systems.</p> <p>Responsible Officer</p> <p>Service Director – Finance</p> <p>Service Director - IT</p>	<p>No issues were identified as part of our audit work for 2017/18.</p>

Appendix 2:

Follow-up of prior year recommendations (cont.)

No.	Risk	Issue & Recommendation	Management Response	Status as at July 2018
3	3	<p><i>Notifying IT of leavers (cont.)</i></p> <p>It should however be noted that there is an automated process to remove staff network access upon leaving, which stops staff being able to access any of the IT systems. We have confirmed that all of the identified leavers had their network access revoked in a timely manner.</p> <p>Recommendation</p> <p>These users should have their access revoked with immediate effect. The process for notifying IT of leavers should be amended so they are informed as soon as a member of staff is no longer an employee, or preferably before when staff are working their notice period. This allows access to be revoked on the day the leave.</p>	<p>Implementation Deadline</p> <p>December 2017</p>	
4	2	<p><i>SAP change log not saving an audit trail</i></p> <p>Risk</p> <p>Within SAP (general ledger IT system), there is an area known as the production client, which enables changes to be made to the application without following the approved change process. This should be locked apart from approved instances with supporting controls and strictly limited time period. Table logging usually keeps track of when this has been locked and unlocked, and forms an audit trail, however our testing identified that table logging was turned off, and the SAP production environment had been opened at least once during the financial year, but there was no record of how long for.</p> <p>There is a risk that changes could be made to the application without following the approved change process and that the records of these changes could be removed to avoid detection.</p> <p><i>Continued overleaf...</i></p>	<p>Accepted</p> <p>Firstly, there are a small number of IT professionals that have access to action the access to the Production system. In terms of changing the Production system, there are currently robust procedural processes in place with regards change control that mitigates the risk of any amendments being actioned directly to the production client. All change controls are logged through the helpdesk job system, starting the audit trail. The change then goes through 2 test environments before finally being transported into the production client, where the production system is open for a very short period of time.</p>	<p>The change log is now switched on.</p>

Appendix 2:

Follow-up of prior year recommendations (cont.)

No.	Risk	Issue & Recommendation	Management Response	Status as at July 2018
4	2	<p><i>SAP change log not saving an audit trail (cont.)</i></p> <p>These could impact on the integrity of the system and the data held therein. This then impacts on the integrity of the data within the financial accounts.</p> <p>It should be noted that only IT staff have access to this aspect of SAP, which mitigates some of the risk that anyone could make undetected changes.</p> <p>Recommendation</p> <p>As we have substantively tested the figures in the financial statements back to source documentation, we are comfortable that this is unlikely to have led to a material misstatement, however to reduce the impact of this on the 2017/18 audit, table logging should be enabled, and appropriate checks be put in place to confirm when the production client is unlocked.</p>	<p>Any deviation away from this process would be easily detected.</p> <p>The recommendation around enabling the system log for this particular activity will be explored.</p> <p>Responsible Officer</p> <p>Service Director – Finance</p> <p>Service Director - IT</p> <p>Implementation Deadline</p> <p>Reviewed by December 2017</p>	

Audit differences

We are required by ISA 260 to report all uncorrected misstatements, other than those that we believe are clearly trivial, to those charged with governance (which in your case is the Audit Committee).

We are also required to report all material misstatements that have been corrected but that we believe should be communicated to you to assist you in fulfilling your governance responsibilities.

A number of minor amendments focused on presentational improvements have also been made to the 2017-18 draft financial statements. The Finance team is committed to continuous improvement in the quality of the financial statements submitted for audit in future years.

Unadjusted audit differences – Authority

We identified one unadjusted audit difference with a value of £5m in relation to the pension assets. This variance is due to the actuary having to use estimates to provide their valuation in time for the draft accounts, but the actual figures being available by the time we complete our audit.

Adjusted audit differences – Authority

The following table sets out the significant audit differences identified by our audit of Barnsley Metropolitan Borough Council’s financial statements for the year ended 31 March 2018. It is our understanding that these will be adjusted. However, we have not yet received a revised set of financial statements to confirm this.

Table 1: Adjusted audit differences – Authority (£'000)						
No.	Financial Statement	Caption	Income and expenditure statement	Assets	Liabilities	Basis of audit difference
1		Dr Actuarial Gains / Losses			17,505	The payment made to SYPA for the deficit funding for the three years from 2017-20 was recognised as a part prepayment. An adjustment has been made to remove this prepayment as Pension Fund would not pay this back to the authority and therefore the balance does not meet the definition of a prepayment.
		Cr Short Term Debtors		(8,535)		
		Cr Long Term Debtors		(8,970)		
				(17,505)	17,505	Total impact of adjustments

Presentational adjustments

We identified a number of minor presentational adjustments required to ensure that the Authority’s financial statements for the year ending 31 March 2018 are fully compliant with the Code of Practice on Local Authority Accounting in the United Kingdom 2017-18 (‘the Code’).

Materiality and reporting of audit differences

The assessment of what is material is a matter of professional judgment and includes consideration of three aspects: materiality by value, nature and context.

Material errors by value are those which are simply of significant numerical size to distort the reader's perception of the financial statements. Our assessment of the threshold for this depends upon the size of key figures in the financial statements, as well as other factors such as the level of public interest in the financial statements.

Errors which are material by nature may not be large in value, but may concern accounting disclosures of key importance and sensitivity, for example the salaries of senior staff.

Errors that are material by context are those that would alter key figures in the financial statements from one result to another – for example, errors that change successful performance against a target to failure.

We used the same planning materiality reported in our *External Audit Plan 2017-18*, presented to you in February 2018.

Materiality for the Authority's accounts was set at £12 million which equates to around 1.8 percent of gross expenditure. We design our procedures to detect errors in specific accounts at a lower level of precision.

Reporting to the Audit Committee

Whilst our audit procedures are designed to identify misstatements which are material to our opinion on the financial statements as a whole, we nevertheless report to the Audit Committee any misstatements of lesser amounts to the extent that these are identified by our audit work.

Under ISA 260, we are obliged to report omissions or misstatements other than those which are 'clearly trivial' to those charged with governance. ISA 260 defines 'clearly trivial' as matters that are clearly inconsequential, whether taken individually or in aggregate and whether judged by any quantitative or qualitative criteria.

ISA 450 requires us to request that uncorrected misstatements are corrected.

In the context of the Authority, an individual difference is considered to be clearly trivial if it is less than £600k for the Authority.

Where management have corrected material misstatements identified during the course of the audit, we will consider whether those corrections should be communicated to the Audit Committee to assist it in fulfilling its governance responsibilities.

Appendix 5:

Required communications with the Audit Committee

We have provided below at-a-glance summary of the information we are required to report to you in writing by International Accounting Standards.

Required Communication	Commentary
Our draft management representation letter	We have not requested any specific representations in addition to those areas normally covered by our standard representation letter for the year ended 31 March 2018.
Adjusted audit differences	We have identified one adjusted audit differences with a total value of £17.505 million. See appendix 3 for details. These adjustments have no impact on the deficit on provision of services.
Unadjusted audit differences	We identified one unadjusted audit difference in relation to pension assets with a total value of £5 million (Appendix 3)
Related parties	There were no significant matters that arose during the audit in connection with the entity's related parties.
Other matters warranting attention by the Audit Committee	There were no matters to report arising from the audit that, in our professional judgment, are significant to the oversight of the financial reporting process.
Control deficiencies	We have set out our assessment of the Authority's internal control environment, including details of significant deficiencies identified, in Section one of this report. We have raised three recommendations, which can be seen in Appendix 1.
Actual or suspected fraud, noncompliance with laws or regulations or illegal acts	We identified no actual or suspected fraud involving the Authority's Member or officers with significant roles in internal control, or where the fraud resulted in a material misstatement in the financial statements.
Significant difficulties	No significant difficulties were encountered during the audit.
Modifications to auditor's report	There are no modifications to our audit report.
Disagreements with management or scope limitations	The engagement team had no disagreements with management and no scope limitations were imposed by management during the audit.
Other information	No material inconsistencies were identified related to other information in the Narrative Report or Annual Governance Statement. These reports were found to be fair, balanced and comprehensive, and compliant with applicable requirements.
Our declaration of independence and any breaches of independence	No matters to report. The engagement team and others in the firm, as appropriate, the firm and, when applicable, KPMG member firms have complied with relevant ethical requirements regarding independence. See Appendix 6 for further details.
Accounting practices	Over the course of our audit, we have evaluated the appropriateness of the Authority's accounting policies, accounting estimates and financial statement disclosures. In general, we believe these are appropriate. We have set out our view of the assumptions used in valuing pension assets and liabilities at page 15.
Significant matters discussed or subject to correspondence with management	There were no significant matters arising from the audit which were discussed, or subject to correspondence, with management.

Declaration of independence

ASSESSMENT OF OUR OBJECTIVITY AND INDEPENDENCE AS AUDITOR OF BARNSLEY METROPOLITAN BOROUGH COUNCIL

Professional ethical standards require us to provide to you at the conclusion of the audit a written disclosure of relationships (including the provision of non-audit services) that bear on KPMG LLP's objectivity and independence, the threats to KPMG LLP's independence that these create, any safeguards that have been put in place and why they address such threats, together with any other information necessary to enable KPMG LLP's objectivity and independence to be assessed.

In considering issues of independence and objectivity we consider relevant professional, regulatory and legal requirements and guidance, including the provisions of the Code of Audit Practice, the provisions of Public Sector Audit Appointments Limited's ('PSAA's') Terms of Appointment relating to independence, the requirements of the FRC Ethical Standard and the requirements of Auditor Guidance Note 1 - General Guidance Supporting Local Audit (AGN01) issued by the National Audit Office ('NAO') on behalf of the Comptroller and Auditor General.

This Statement is intended to comply with this requirement and facilitate a subsequent discussion with you on audit independence and addresses:

- General procedures to safeguard independence and objectivity;
- Independence and objectivity considerations relating to the provision of non-audit services; and
- Independence and objectivity considerations relating to other matters.

General procedures to safeguard independence and objectivity

KPMG LLP is committed to being and being seen to be independent. As part of our ethics and independence policies, all KPMG LLP partners, Audit Directors and staff annually confirm their compliance with our ethics and independence policies and procedures. Our ethics and independence policies and procedures are fully consistent with the requirements of the FRC Ethical Standard. As a result we have underlying safeguards in place to maintain independence through:

- Instilling professional values
- Communications
- Internal accountability
- Risk management
- Independent reviews.

We are satisfied that our general procedures support our independence and objectivity.

Declaration of independence (cont.)

Summary of fees

We have considered the fees charged by us to the authority and its controlled entities for professional services provided by us during the reporting period. We have detailed the fees charged by us to the authority and its controlled entities for significant professional services provided by us during the reporting period in Appendix 7, as well as the amounts of any future services which have been contracted or where a written proposal has been submitted. Total fees charged by us for the period ended 31 March 2018 can be analysed as follows:

We are also in the process of agreeing the fees for the 2017/18 Teachers Pension Audit (PY £3,500) and Pooling of Housing Capital Receipt Audit (PY £4,250)

We are required by AGN 01 to limit the proportion of fees charged for non-audit services (excluding mandatory assurance services) to 70% of the total fee for all audit work carried out in respect of the Authority under the Code of Audit Practice for the year. The ratio of non-audit fees to audit fees for the year was 0.11:1. We do not consider that the total of non-audit fees creates a self-interest threat since the absolute level of fees is not significant to our firm as a whole.

Facts and matters related to the provision of non-audit services and the safeguards put in place that bear upon our independence and objectivity, are set out table on the following page.

Declaration of independence (cont.)

Analysis of Non-audit services for the year ended 31 March 2018

Description of scope of services	Principal threats to independence and Safeguards applied	Basis of fee	Value of services delivered in the year ended 31 March 2018 £	Value of services committed but not yet delivered £
Audit-related assurance services				
Grant Certification – Teachers Pensions Return and Pooling of Housing Capital Receipts Return	<p>The nature of these audit-related services is to provide independent assurance on each of these returns. As such we do not consider them to create any independence threats.</p> <p>We have considered the following threats to independence and have concluded there are none that apply to this audit:</p> <ul style="list-style-type: none">- Self interest- Assumption of management responsibility- Self review- Familiarity- Advocacy- Intimidation	Fixed Fee	0	0
			The fee for this work is yet to be agreed as we are awaiting details of the scope of the work from the relevant body.	
Mandatory assurance services				
Grant Certification – Housing Benefit Subsidy Return	<p>The nature of this mandatory assurance service is to provide independent assurance on each of the returns. As such we do not consider it to create any independence threats.</p> <p>As part of the PSAA contract, we are required to undertake the housing benefits audit work. As such appropriate safeguards have been applied by PSAA.</p>	Fixed Fee	2,000	13,236

Declaration of independence (cont.)

Independence and objectivity considerations relating to other matters

We set out below our consideration of other matters which, in our professional judgement, have a bearing on our independence and objectivity.

Former partners / employees of KPMG employed by the authority

The following former members of the audit team, who have left in the past year, are now employed at Barnsley MBC:

- Louise Booth, who was a former Assistant Manager at KPMG is now an internal audit manager within Barnsley MBC

We do not believe that this impairs our independence as we do not directly review any work undertaken by Louise.

Confirmation of audit independence

We confirm that as of the date of this report, in our professional judgment, KPMG LLP is independent within the meaning of regulatory and professional requirements and the objectivity of the partner and audit staff is not impaired.

This report is intended solely for the information of the Audit Committee of the authority and should not be used for any other purposes.

We would be very happy to discuss the matters identified above (or any other matters relating to our objectivity and independence) should you wish to do so.

KPMG LLP

KPMG LLP

Audit fees

As communicated to you in our *External Audit Plan 2017-18*, our scale fee for the audit is £135,998 plus VAT (£135,998 in 2016/17), which is consistent with the prior year.

Our work on the certification of the Authority’s Housing Benefit Subsidy return is planned for September 2018. The planned scale fee for this is £15,236 plus VAT (£22,118 in 2016/17). Planned fees for other grants and claims which do not fall under the PSAA arrangements have not yet been agreed for 2017/18 (£7,750 in 2016/17), see further details below.

Component of the audit	2017-18 Planned Fee £	2016-17 Actual Fee £
Accounts opinion and value for money work		
PSAA Scale fee (Barnsley Metropolitan Borough Council)	135,998	135,998
Total audit services	0	135,998
Mandatory assurance services		
Housing Benefits Certification (work planned for October)	15,236	22,118
Total mandatory assurance services	15,236	22,118
Audit-related assurance services		
Teachers’ Pension Return (work planned for August)	TBC	3,500
Pooling of Housing Capital Receipts (work planned for August)	TBC	4,250
Total audit-related assurance services	TBC	7,750
Total non-audit services	TBC	29,868
Grand total fees for the Authority	TBC	165,866

All fees quoted are exclusive of VAT.



IT Audit Recommendations

Our IT audit in relation to the Authority’s 2017-18 financial statements has identified 8 issues. We have listed these issues in this appendix together with our recommendations which we have agreed with Management. We have also included Management’s responses to these recommendations.

The Authority should closely monitor progress in addressing the risks, including the implementation of our recommendations.

We have given each recommendation a risk rating and agreed what action management will need to take.

Priority Rating for Recommendations

1	Priority One: Issues that are fundamental and material to your system of internal control. We believe that these issues might mean that you do not meet a system objective or reduce (mitigate) a risk.	2	Priority Two: Issues that have an important effect on internal controls but do not need immediate action. You may still meet a system objective in full or in part or reduce (mitigate) a risk adequately but the weakness remains in the system.	3	Priority Three: Issues that would, if corrected, improve the internal control in general but are not vital to the overall system. These are generally issues of best practice that we feel would benefit you if you introduced them.
Recommendations Raised: 1		Recommendations Raised: 6		Recommendations Raised: 1	

No.	Risk	Issue & Recommendation	Management Response
1	1	SAP Privileged Profiles The SAP application includes the ability to assign highly privileged profiles to user accounts (i.e. SAP_ALL). These profiles grant super user status to those accounts, allowing them control over all aspects of the system, including the ability to delete or amend all activity logs (including system changes). The following was noted in relation to this: — 8 accounts were identified which had been assigned super user access for an extended period and where there was no clear, current requirement for that level of access, or where the account could be amended to a type that does not allow direct login. — 2 accounts were identified which had been temporarily assigned super user access and where no evidence was available of the underlying request and approval for access to be assigned. A further 1 account was temporarily assigned super user access, which was not revoked in a timely manner once the requirement was complete. — 3 instances were identified where an individual assigned themselves temporary super user access. To minimise risk good practice dictates that these profiles only be assigned for limited periods of time and for a specific, approved purpose. When required to be assigned to a system account for operational activity, if possible, the account should be set to an account type that does not allow direct login. <i>[Continued on next page]</i>	<p>The Council accept the recommendations and have included an action plan for implementing suggested changes.</p> <p>A review of existing users with SAP_ALL has been completed and action taken to remove non-required permissions immediately.</p> <p>A new daily report has been implemented to alert where anyone identified with SAP_ALL SAP_NEW is automatically sent to SAP team who remove access from anyone who has had it previously and no longer needs it. This report also states what transaction activity the user carried out in the time they had SAP_ALL. Additionally requests for this level of access will also go through the formal ITSM system.</p>

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
1	1	<p><i>[Continued from previous page]</i></p> <p>SAP Privileged Profiles cont.</p> <p>Risk</p> <p>Where this level of privileged access is not appropriately restricted it is not possible to confirm that no inappropriate changes have been made to the SAP system. This is due to the ability for changes to be made by users with this access level and then any record of the change to be removed.</p> <p>Whilst there is no evidence that inappropriate changes were made, the inability to rely on the integrity of change records means it is not possible to rely on the system for audit purposes.</p> <p>Recommendation</p> <p>A review should occur over all SAP user accounts which are currently assigned this level of access. This should confirm that in each instance there is a current requirement for this level of access and that a lower level of privilege cannot be used.</p> <p>For system accounts this should also include review of the option for the account to be set to an account type that does not allow direct user login. Periodic reviews should then occur to ensure that once the requirement for this level of access is complete it is removed in a timely manner.</p> <p>A formal approval process for temporary assignments of this level of access should be implemented with guidance on the required process for requesting access and retaining sufficient evidence of approval.</p>	<p>The Council has a solution called Profile Tailor (by Grey Monarch), that recorded all activity on the SAP system for the entirety of the 2017/18 financial year. This information enables historic checking of transaction usage, and is currently available to the IT and Internal Audit teams.</p> <p>On the basis of this audit, the Council will implement a new project to extend the monitoring, reporting and alerting functions of Profile Tailor to provide richer intelligence regarding role and transaction usage to service managers.</p> <p>Responsible Officer</p> <p>Service Director - IT / Service Director – Finance</p> <p>Implementation Deadline</p> <p>Identify and Review Users / Accounts – Completed July 2017</p> <p>Amend Request Process – August 2018</p>

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
2	2	<p>SAP Application Opening</p> <p>The SAP application allows for the live system to be opened or unlocked to allow direct changes to be made by individuals with appropriate access assigned. This is required in the event of an emergency or a fault that cannot be fixed through the normal change process.</p> <p>We noted that automated logging is in place to record when the system is opened, however a formally evidenced process is not in place for making requests and granting approval for the system to be opened, and for additional controls to manage the resulting risk to be implemented (i.e. reviewing changes made or locking out users).</p>	<p>A log of all Application Opening was provided to KPMG, together with management assurance in the cases which were not clearly accounted for. However, the Council agrees with the assessment of residual risk and will implement a revised process which is consistent with our IT Change Management policy, and include all requests for change within our ITSM system.</p>
		<p>Risk</p> <p>Where a formal process to request and approve instances of the live system being opened is not in place the risk is created that unauthorised or inappropriate live system openings could occur. This would therefore increase the risk of inappropriate direct changes being made to the system and data contained therein.</p> <p>Management undertook a retrospective review of all instances of the system being opened for the audit period and were able to confirm all were appropriate therefore significantly reducing the risk for the current audit period.</p> <p>Recommendation</p> <p>A formal and evidenced process for requesting and approving opening the live system for direct changes should be implemented.</p>	<p>Responsible Officer</p> <p>Service Director – IT</p> <p>Implementation Deadline</p> <p>Change Request Process of Configuration - Immediate</p> <p>Amend Request Process – August 2018</p>

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
3	2	<p>SAP Privileged Transactions</p> <p>The SAP application also includes the ability to assign privileged access at a more granular 'transaction' level. This enables user accounts to have high levels of privilege in relation to certain functions and activities (i.e. user account maintenance, changes to the system setup, create batch jobs).</p> <p>The following was noted in relation to this:</p> <ul style="list-style-type: none">— 34 user accounts were identified which had privileged access assigned to change underlying data in the database and where the users had either left the Council (2) or are members of the Commercial services team (32) whose normal duties do not require this level of privilege.— 1 user account was identified that held privileges no longer required for the individual's job role, this included the ability to change underlying data in the database, and execute programs and reports as any user.— 1 user account, previously assigned to a member of staff but now used as a shared account to run batch jobs still had a range of other privileges assigned, this included the ability to change underlying data in the database, disable table logging, perform development and make changes in the system. <p>To minimise risk these privileged transactions should only be assigned when required based on the users job role or for a specific operational purpose. When required to be assigned to a system account for operational activity the account should, if possible, be set to an account type that does not allow direct login.</p> <p><i>[Continued on next page]</i></p>	<p>The statement "1 user account, belonging to a leaver which had remained active to run batch jobs, still had a range of other privileges assigned, this included the ability to change underlying data in the database, disable table logging, perform development and make changes in the system" provides an inaccurate view of the system as the user in question no longer has access to the councils internal network, so would have no way to access the system, they would also need access to a device that has the appropriate software installed on it.</p> <p>Many of the 34 users are in relation to Z_WINSHUTTLE_USER which is part of a composite role. A project to initiate the routine use of the Profile Taylor solution will allow user accounts to be more flexibly managed in the future.</p> <p>Responsible Officer</p> <p>Service Director – IT</p> <p>Implementation Deadline</p> <p>Review current SAP roles – August 2018</p> <p>Roles Review – January 2019 and periodically</p>

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
3	2	<p>[Continued from previous page]</p> <p>SAP Privileged Transactions cont.</p> <p>Risk</p> <p>Where privileged access is not appropriately controlled the risk is increased that changes to user accounts, the system functionality or configuration and the data held within the system are made without appropriate review and approval.</p> <p>This creates the risk that changes could be made that could impact on the integrity of system functionality, reporting and data held within SAP.</p> <p>Recommendation</p> <p>A review should occur over transaction level privileged access assigned to all SAP user accounts. This should confirm that in each instance there is a current requirement for this level of access. Periodic reviews should then occur to ensure that any changes to job roles or requirement are reflected in a timely manner.</p>	

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
4	2	<p>Infrastructure Passwords</p> <p>The infrastructure underlying the SAP application needs to be appropriately configured to control and restrict user access. This includes implementing appropriately strong password configuration within both the server operating system and database.</p> <p>We noted a number of system's password configuration did not align with good practice and / or the Council's password policy, specifically:</p> <ul style="list-style-type: none">— The SAP Oracle database does not automatically enforce requirements for minimum password length or complexity. It also does not align to the Council's password policy requirements for password expiry, or user lockout after failed logins.— There are 7 active user accounts on the UNIX server which do not align to the Council's password policy requirement for expiry, and 1 super user, which does not align to the policy stated minimum password length.— The Windows Server and Windows Network password parameters for user lockout are not aligned to the Council's password policy. <p>In addition it was noted that a number of shared account passwords, including several from the Oracle database and Windows Servers, and the UNIX operating system's default super user account are held within password protected Excel documents. Whilst access to these documents is restricted, the Excel document's passwords are not automatically required to align with good practice or local policy.</p> <p>Risk</p> <p>Where passwords are not configured in line with good practice and local policy the risk is increased that inappropriate or unauthorised access to the system could occur and allow for the activity that may then compromise the integrity of the system and data held therein.</p> <p>Further where passwords for privileged accounts are held centrally without appropriate control the risk is increased that this could represent a weakness in the Council's information security environment.</p> <p><i>[Continued on next page]</i></p>	<p>The Council accept the recommendation to conduct a formal risk assessment of our database password practices, and expect to conclude that BMBC will tolerate the risk.</p> <p>Whilst the database passwords do not currently adhere to the Council's password policy, there are another two layers of security that a user must get through before they can access the database itself.</p> <p>1- Login to the Council's internal network; 2- Identify the server they wish to access then login in to it; 3- Use the database password to access the system.</p> <p>KPMG has further indicated that passwords do not comply with 'good practice' – The Council would welcome specific clarification on the recommended practices.</p> <p>Responsible Officer Service Director – IT</p> <p>Implementation Deadline September 2018</p>

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
4	2	<p><i>[Continued from previous page]</i></p> <p>Infrastructure Passwords cont.</p> <p>Recommendation</p> <p>Password and system configuration within the infrastructure should be reviewed, where possible it should be aligned with good practice and local policy.</p> <p>Where a decision is taken to not undertake this alignment (i.e. due to increased complexity for users accessing the system) a formal risk assessment should be undertaken to understand the risk exposure created. This assessment should be reviewed periodically to ensure it is aligned with the Council's risk tolerance.</p> <p>Consideration should also be given to implementing a password management tool to increase the control level for shared password storage.</p>	

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
5	2	<p>SAP Built-in Accounts</p> <p>The SAP application contains a number of built-in, system accounts which are used for specific purposes such as initial system setup and version upgrades.</p> <p>Good practice dictates that these accounts be disabled or otherwise made inaccessible when not required for a current task.</p> <p>We noted that two built-in system accounts were active, assigned privileged access and not set to a user type that would disable direct login occurring.</p> <p>Risk</p> <p>Where built-in accounts are not controlled appropriately the risk is increased of inappropriate access.</p> <p>Further due to the nature of these accounts the risk is increased due to the lack of direct accountability to a named individual or group of individuals for any activity undertaken. Where accounts are privileged this risk is further increased.</p> <p>Recommendation</p> <p>A review should be undertaken over all built-in system accounts to confirm a current requirement. Where there is no current requirement the account should be locked, where the account is required but does not require direct user access the account type should be updated to one that does not allow direct login.</p>	<p>The Council accept this recommendation and will implement a change to one of the identified accounts.</p> <p>An investigation has been undertaken on the 2 system account mentioned in the report, and the Council is advised by SAP that only one of the accounts could be locked. The Council will complete this action as recommended by SAP.</p> <p>Responsible Officer</p> <p>Service Director – IT</p> <p>Implementation Deadline</p> <p>Review Current built in accounts – Completed – June 2018</p> <p>Lock account - August 2018</p>

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
6	2	SAP Change Management To ensure changes made to the SAP application are appropriately authorised and have undergone sufficient testing to minimise the risk of a negative impact on the system a robust change management process should be followed for all changes made. To ensure this process is followed consistently documentation should be retained to form an audit trail. The following was noted in relation to this: <ul style="list-style-type: none">— There is no clearly documented change approval process in place for the SAP application, with no independent authorisation required to progress changes into the live environment.— Minimal documentation is retained to evidence approval for implementation being granted and, sufficient and appropriate testing being undertaken.	<p>The Council accepts the recommendations.</p> <p>Currently changes in SAP should be managed via the Solution Manager solution. However, before this audit it was already identified there was a flaw in this process, so a project is currently underway to update both the system and the process.</p> <p>Additionally, the Council has an established an internal Change Management Policy and a CAB that is managed via our ITSM system. Where changes within SAP are not aligned to this process currently, they will be reviewed and aligned with the IT change management process, via the production of a change catalogue for the SAP system.</p>
		Risk Where a robust change management process is not undertaken and / or not documented the risk is increased that changes may be implemented that have not been appropriate approved or tested and could have a negative impact on the integrity of the system or data held therein.	Responsible Officer Service Director – IT
		Recommendation An updated change management process should be implemented with clearly documented guidance on the required process for change development and implementation including: <ul style="list-style-type: none">- Requesting and granting approval for implementation into the live system.- Testing changes prior to implementation, with the scale of testing based on change significant and impact.- Maintaining sufficient levels of change documentation. In addition this may include a specific named change approver being identified or creation of a Change Approval Board (CAB).	Implementation Deadline Document service catalogue September 2018, SAP Solution Manager – January 2019

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
7	2	<p>SAP Change Segregation of Duty</p> <p>The SAP application includes functionality for user access to be segregated to ensure that an individual is only able to create or approve changes to the live system. This is to ensure that no individual is able to make changes to the system without independent approval.</p> <p>The following was noted in relation to this:</p> <ul style="list-style-type: none">— 8 active users had the ability to develop and implement changes to the live system without independent approval.— 75 of the 471 indirect changes made during the period were developed and implemented by the same user. <p>It is understood that within a small IT team limited resources may require high risk combinations of access to be held and changes to be developed and approved by the same individual. However we noted there is no retrospective management review of changes made to mitigate the risk created and ensure that all were appropriate.</p>	<p>The Council currently segregate duties with respect to changes in SAP as far as possible with the limited resources within the IT business unit. Currently, only two staff can transport data into the live SAP solution and checks are conducted on the appropriateness of the transport, but a number of staff within the team do not have an appropriately trained alternative to check the validity of their work.</p> <p>To increase visibility and peer reviewing of major changes, these will be logged via the ITSM system and reviewed at the operational CAB to provide management scrutiny.</p> <p>The Council will implement periodic spot checking of changes which are implemented with limited SOD levels.</p>
		<p>Risk</p> <p>Where changes are developed and implemented by a single individual without independent approval or compensating review the risk is increased that a change is made to the live system which has not followed an appropriate process and which could compromise the integrity of the system and data contained therein.</p> <p>Recommendation</p> <p>A review should be undertaken over all SAP user accounts which are able to both develop and implement changes to ensure that this access is required based on team structure and current job roles. This should consider:</p> <ul style="list-style-type: none">- Users who can develop and implement indirect changes via transports; and- Users who can open the system for direct changes and make direct changes both to system coding and configuration. <p>Where this level of access is deemed appropriate by management a formally documented and evidenced process should be implemented whereby periodic reviews of all such changes occur to validate their authenticity and ensure no misuse of privilege is occurring.</p>	<p>Responsible Officer</p> <p>Service Director - IT</p> <p>Implementation Deadline</p> <p>Implement spot checking of changes – Immediate and Ongoing</p> <p>Record Segregation of Duties for each change – Ongoing from September</p>

IT Audit Recommendations (Cont.)

No.	Risk	Issue & Recommendation	Management Response
8	3	SAP Passwords The SAP system allows for configuration at a detailed level over the structure of passwords, as well as number of additional system settings in relation to user access. The following was noted in relation to this: <ul style="list-style-type: none">— The number of login attempt prior to lock out on the SAP application is not aligned to the Council's password policy.— The SAP parameters for restricting the ability to make remote functional calls, login on multiple devices using the same user account and automatic logout after a period of inactivity are not configured in line with good practice.	<p>This issue is a result of an administrative error with BMBC policy. The configured Windows policy is in line with the SAP policy and requires 5 failed attempts before lockout; however the official policy document has not been updated to reflect this. The policy will be updated at the next Information Governance Board, and a supporting e-mail from the ICT Technical Security Lead will be provided to KPMG as supporting evidence.</p>
		Risk Where passwords and system configuration are not set up in line with good practice the risk is increased that inappropriate or unauthorised access to the system could occur and allow for the activity that may then compromise the integrity of the system and data held therein.	<p>Responsible Officer Service Director – IT</p>
		Recommendation The SAP system configuration should be reviewed, where possible it should be aligned with good practice and local policy. Where a decision is taken to not undertake this alignment (i.e. due to increased complexity for users accessing the system) a formal risk assessment should be undertaken to understand the risk exposure created. This assessment should be reviewed periodically to ensure it is aligned with the Council's risk tolerance.	<p>Implementation Deadline Update Password Policy – August 2018</p>



The key contacts in relation to our audit are:

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This report is addressed to the Authority and has been prepared for the sole use of the Authority. We take no responsibility to any member of staff acting in their individual capacities, or to third parties. We draw your attention to the Statement of Responsibilities of auditors and audited bodies, which is available on Public Sector Audit Appointments's website (www.psaa.co.uk).

External auditors do not act as a substitute for the audited body's own responsibility for putting in place proper arrangements to ensure that public business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

We are committed to providing you with a high quality service. If you have any concerns or are dissatisfied with any part of KPMG's work, in the first instance you should contact Clare Partridge, the engagement lead to the Authority, who will try to resolve your complaint. If you are dissatisfied with your response please contact the national lead partner for all of KPMG's work under our contract with Public Sector Audit Appointments Limited, Andrew Sayers, by email to Andrew.Sayers@kpmg.co.uk. After this, if you are still dissatisfied with how your complaint has been handled you can access PSAA's complaints procedure by emailing generalenquiries@psaa.co.uk by telephoning 020 7072 7445 or by writing to Public Sector Audit Appointments Limited, 3rd Floor, Local Government House, Smith Square, London, SW1P 3HZ.

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BARNSLEY MBC

STATEMENT OF ACCOUNTS

2017/18



STATEMENT OF ACCOUNTS 2017/18

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SECTION 1 - INDEPENDENT AUDITORS' REPORT TO THE MEMBERS OF BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Opinion

We have audited the financial statements of Barnsley Metropolitan Borough Council ('the Authority') for the year ended 31 March 2018 which comprise the Authority and Group Comprehensive Income and Expenditure Statements, the Authority and Group Balance Sheets, the Authority and Group Movement in Reserves Statements, the Authority and Group Cash Flow Statements, the Housing Revenue Account Income and Expenditure Statement, the Movement on the Housing Revenue Account Statement, the Collection Fund and the related notes, including the accounting policies in note one.

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority and the Group as at 31 March 2018 and of the Authority's and the Group's expenditure and income for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) ("ISAs (UK)") and applicable law. Our responsibilities are described below. We have fulfilled our ethical responsibilities under, and are independent of the Trust in accordance with, UK ethical requirements including the FRC Ethical Standard. We believe that the audit evidence we have obtained is a sufficient and appropriate basis for our opinion.

Going concern

We are required to report to you if we have concluded that the use of the going concern basis of accounting is inappropriate or there is an undisclosed material uncertainty that may cast significant doubt over the use of that basis for a period of at least twelve months from the date of approval of the financial statements. We have nothing to report in these respects.

Other information in the Statement of Accounts

The Chief Finance Officer is responsible for the other information presented in the Statement of Accounts together with the financial statements, including the Narrative Statement and the Annual Governance Statement. Our opinion on the financial statements does not cover the other information and, accordingly, we do not express an audit opinion or, except as explicitly stated below, any form of assurance conclusion thereon.

Our responsibility is to read the other information and, in doing so, consider whether, based on our financial statements audit work, the information therein is materially misstated or inconsistent with the financial statements or our audit knowledge. Based solely on that work we have not identified material misstatements in the other information. In our opinion the other information included in the Statement of Accounts for the financial year is consistent with the financial statements.

Annual Governance Statement

We are required to report to you if the Annual Governance Statement which accompanies the Statement of Accounts does not comply with the disclosure requirements of 'Delivering Good Governance in Local Government: a Framework' (CIPFA/SOLACE 2016 Edition) We have nothing to report in this respect.

Chief Finance Officer's responsibilities

As explained more fully in the Statement of Responsibilities for the Statement of Accounts, the Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts (which includes the financial statements) in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18; such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error; assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern; and using the going concern basis of accounting on the assumption that the functions of the authority will continue in operational existence for the foreseeable future.

Auditor's responsibilities

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue our opinion in an auditor's report. Reasonable assurance is a high level of assurance, but does not guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

A fuller description of our responsibilities is provided on the FRC's website at www.frc.org.uk/auditorsresponsibilities

REPORT ON OTHER LEGAL AND REGULATORY MATTERS

Report on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Conclusion

On the basis of our work, having regard to the guidance issued by the Comptroller and Auditor General in November 2017, we are satisfied that, in all significant respects, Barnsley Metropolitan Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.

Respective responsibilities in respect of our review of arrangements for securing economy, efficiency and effectiveness in the use of resources

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 20(1) (c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in November 2017, as to whether Barnsley Metropolitan Borough Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether Barnsley Metropolitan Borough Council put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.

Statutory reporting matters

The Code of Audit Practice requires us to report to you if:

- any matters have been reported in the public interest under Section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of, the audit;
- any recommendations have been made under Section 24 of the Local Audit and Accountability Act 2014;
- an application has been made to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014;
- an advisory notice has been issued under Section 29 of the Local Audit and Accountability Act 2014;
- an application for judicial review has been made under Section 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects

THE PURPOSE OF OUR AUDIT WORK AND TO WHOM WE OWE OUR RESPONSIBILITIES

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

CERTIFICATE OF COMPLETION OF THE AUDIT

We certify that we have completed the audit of the financial statements of Barnsley Metropolitan Borough Council in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.

OR

DELAY IN CERTIFICATION OF COMPLETION OF THE AUDIT

Due to work on the WGA Return not being completed by the [date of the audit report]

We cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to issue our assurance statement in respect of the Authority's Whole of Government Accounts consolidation pack. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

Clare Partridge
for and on behalf of KPMG LLP, Statutory Auditor
Chartered Accountants
1 Sovereign Square
Sovereign Street
Leeds
LS1 4DA

Barnsley Metropolitan Borough Council

2017 / 18 Narrative Report

Introduction and Contents

This narrative report aims to outline the Authority's performance for the 2017/18 financial year in context with the financial information contained within this Statement of Accounts.

The report will cover:

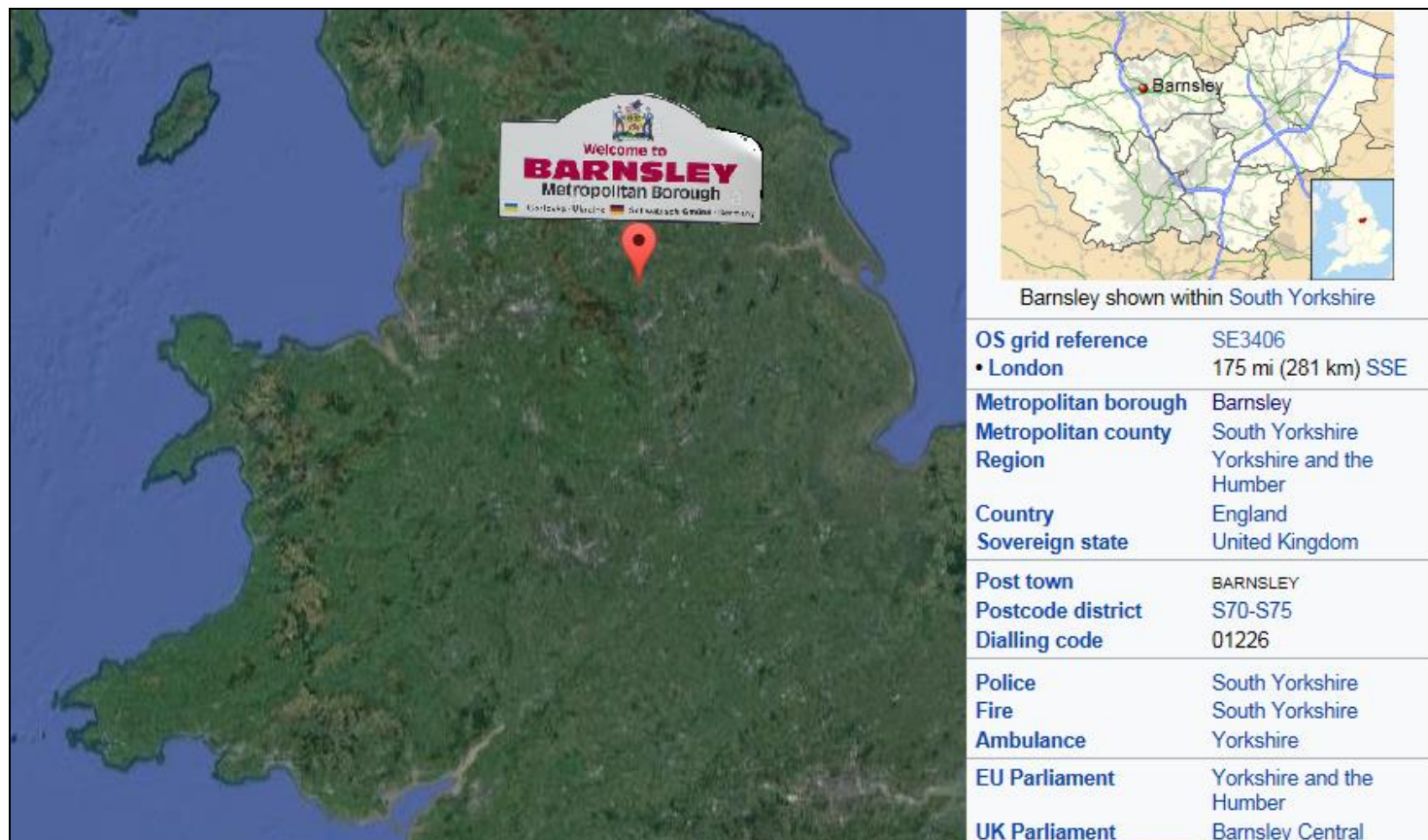
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Introducing Barnsley

Where is Barnsley?

Barnsley is a large town in **South Yorkshire**, located approximately halfway between Leeds and Sheffield. The **town centre** lies on the west bank of the Dearne Valley.

Barnsley is surrounded by several smaller settlements which together form the **Metropolitan Borough of Barnsley**. The **borough** is dissected by the M1 motorway.



Demographic Profile of Barnsley

The latest data indicates that in 2015 there were 239,300 people living in Barnsley.

The Office for National Statistics (ONS) Mid-2014 based Population Projections for Barnsley show that the total population is expected to rise to **246,900** by **2021**.

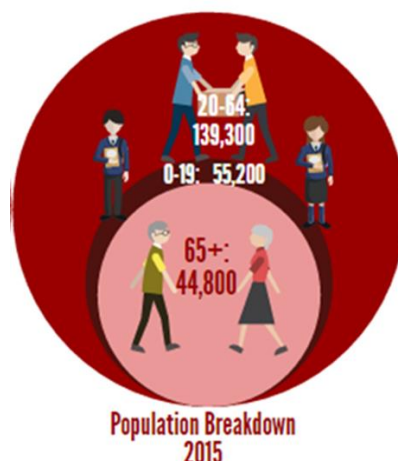
According to the 2011 Census, **97.9%** of the Barnsley resident population were from a **white** ethnic background, **0.7%** of **mixed** group, **0.7% Asian** or **Asian British**, **0.5%** were **Black/**

African/Caribbean or **Black British** with **0.2% other**.

However the latest National Insurance figures show that our demographics are changing due to the increasing number of new arrivals particularly from Romania and Poland.

STATEMENT OF ACCOUNTS 2017/18

Population Breakdown in Barnsley 2015



Source: Office for National Statistics mid 2015 population estimates

Economy, Education and Health

In 2016 (January to December), nearly three quarters (**70%**) of those aged 16 – 64 years old are **in employment** and **5.3%** are **unemployed**. A further **24.7%** are **economically inactive**. Almost **34.4%** of those who are economically inactive are **long-term sick**.

Just over half (**55.2%**) of children achieved **five or more GCSEs** (grades A* - C including English and Maths) in 2016. The proportion of residents with **no qualifications** in 2016 (January to December) was 10.7%.

Significant health inequalities remain in Barnsley. Life expectancy at **birth** for Barnsley **men** is **77.9** years (2013 – 2015). Since 2001 – 2003, life expectancy at birth for men in Barnsley has **increased** by **3.3 years** (from 74.6 years to 77.9 years).

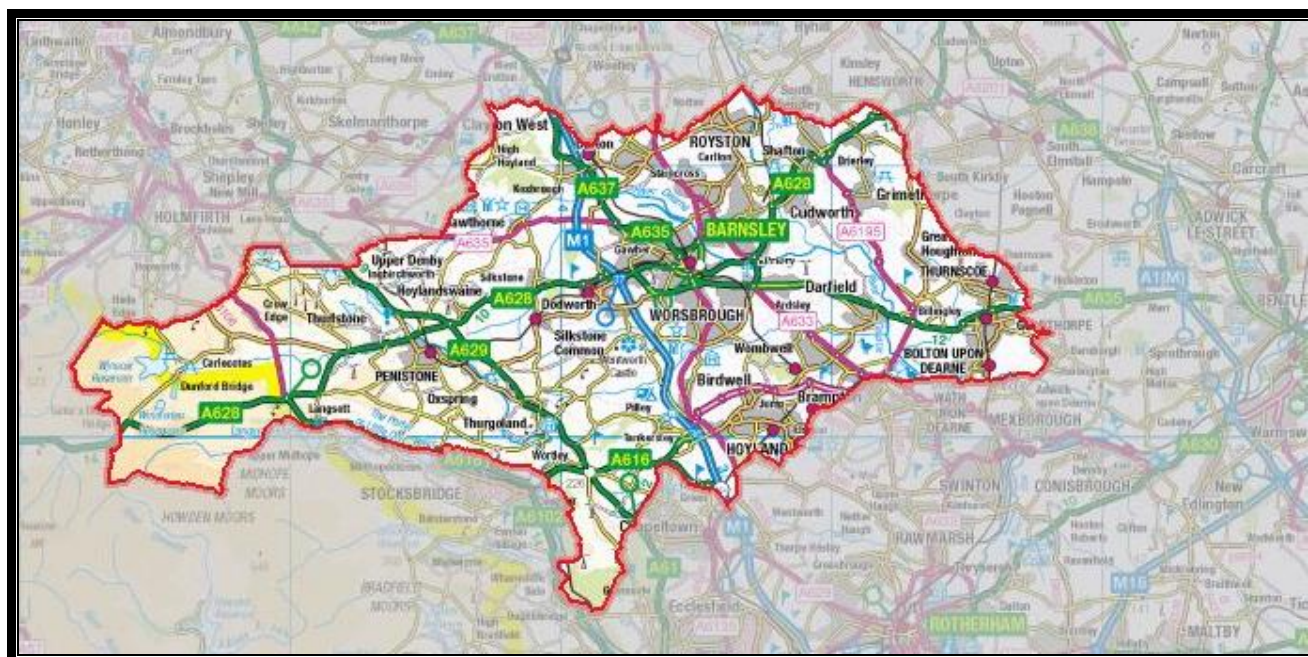
Life expectancy at **birth** in Barnsley for **women** is **81.6** years (2013 – 2015). Since 2001 – 2003, life expectancy at birth for women in Barnsley has **increased** by **2.0 years** (from 79.6 years to 81.6 years).

Men at birth in Barnsley could expect to live **6.4 years less** than the average in “**good**” **health** (2013 – 2015). Healthy life expectancy at birth for **men** in Barnsley has **decreased** by **0.3 years** from 2010 – 2012 to 2013 – 2015 (57.3 to 57.0 years), and the proportion of life spent in “good” health has decreased from 73.7% to 73.2%.

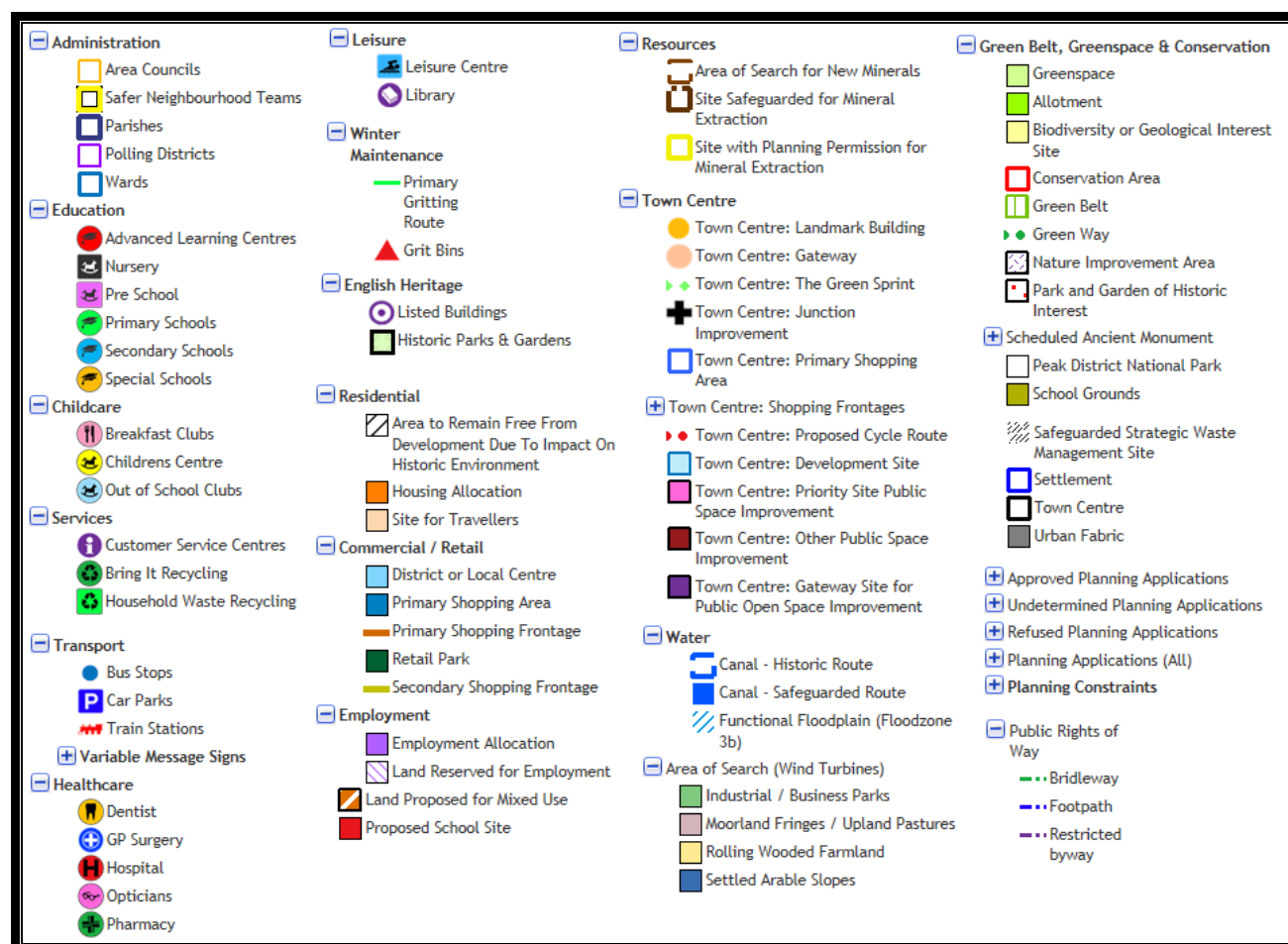
Women at birth in Barnsley could expect to live **6.7 years less** than the average in “**good**” **health** (2013 – 2015). For **women** in Barnsley, healthy life expectancy at birth has **increased** by **0.6 years** from 2010 – 2012 to 2013 – 2015, and the proportion of life spent in “good” health has also increased from 69.8% to 70.3%.

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Interactive Maps of the Borough



These interactive maps give key information about both the Borough in general and more specifically about the Council's functions. The interactive maps that can be viewed from the link below include:



The link to all of the above maps is here:

<https://www.barnsley.gov.uk/barnsley-maps/barnsley-interactive-maps/>

Introducing Barnsley Metropolitan Borough Council

Who We Are

Barnsley Metropolitan Borough Council, created on **1 April 1974** is the local authority of the Metropolitan Borough of Barnsley in **South Yorkshire**, England. It is a **Metropolitan District Council**, one of four in South Yorkshire and one of 36 in the metropolitan counties of England, and provides the majority of **local government services** in Barnsley.

Further information on the Council's **Constitution** can be found on the Council's website and via the link below:

[Council's Constitution](#)

Local Councillors (The Council)

Local Councillors are elected by the community to decide how the **Council** should carry out its various activities. They represent **public interest** as well as individuals living within the ward in which he or she has been **elected** to serve a term of office.

They have regular contact with the **general public** through council meetings, telephone calls or surgeries. **Surgeries** provide an opportunity for any ward resident to go and talk to their **Councillor** face to face and these take place on a regular basis.

A list of current **Councillors** can be found on the Council's website and via the link below:

[Councillors](#)



The Cabinet

The Cabinet is composed of the **Leader** and seven other **Councillors**, who are all members of the **biggest political group** of the Council. It has overall responsibility for the services that the Council provides and works within the **overall policies** and

budget agreed by the Council. Recommendations on major items of **policy** and on the **annual budget** and **capital programme** are passed to the Council for consideration and **approval**.

Details of **Council, Cabinet** and **other committees**, including decisions / reports can be found on the Council's website and via the link below:

[Committee Details](#)

Council Structure & Senior Management Team

During 2017/18, our council was structured into three main service directorates:

Communities, Place, and People, which are supported by a central suite of **Core Services** including:

- Human Resources, Performance and Communications;
- Finance & Assets; and
- Legal and Governance.

Public Health services are also part of the Council structure.

The latest **management structure** can be found on the Council's website and via the link below:

[Management Structure](#)

Our Corporate Plan

The Corporate Plan sets out what Barnsley Council aims to achieve over the next three years for our customers and the community. It explains what we want to do, how we are going to do it and how we will measure that we are on track to achieve it.

Our organisation has changed **significantly** over the last three years as we have commenced our Future Council Strategy and programme. This has challenged us to **change** our culture or 'the way we do things around here' and deliver services in **more innovative** ways, whilst also delivering the planned **savings and efficiencies**.

We now have a **new, inspiring** and **forward looking** vision developed by our employees, 'working together for a brighter future, a better Barnsley'. We want to work **more** with our communities, **support** people to achieve their potential and we want our residents to think and feel we are making a real **difference** together.

Like many other public sector bodies, we face many further challenges and changes over the next three years. We remain **committed** to responding to these **positively** as well as making a real difference to people's lives. Our Corporate Plan enables us to be **clear** about our priorities, **how** we are going to work, and what **differences** we are going to **achieve** with the reducing amount of resources available to us.

We continue to have a **high** level of ambition and aspiration and will do our **very best** to support Barnsley, its people, communities, partners and businesses to thrive and achieve. Residents, communities and customers of Barnsley continue to be our **number one priority**.

OUR
CORPORATE
PLAN

<https://www.barnsley.gov.uk/media/4264/corporate-plan-2017-20.pdf>

Our Vision

We have developed a new and inspiring vision for Barnsley, supported by values that will help us to drive change and improvement and to achieve our priorities and outcomes.



Our Values

Our core values are the 'way we do things around here' and will help pull the organisation in the same direction towards achieving our vision and priorities.

	
<p>We're Proud <i>We're dedicated to making Barnsley a better place. We take pride in our work</i></p>	<p>We're Honest <i>We always say what we mean. Most of all we're reliable, fair and true</i></p>
	
<p>We'll be Excellent <i>We work really hard to provide the best quality and value for money for the people of Barnsley. Only our best is good enough</i></p>	<p>We're a Team <i>We all work together towards the same goal – to make Barnsley a better place for the people who live, work and visit here</i></p>

Our Priorities

Our three main priorities are considered to be the areas that warrant greater attention, emphasis and possibly resources, in order to influence other areas of activity and make the greatest impact overall. This is where we will focus our performance management and reporting arrangements to keep a closer eye on how well we are doing.

THRIVING & VIBRANT ECONOMY

We have developed a long-term plan to grow the economy for the borough. We are keen to work with and support the private sector, supporting them to create better conditions and infrastructure, helping to safeguard existing jobs and businesses and stimulate the growth of more and better jobs and homes. We want to make sure there are more job opportunities for Barnsley residents, to help the local economy, provide positive role models for young people, and reduce the extent of worklessness and poverty across the borough.

We will achieve this through delivering the following outcomes:

- Create more and better jobs and good business growth
- Increase skills to get more people working
- Develop a vibrant Town Centre
- Strengthen our visitor economy
- Create more and better housing

PEOPLE ACHIEVING THEIR POTENTIAL

It is important for the future of the borough that we help children, young people and families to achieve their potential and have the right skills and qualifications to access better education, employment or training. We also want to encourage young people to make a positive contribution in their communities. We have a crucial role in protecting and safeguarding the most vulnerable and at risk of harm. We will continue to challenge and raise our standards whilst looking at how we can manage and reduce demand more effectively. For people to achieve their potential we need to create a healthier, happier, independent and more active population.

We will achieve this through delivering the following outcomes:

- Every child attends a good school
- Early, targeted support for those that need it
- Children and adults are safe from harm
- People are healthier, happier, independent and active

STRONG & RESILIENT COMMUNITIES

We need to ensure better use of the physical assets, skills and knowledge that are in every community in Barnsley, so that we can utilise these resources more efficiently. Working together with the community, customers and partners becomes more important as we try to reduce the dependency on council services by creating stronger communities and designing innovative and different services.

We will achieve this through delivering the following outcomes:

- People volunteering and contributing towards stronger communities
- Protecting the Borough for future generations
- Customers can contact us easily and use more services online

Our Approach

People are at the heart of helping us to improve and achieve our priorities. Whether this is through strong leadership, governance and accountability, skilling up and learning new things, displaying the values in everything we do, recognising and celebrating success or being supported to learn from things that don't go so well. This is cultural change and organisational health, which we have described as One Council.



To deliver our vision, priorities and outcomes we need to continue to **change** and **improve** our organisation and its culture. To do this, we have identified ten things that we need to continue to develop, improve and embed across the organisation:

- | | |
|---|---|
| <ul style="list-style-type: none">• Clear vision and values – we will make sure our employees, partners, customers and the community are aware of our vision and values and what we are trying to achieve.• Customer focus – we will understand all our customers and put them at the centre of everything we do.• Commercial and business acumen – we will focus on outcomes and making every penny count.• Effective delivery of projects and programmes – we will strengthen and standardise our approach to ensure integrity, accountability and value for money.• Innovative and managed risk taking – we will remove barriers and bureaucracy and encourage, support and empower our employees to identify and implement suggestions and improvements. | <ul style="list-style-type: none">• Learning organisation – we will invest in our people, recognise success and achievement and become stronger from our failures.• Leaders at every level – we will have leaders at every level of the organisation who are highly skilled, motivated and empowered to respond effectively to local needs.• Flexible workforce – we will ensure our workforce is healthy, agile, flexible and supportive of change with skills that can be deployed in different ways to meet our customers needs.• Working with our partners, communities and residents – we will work together to identify and meet local needs through joint and informed planning and decision making.• Enabling organisation – we will enable our partners, communities and residents to do more for themselves. |
|---|---|

Our 2017/18 Corporate Performance

2017/18 Revenue Budget Monitoring Overview

Executive Overview:

Actual net expenditure for the year was **£152.8M** against a budget of **£166.6M**, giving a total **increase** in balances of **£13.8M**. This is comprised of an increase in **General Fund Balances** of **£14.5M** and a decrease in **School Balances** of **£0.7M**.

The overall increase in General Fund Balances (excluding schools) is comprised of the Authority's total **in year surplus of £31.2M**, net of **reserves utilised in the year totalling £16.7M**. The decrease relating to Schools' Balances relates to an **in year surplus of £2.9M**, net of **brought forward reserves totalling £3.6M**.

It should be noted that a large proportion of this total 'surplus' **does not** represent spare cash as the majority of the in-year surplus is a consequence of one-off events during the year and scheme / project slippage. Therefore, it has been necessary to earmark **£27.2M** of this balance to fund schemes (including schools' balances) continuing to completion in the 2018/19 financial year.

The remaining balance of **£6.9M**, predominantly relating to one-off contributions and other events during the year, has been transferred to the Authority's **Strategic Reserves**, pending further consideration of the Authority's Medium Term Financial Strategy and 'Future Council' processes.

Individual quarterly revenue monitoring reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	06/09/2017	Cab.6.9.2017/8	Quarter 1 Cabinet
2	29/11/2017	Cab.29.11.2017/8	Quarter 2 Cabinet
3	07/03/2018	Cab.7.3.2018/8	Quarter 3 Cabinet
Final Accounts	13/06/2018	Cab.13.6.2018/8	Final Accounts Cabinet

STATEMENT OF ACCOUNTS 2017/18

Net Revenue Expenditure 2017/18

The table and charts below show the management accounts per the reporting structure (directorates) of the Authority including the **amounts earmarked** into 2018/19:

<u>Management Accounts</u>	Year End Budget #	Actual	Over / (Under) Spend	Earmarked Into 2018/19	Operational Over / (Under) Spend
	£M	£M	£M	£M	£M
People	74.100	76.276	2.176	(1.878)	0.298
Place	32.940	30.685	(2.255)	2.383	0.128
Communities	21.615	16.860	(4.755)	4.303	(0.452)
Public Health	2.228	0.360	(1.868)	1.868	-
Core Services	(7.016)	(10.859)	(3.843)	3.235	(0.608)
Total Services	123.867	113.322	(10.545)	9.911	(0.634)
Corporate Budgets	63.042	39.493	(23.549)	17.260	(6.289)
Total	186.909	152.815	(34.094)	27.171	(6.923)

Year End Budget consists of approved 2017/18 budget (£166.2M), Parish Precepts (£0.4M) and Reserves Utilised from 2016/17 (£20.3M).

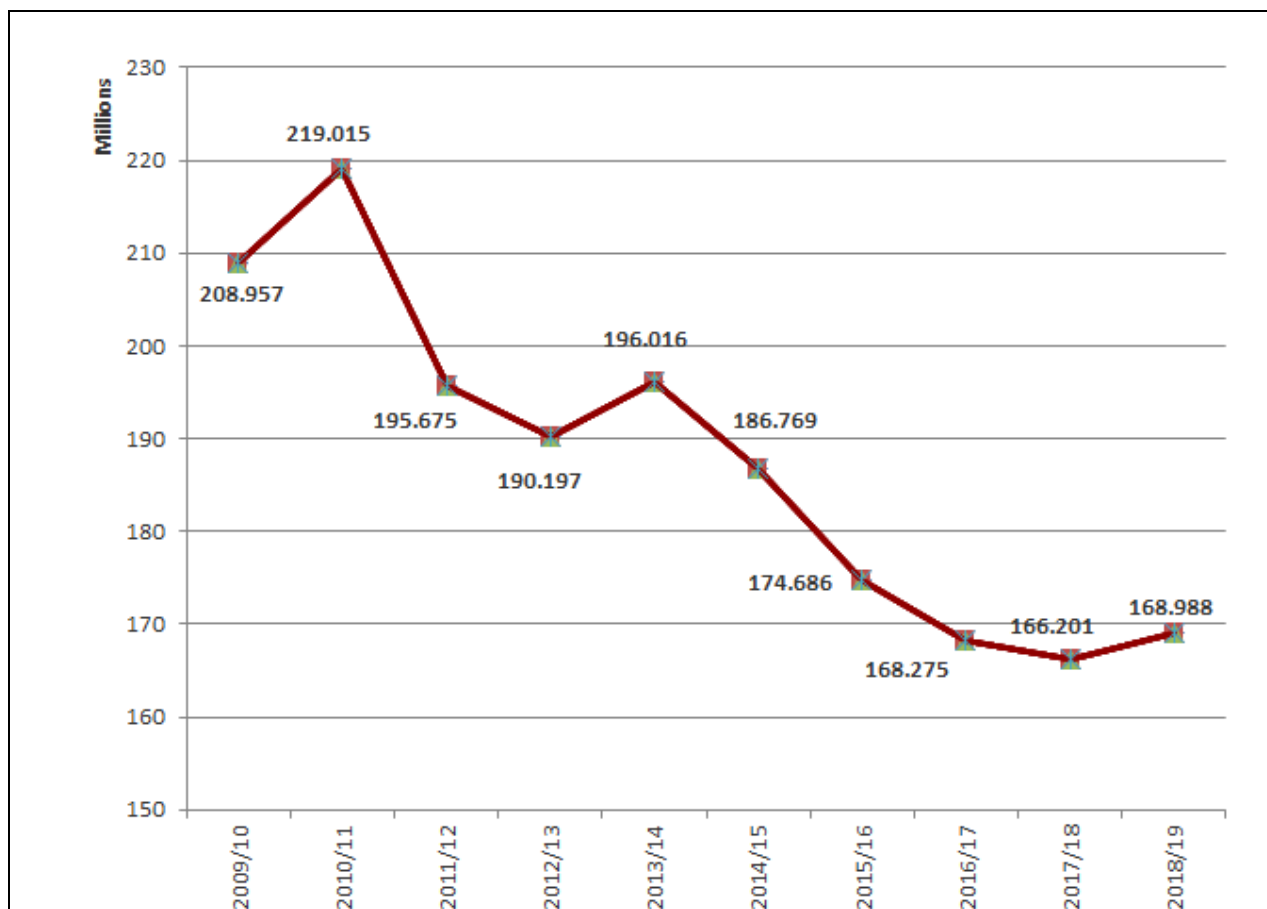
Approved Revenue Budget

The table and chart below shows the historical trend in respect of Council's revenue expenditure budget since 2010.

Financial Year	Approved Revenue Budget
	£M
2009/10	208.957
2010/11	219.015
2011/12	195.675
2012/13	190.197
2013/14	196.016
2014/15	186.769
2015/16	174.686
2016/17	168.275
2017/18	166.201
2018/19	168.988

STATEMENT OF ACCOUNTS 2017/18

Net revenue expenditure budget for Barnsley MBC since 2009/10.



Corporate Funding 2017/18

The Authority set a net revenue expenditure budget of **£166.6M** for 2017/18 (including **£0.4M** in respect of parish precepts) which was funded from grants from Central Government including Revenue Support Grant (RSG) and business rate top up grant, the locally retained element of the business rates retention scheme, Section 31 Grants and income from Council Tax payers.

The table below analyses the **proportion** of income received by the Authority from these sources during the year. The level of RSG is determined by Central Government whereas income from business rates and Council Tax is determined locally.

2017/18 Revenue Budget – Corporate Funding:	£M
Revenue Support Grant	25.261
Business Rates Retained Share including Collection Fund Surplus	22.032
Business Rates Top Up	30.342
Council Tax including Collection Fund Surplus & Parish Precepts	86.708
Section 31 Grants	2.239
Total Net Revenue Expenditure Budget	166.582

STATEMENT OF ACCOUNTS 2017/18

General Fund Reserves Analysis

The table below shows the movement on the **General Fund Reserves** in the 2017/18 financial year:

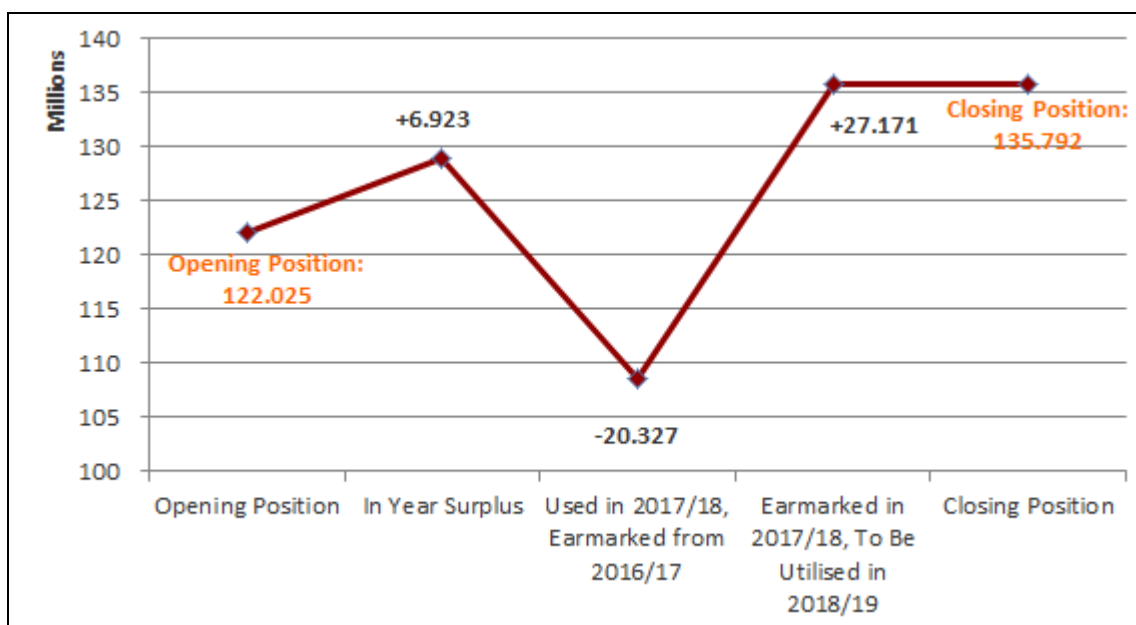
	£M
2017/18 Actual Net Revenue Expenditure	152.815
2017/18 Revenue Budget – Corporate Funding	(166.582)
(Increase) / Decrease in General Fund Reserves	(13.767)

Each year, the Authority submits 'earmarking' requests to Cabinet in respect of specific projects which are to be carried in to the forthcoming financial year.

A further breakdown relating to the **utilisation / earmarking** of the Authority's reserves is shown below:

	£M
General Fund – General Reserves:	
In Year Surplus	(6.923)
	(6.923)
General Fund – Earmarked Reserves:	
Used in 2017/18, Earmarked from 2016/17	20.327
Earmarked in 2017/18, To Be Utilised in 2018/19	(27.171)
	(6.844)
(Increase) / Decrease in General Fund Reserves	(13.767)

Movement on **General Fund Reserves** for Barnsley MBC in 2017/18



STATEMENT OF ACCOUNTS 2017/18

Reconciliation between Final Accounts Report and Surplus / Deficit on Provision of Services

The [Expenditure and Funding Analysis](#) provides a **reconciliation** between the Authority's **management accounts** presented to Members and the **financial accounts** that are included within the [Comprehensive Income & Expenditure Statement](#), within this Statement of Accounts, including the movement in general fund and HRA reserves. The reconciliation takes into account the statutory provisions of Local Authority accounting as prescribed by CIPFA's Code of Practice.

The table below shows the statutory adjustments to the management accounts, resulting in the Surplus / Deficit on the Provision of Services in the Comprehensive Income & Expenditure Statement. The total adjustments have also been presented against General Fund and HRA:

	HRA £000s	General Fund £000s	Total £000s
Net Expenditure as per Management Accounts	72,966	132,106	205,072
+ Expenditure Funded From Reserves	-	20,327	20,327
Total Net Expenditure for the Year	72,966	152,433	225,399
Corporate Revenue Income	(72,189)	(166,201)	(238,390)
Movement in Reserves	777	(13,768)	(12,991)
Adjustments Excluded From Surplus / Deficit As Per Statutory Provisions:			
Statutory Provision for Repayment of Debt	(2,029)	(5,968)	(7,997)
Pension Deficit Payment Recognition	-	(8,979)	(8,979)
Capital Expenditure Charged to the General Fund / HRA	(4,689)	(4,025)	(8,714)
Adjustment to Financing Costs To Follow Statutory Provisions	(78)	(580)	(658)
Reversal of Major Repairs Allowance Credited to the HRA	(4,379)	-	(4,379)
Sub Total – Amounts Excluded from Surplus / Deficit	(11,175)	(19,552)	(30,727)
Adjustments To Be Included In Surplus / Deficit As Per Statutory Provisions:			
Statutory Adjustments for Non-Current Asset Accounting	16,113	96,731	112,844
Statutory Adjustment for Capital Grants	-	(21,456)	(21,456)
Statutory Adjustment for Collection Fund	-	(2,948)	(2,948)
Statutory Adjustment for Pension Accounting (IAS 19)	-	20,491	20,491
Statutory Adjustment for Employee Benefit Accounting (IAS 19)	-	(1,197)	(1,197)
Sub Total – Amounts To Be Included in Surplus / Deficit	16,113	91,621	107,734
As per Comprehensive Income & Expenditure Statement	5,715	58,301	64,016

[HRA](#)

[CI&ES](#)

Key Contingencies

The Authority holds a level of general reserves as a **contingency for unforeseen events**. The amount in respect of these minimum working balance reserves as at 31st March 2018 totals **£15.0M** (£15.0M as at 31st March 2017).

This is presented within [Note 7](#) of this statement of accounts.

STATEMENT OF ACCOUNTS 2017/18

2017/18 Capital Programme Monitoring Overview

Executive Overview:

In 2017/18, the Council spent **£69.4M** through its capital programme. The majority of the expenditure incurred related to the Council's operational land & buildings and its Council Dwellings.

The **capital expenditure** was funded from **£49.1M** worth of the Council's own resources and **£20.3M** of prudential borrowing / leasing.

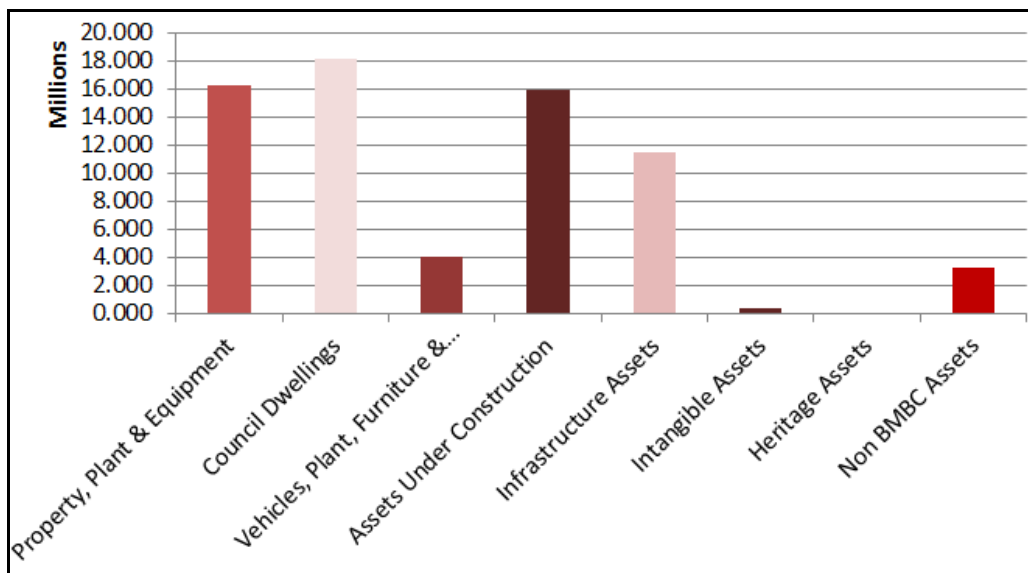
Individual quarterly capital programme monitoring reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	06/09/2017	Cab.6.9.2017/9	Quarter 1 Cabinet
2	29/11/2017	Cab.29.11.2017/9	Quarter 2 Cabinet
3	07/03/2018	Cab.7.3.2018/9	Quarter 3 Cabinet
Final Accounts	13/06/2018	Cab.13.6.2018/9	Final Accounts Cabinet

Asset Expenditure

Capital expenditure during the year amounted to £69.4M (£68.6M in 2016/17), including Private Finance Initiative and other finance lease purchases. The table and chart below analyses the capital expenditure against the Council asset categories.

<u>Asset Categories</u>	2017/18 £000s
Property, Plant & Equipment	16,235
Council Dwellings	18,152
Vehicles, Plant, Furniture & Equipment	4,049
Assets Under Construction	15,909
Infrastructure Assets	11,468
Intangible Assets	316
Heritage Assets	-
Non BMBC Assets	3,226
Total	69,355



STATEMENT OF ACCOUNTS 2017/18

Details of Material Asset Groups Acquired / Enhanced

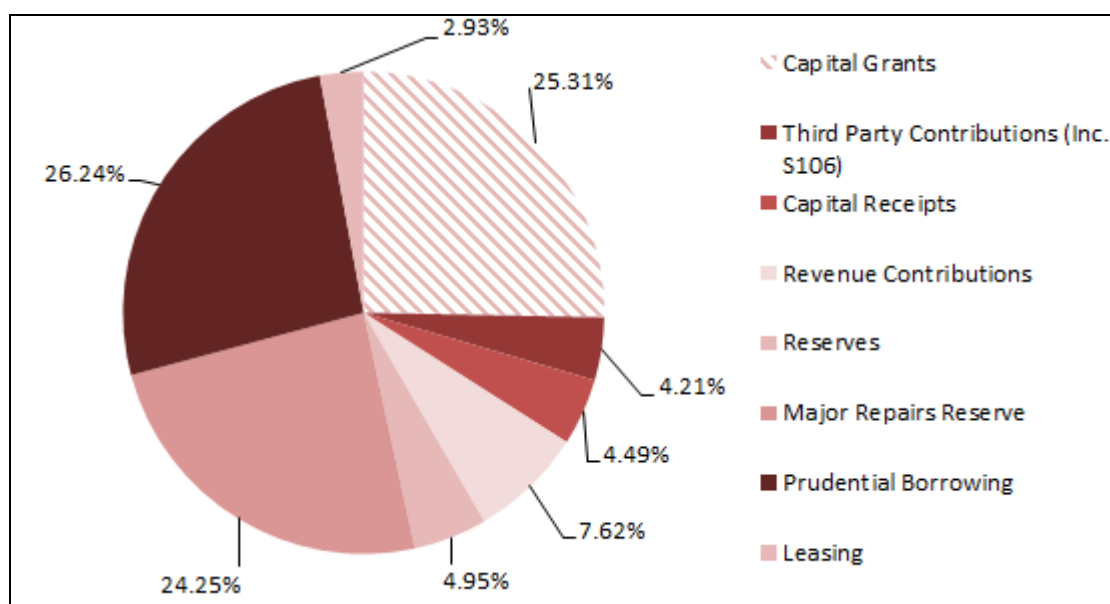
Below shows the **material assets/groups** that the Authority has spent its capital expenditure on in 2017/18, together with a high level description of what the expenditure relates to:

<u>Asset Group</u>	<u>Description</u>	2017/18 Expenditure £000s
Highways - Footways Surfacing	Highways expenditure on the Borough's footways	1,778
Highways - Lighting	Highways expenditure on the Borough's street lighting	529
Highways - Road Surfacing	Highways expenditure on the Borough's road network	8,184
Replacement Waste Bins & Vehicles	Purchase of replacement Waste Bins and Vehicles	2,302
Proposed Housing Stock	Properties bought by the Authority from private owners, with the intention of recycling into housing stock	4,609
Glassworks Scheme	Spend on the Town Centre Redevelopment, The Glass Works Scheme	15,711
Development Building / Land	Purchase of an industrial site at Elsecar	1,100

Sources of Capital Finance

The chart below shows the major sources of **financing** capital expenditure:

<u>Funding Source</u>	2017/18 £000s
Capital Grants	17,553
Third Party Contributions (Inc. S106)	2,922
Capital Receipts	3,116
Revenue Contributions	5,283
Reserves	3,431
Major Repairs Reserve	16,821
Prudential Borrowing	18,198
Leasing	2,031
Total	69,355



STATEMENT OF ACCOUNTS 2017/18

Details of Material Assets Disposals

The Council disposed of a number of assets during 2017/18. The **material disposals** are shown in the table below.

<u>Asset</u>	<u>Description</u>	2017/18 Asset Value Disposed £000s
School Academy Transfers	Authority Schools Converted to Academy in 2017/18	53,896
Council House Sales	Council Dwellings Sold	5,993

2017/18 Performance Monitoring Overview

Executive Overview:

A set of performance indicators have been developed and aligned to our priorities in the Corporate Plan. This allows us to monitor the delivery of outcomes. At the end of the 2017/18 reporting period, we reported on 115 Corporate Plan Performance Indicators. 67 indicators achieved their target, 2 were within 10% of achieving their target and 37 did not achieve the annual target.

The chart below shows the breakdown of Performance by priority:

Priority	Red	Amber	Green	N/A	Total
Thriving & Vibrant Economy	7	1	24	-	32
People Achieving Their Potential	25	-	27	6	58
Strong and Resilient Communities	5	1	16	3	25
Total	37	2	67	9	115

Individual quarterly performance reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	06/09/2017	Cab.6.9.2017/7	Quarter 1 Cabinet
2	29/11/2017	Cab.29.11.2017/7	Quarter 2 Cabinet
3	07/03/2018	Cab.7.3.2018/7	Quarter 3 Cabinet
Final Accounts	13/06/2018	Cab.13.6.2018/7	Final Accounts Cabinet

STATEMENT OF ACCOUNTS 2017/18

2017/18 Treasury Management Overview

Executive Overview:

Within the context of challenging economic conditions, the focus of the 2017/18 Treasury Management Strategy was on the **management of risks**:

- The borrowing strategy sought to **minimise interest costs** whilst addressing **interest rate and refinancing risk**.
- The Authority's investment priorities remained **security** and **liquidity**, before seeking higher investment returns.

Borrowing

To help minimise interest costs, the Council took further advantage of the **temporary borrowing** available from other local authorities (£38M as of 31st March 2018, with an average rate of **0.50%**).

To address interest rate and refinancing risk, the Authority carried out new **long-term borrowing** of £68M during the year, comprising £40M from the **PWLB** (at an average rate of **2.48%**) and £28M from **other local authorities** (at an average rate of **1.05%**). In addition the Council secured a **£20M deferred loan** in December 2017, which provides greater certainty whilst avoiding any interest costs until March 2020.

The Council continued to explore the **Municipal Bonds Agency** (MBA) as an alternative (and potentially cheaper) borrowing source to the PWLB. A £10M bond issue is being planned for early 2018/19.

Investments

In line with its main investment priorities, the Council continued to invest in secure counterparties with the majority invested in **Money Market Funds** (MMFs) and **instant access accounts**. In addition, the long term investments held at the start of the year were redeemed in March 2018.

The Council took advantage of some competitive rates offered by **other local authorities**, which helped to improve investment returns without increasing risk exposure.

Individual quarterly treasury management reports for 2017/18 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	06/09/2017	Cab.6.9.2017/10	Quarter 1 Cabinet
2	29/11/2017	Cab.29.11.2017/10	Quarter 2 Cabinet
3	07/03/2018	Cab.7.3.2018/10	Quarter 3 Cabinet
Final Accounts	13/06/2018	Cab.13.6.2018/11	Final Accounts Cabinet

Other Key Components of our 2017/18 Balance Sheet

Summary of the Authority's Borrowing Position as at 31st March 2018

The Authority's **total debt outstanding** as at 31st March 2018 (including borrowing undertaken during the year) stands at **£785.8M**, **inclusive** of **£222.6M** of liabilities relating to PFI and finance leases and **excluding** **£3.2M** of accrued interest and other Local Authority Debt of **£5.4M**.

The Authority's borrowing is undertaken in accordance with the Prudential System which provides the regulatory framework to ensure that **all** borrowing is **prudent, affordable and sustainable**. This includes a set of indicators, some of which are mandatory, which enable debt to be managed in accordance with the framework. This includes the setting of an authorised limit for the absolute level of borrowing which cannot be exceeded. For 2017/18, this **limit** was set at **£984.2M** [including finance leases related to PFI] with **actual borrowing** in the year being some **£197.1M lower**.

Summary of the Authority's Pension Fund Position as at 31st March 2018

The Authority accounts for its pension fund position in accordance with IAS 19, which means that it accounts for the costs of retirement benefits when entitlement to those benefits has been earned rather than when they are actually paid to employees, which may be many years into the future. These future liabilities are to be met by fund assets which are acquired from employer and employee contributions and subsequently invested for a return. As at 31st March 2018, fund liabilities **exceeded** fund assets by **£376.1M, on an accounting basis**.

The Pension Fund position when assessed **on a funding basis**, is calculated in a different way to the accounting methodology and ultimately reflects the actual performance of the Authority's Pension Fund. It is the pension fund position on a funding basis that informs the Authority's ongoing contribution rate and the employees' contribution rate. Any pension deficit on this funding basis has to be made good over time. A triennial actuarial review assesses key assumptions and agrees any changes, including any increase in employer contributions, for a subsequent 3 year period with the aim of having a **100% funded scheme** over the longer term. The latest review applies to the period 1st April 2017 to 31st March 2020.

The Authority paid the deficit payment relating to the above triennial period as a lump sum in 2017/18 to benefit from the discount offered by the Pension Fund, as opposed to paying on a monthly or annual basis.

Summary of the Authority's Key Provisions as at 31st March 2018

The Authority accounts for the uncertain nature of particular transactions through provisions on its balance sheet, in accordance with the Accounting Code of Practice. The Authority has two significant provisions on its balance sheet, which are summarised below:

- Insurance Fund: The Authority sets aside a provision to account for the uncertain nature in both value and timing of insurance claims that may be brought against it.

STATEMENT OF ACCOUNTS 2017/18

The value of this provision is based on the estimated outstanding claims currently lodged with the Authority, which as at 31st March 2018 totalled **£4.2M**;

- Business Rates Appeals: The Authority makes provision for any potential appeals, including backdated appeals, in relation to the business rates it levies on to businesses in the Borough. The provision is based on the estimated successful appeals that are likely to be lodged with the Authority, which as at 31st March 2018 totalled **£4.3M**.

[Note 34](#) provides further analysis of all the Authority's provisions.

Summary of Key Risks Faced by the Authority

The **embedding of a culture** where Risk Management is considered a part of normal business process is **crucial** to the delivery of the Risk Management Policy and Strategy and the implementation of good governance arrangements.

A robust and dynamic **Strategic Risk Register** (SRR) sets the culture and tone for Risk Management across and throughout the Council. The engagement of the **Senior Management Team** (SMT) in the Risk Management process through their **ownership and review** of the SRR demonstrates a strong **commitment** to lead and champion Risk Management 'from the top' and to further reinforce the **continuing development** of a Risk Management culture.

The risks in the SRR are **owned by SMT**, with the management of individual risks being allocated to a Risk Manager (a member of SMT) and measures to mitigate risks allocated to **Risk Mitigation Action Managers** (being those senior managers best placed to take responsibility to drive the implementation of those actions).

SMT is also responsible for ensuring that the SRR continues to express those **high level risks** which have a **significant** bearing upon the overall achievement of corporate objectives and that they are being appropriately managed.

In order to provide assurances that the SRR is being appropriately managed, **reviews** of the register are facilitated by the Risk and Governance Manager on a six monthly cycle. The results of these reviews are then presented to the **Council's Directorate Risk Champions**, and reported to SMT for further consideration and **challenge**. The outcomes of these processes are then reported to the Audit Committee, and subsequently, Cabinet.

The outcomes of the review are reported to Cabinet to provide a summary of the recent review, and the report highlights **specific issues and actions for consideration**. This ensures Senior Elected Members are aware of the SRR and can contribute to its **development**. The consideration of the SRR by Cabinet also contributes towards the role of Elected Members in assisting in the **development of strategy** and contributing to the identification of high level strategic risks, rather than simply monitoring the management of the Risk Management process.

STATEMENT OF ACCOUNTS 2017/18

Key Documents

Title	Description	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
Strategic Risk Register	Outlines the key risks faced by the Authority	16/05/2018	Cab.16.5.2018/8	Cabinet Meeting
Strategic Risk Register – Full Review	Review of the Authority's risk register	10/01/2018	Cab.11.1.2018/11	Cabinet Meeting

Future Spending Plans & Assessment of the Future Economic Climate

Key Documents

Title	Description	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
Services & Financial Planning 2018/19	Budget proposals for 2018/19	07/02/2018	Cab.7.2.2018/6	Budget Cabinet
Housing Revenue Account – 2018/19	HRA Budget proposals for 2018/19	10/01/2018	Cab.10.1.2018/10	Cabinet Meeting
Treasury Management Policy & Strategy 2018/19	The Authority's strategy with regards Borrowing & Investing	07/02/2018	Cab.7.2.2018/7	Budget Cabinet
Council Tax Base Report 2018/19	The Authority's approved Council Tax base	10/01/2018	Cab.10.1.2018/8	Cabinet Meeting
Business Rates – Calculation of Local Share 2018/19	The Authority's approved Business Rate Tax base	10/01/2018	Cab.10.1.2018/9	Cabinet Meeting
Council Tax Leaflet 2018/19	The Authority's Council Tax leaflet for 2018/19	N/A	N/A	Council Tax Leaflet

Revenue

The budget proposals for 2018/19 were approved in February 2018 and it also updated the existing 3 year plan. Our medium term strategy is still on course to deliver a balanced position through to 2020 although a lot of hard work is still required to achieve this and there are looming pressures and uncertainty beyond this date. It is also the case that this has only been possible by taking a number of **tough decisions** and changes the way we deliver some of our services.

We've continued to work hard to prepare for the future financial challenges we face, including a further £10 million to be saved over the next two years - on top of the £100 million we've already saved since 2010.

The **Future Council** model, which has successfully operated over the past 3 years, continues to be adapted to ensure it remains robust to deal with the **financial and social challenges** the Council faces. Through this model we have re-prioritised our services to help us achieve this, with a directorate dedicated to each priority, plus a lean, efficient core. Within each directorate are **business units** set up to deliver the outcomes we've committed to in our **corporate plan**.

So for example, we will provide **strong leadership**, engaging with our local communities to build a **Better Barnsley** for everyone including building on more initiatives like the "**Love Where You Live**" campaign. The redevelopment of our **town centre** is swiftly progressing and we will also continue to work with our schools and other bodies to improve the educational attainment and skills of our residents, young and old. We have promoted **business growth** and **better jobs** in Barnsley and of course we will continue to meet our legal obligations and deliver a **high quality service** in priority areas including protecting those that are most vulnerable, providing waste collections and maintaining the Borough's roads.

STATEMENT OF ACCOUNTS 2017/18

Capital

The Authority's **capital investment budget** is currently estimated to be **£207M** over the four year period to **2021/22**. The planned programme includes a number of significant schemes including the Glassworks Scheme, Barnsley Decent Homes schemes, school maintenance schemes, schemes that maintain the Borough's highways and roads and Better Care schemes.

Our 2017/18 Statement of Accounts

The Form of the Statement of Accounts

The Statement of Accounts is a statutory publication required under the Accounts and Audit Regulations and prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2018 (the Code), published by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code specifies the principles and practices of accounting required to give a true and fair view of the Authority's financial position at the end of the year and the transactions of the Authority during the year.

The information contained in the various statements and notes are of a highly technical nature and it may be useful to refer to the [Glossary](#) for further explanation.

The layout of the 2017/18 Statement of Accounts is comprised of:

- Statement of Responsibilities for the Statement of Accounts;
- The Expenditure & Funding Analysis;
- The Core Financial Statements;
- Notes to the Core Financial Statements including the Authority's Accounting Policies; and
- The Supplementary Financial Statements and Notes including the Housing Revenue Account and the Collection Fund.

These are explained in more detail below.

Statement of Responsibilities for the Statement of Accounts

This section explains the respective responsibilities of the Authority and the Chief Finance Officer (CFO) in relation to the Statement of Accounts. The Authority is responsible for ensuring that there are proper arrangements in place for financial administration, ensuring that value for money is achieved and approving the annual Statement of Accounts. The CFO is responsible for selecting and applying accounting policies, keeping accurate and timely accounting records, taking reasonable steps for the prevention and detection of fraud and complying with proper accounting practice as defined by the Code.

[The Expenditure & Funding Analysis](#) - The objective of the Expenditure and Funding Analysis is to demonstrate to council tax and rent payers how the funding available to the authority (i.e. government grants, rents, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for

STATEMENT OF ACCOUNTS 2017/18

decision making purposes between the Authority's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

The Core Financial Statements

[The Movement in Reserves Statement \(MIRS\)](#) – This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves.

The surplus or deficit on the Provision of Services line shows the accounting / economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund balance and the Housing Revenue Account for Council Tax setting and dwellings rent setting purposes. The Net Increase / Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund balance and Housing Revenue Account balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

[The Comprehensive Income and Expenditure Statement \(CI&ES\)](#) – This statement shows the accounting cost in the year, of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this is different to the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

[The Balance Sheet](#) – The Balance Sheet shows the value of the assets and liabilities recognised by the Authority, as at 31st March 2018. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority.

Reserves are reported in two categories. The first category of reserves is useable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Authority is not able to use to provide services. This includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

[The Cash Flow Statement](#) – The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income, or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the

STATEMENT OF ACCOUNTS 2017/18

Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

Notes to the Core Financial Statements

There are a number of disclosure notes that present further detail behind the figures in the Core Financial Statements, categorised by the predominant statement that they support.

- [Notes Outlining the Authority's Accounting Policy, Framework & Accounting Basis](#);
- [Notes Relating to the Movement in Reserves Statement](#);
- [Notes Relating to the Comprehensive Income & Expenditure Statement](#);
- [Notes Relating to the Balance Sheet](#);
- [Notes Relating to the Cash Flow Statement](#);
- [Notes Relating to Other Disclosures](#).

The Supplementary Financial Statements

[The Housing Revenue Account Comprehensive Income and Expenditure Statement](#) - Local authorities are required by law to account separately for all transactions relating to the cost of local authority housing by way of the Housing Revenue Account (HRA). This account shows in more detail where the resources are spent in maintaining and managing the Authority's council houses, and the sources of income to meet these costs.

[The Collection Fund](#) - The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the Authority in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Non-Domestic Rates.

Changes of Accounting Policies in 2017/18

There have been no material changes in accounting policy for the 2017/18 financial year.

Post Balance Sheet Events

Academy Conversions

On the 1st May 2018, Holy Trinity ALC converted to an Academy school. As Holy Trinity ALC is a Voluntary Aided faith school, the Council effectively has no control over that asset and therefore is not recognised on its balance sheet.

[Note 5](#) details the post balance sheet events in more depth including the potential impact on the Authority.

STATEMENT OF ACCOUNTS 2017/18

SECTION 3 - STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Authority's Responsibilities

The Authority is required to:

- ◆ Make arrangements for the proper administration of its financial affairs and to secure that one of its Officers has the responsibility for the administration of those affairs. In this Authority, that Officer is the Service Director for Finance (Chief Finance Officer);
- ◆ Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- ◆ Approve the Statement of Accounts.

Signed:

Date: 26th July 2018

COUNCILLOR A. GARDINER

CABINET SPOKESPERSON FOR CORPORATE SERVICES

The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Chief Finance Officer has:

- ◆ Selected suitable accounting policies and then applied them consistently;
- ◆ Made judgements and estimates that were reasonable and prudent;
- ◆ Complied with the Local Authority Code;
- ◆ Kept proper accounting records which were up to date;
- ◆ Taken reasonable steps for the prevention and detection of fraud and other irregularities;
- ◆ Assessed the Authority's and the Group's ability to continue as a going concern, disclosing, as applicable, matters related to going concern;
- ◆ Used the going concern basis of accounting on the assumption that the functions of the Authority and the Group will continue in operational existence for the foreseeable future; and
- ◆ Maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In conclusion, the Chief Finance Officer certifies that this Statement of Accounts presents a true and fair view of the financial position of the Authority as at 31st March 2018.

Signed:

Date: 26th July 2018

N COPLEY BA (HONS), CPFA.

SERVICE DIRECTOR FOR FINANCE, CHIEF FINANCIAL OFFICER

STATEMENT OF ACCOUNTS 2017/18

SECTION 4 – THE EXPENDITURE AND FUNDING ANALYSIS

2016/17				2017/18		
Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments Between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement		Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments Between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
£000s	£000s	£000s		£000s	£000s	£000s
74,918	9,189	84,107	People	76,288	20,394	96,682
31,756	16,672	48,428	Place	31,479	20,266	51,745
(24,378)	(64,236)	(88,614)	HRA	(20,570)	17,019	(3,551)
14,764	2,147	16,911	Communities	16,813	3,749	20,562
2,500	(27)	2,473	Public Health	360	197	557
(1,734)	11,637	9,903	Core Services	(10,527)	3,251	(7,276)
5,452	(1,727)	3,725	Corporate Services	(1,341)	(5,750)	(7,091)
103,278	(26,345)	76,933	Net Cost of Services	92,502	59,126	151,628
1,128	8,353	9,481	Other Operating Income & Expenditure	1,126	52,579	53,705
57,429	(5,341)	52,088	Financing & Investment Income & Expenditure	60,078	(10,294)	49,784
(168,694)	(25,025)	(193,719)	Taxation & Non Specific Grant Income	(166,697)	(24,404)	(191,101)
(6,859)	(48,358)	(55,217)	(Surplus) / Deficit on Provision of Services	(12,991)	77,007	64,016
Note 7 / MIRS	Split Between:	CI&ES		Note 7 / MIRS	Split Between:	CI&ES
General Fund	28,523			General Fund	72,069	
HRA	(76,881)			HRA	4,938	
	(48,358)				77,007	
	Note 6 / MIRS				Note 6 / MIRS	

2016/17			Movement on Reserves:	2017/18		
General Fund	Housing Revenue Account	Total		General Fund	Housing Revenue Account	Total
£000s	£000s	£000s		£000s	£000s	£000s
116,127	41,333	157,460	Opening Balances as at 1st April	122,025	42,294	164,319
5,898	961	6,859	Plus/(Less) Surplus or (Deficit) on General Fund & HRA Balances in Year	13,768	(777)	12,991
122,025	42,294	164,319	Closing Balances as at 31st March	135,793	41,517	177,310
Note 7 / MIRS	Note 7 / HRA	Note 7 / MIRS		Note 7 / MIRS	Note 7 / HRA	Note 7 / MIRS

STATEMENT OF ACCOUNTS 2017/18
SECTION 5 – MAIN STATEMENTS AND NOTES TO THE ACCOUNTS

THE MOVEMENT IN RESERVES STATEMENT

<u>Movement in Reserves During 2017/18</u>	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Total Unusable Reserves	Total Authority Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2017	122,025	42,294	11,408	84	3,780	179,591	(169,836)	9,755
Total Comprehensive Expenditure & Income	(58,301)	(5,715)	-	-	-	(64,016)	111,778	47,762
Adjustments Between Accounting Basis & Funding Basis Under Regulations	72,069	4,938	778	4,114	482	82,381	(82,381)	-
Net Increase / (Decrease) in 2017/18	13,768	(777)	778	4,114	482	18,365	29,397	47,762
Balance of Reserves at 31st March 2018	135,793	41,517	12,186	4,198	4,262	197,956	(140,439)	57,517

[Balance Sheet](#)

[CI&ES](#)

[Note 6](#)

[Note 7 & HRA](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet / Note 8](#)

[Balance Sheet](#)

<u>Movement in Reserves During 2016/17</u>	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Total Unusable Reserves	Total Authority Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2016	116,127	41,333	13,443	974	5,136	177,013	(190,429)	(13,416)
Total Comprehensive Expenditure & Income	(22,625)	77,842	-	-	-	55,217	(32,046)	23,171
Adjustments Between Accounting Basis & Funding Basis Under Regulations	28,523	(76,881)	(2,035)	(890)	(1,356)	(52,639)	52,639	-
Net Increase / (Decrease) in 2016/17	5,898	961	(2,035)	(890)	(1,356)	2,578	20,593	23,171
Balance of Reserves at 31st March 2017	122,025	42,294	11,408	84	3,780	179,591	(169,836)	9,755

[Balance Sheet](#)

[CI&ES](#)

[Note 6](#)

[Note 7 & HRA](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet](#)

[Balance Sheet / Note 8](#)

[Balance Sheet](#)

STATEMENT OF ACCOUNTS 2017/18

THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

2016/17				2017/18			Note / Statement
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s	
			Net Cost of Services:				
243,085	(158,978)	84,107	People	236,547	(139,866)	96,681	
72,144	(23,716)	48,428	Place	76,293	(24,548)	51,745	
71,638	(73,971)	(2,333)	Housing Revenue Account	69,319	(72,870)	(3,551)	HRA
(86,281)	-	(86,281)	Exceptional Item – HRA Revaluation of Dwellings	-	-	-	10 /HRA
31,079	(14,168)	16,911	Communities	36,447	(15,885)	20,562	
8,423	(5,950)	2,473	Public Health	7,899	(7,342)	557	
144,862	(134,959)	9,903	Core Services	120,806	(128,081)	(7,275)	
18,506	(14,781)	3,725	Corporate Services	14,376	(21,467)	(7,091)	
503,456	(426,523)	76,933	Net Cost of Services	561,687	(410,059)	151,628	EFA
			Other Operating Income & Expenditure:				
471	-	471	Parish Council Precepts	468	-	468	
1,682	-	1,682	Payments to Central Government Housing Capital Receipts Pool	1,678	-	1,678	
8,433	(10,722)	(2,289)	(Gains) / Losses on The Disposal of Non-Current Assets	7,060	(9,141)	(2,081)	
-	(135)	(135)	(Gains) / Losses on The Non Disposal of Non-Current Assets	-	(256)	(256)	
9,752	-	9,752	Exceptional Item – Loss on Disposal of Non-Current Assets Relating to School Transfers	53,896	-	53,896	10
20,338	(10,857)	9,481	Total Other Operating Expenditure	63,102	(9,397)	53,705	
			Financing & Investment Income & Expenditure:				
20,456	(19)	20,437	Interest Payable on Debt	19,138	-	19,138	
44	-	44	Interest Element of Finance Leases	91	-	91	
22,314	-	22,314	Interest Payable on PFI Unitary Payments	21,588	-	21,588	
11,824	-	11,824	Net Interest on The Defined Benefit Liability / Asset	10,796	-	10,796	37
-	(877)	(877)	Investment Interest Income	-	(674)	(674)	
-	(486)	(486)	Dividends Receivable	-	(399)	(399)	
-	(10)	(10)	Interest Received on Finance Leases	-	(10)	(10)	
4,307	(5,465)	(1,158)	(Surplus) / Deficit of Trading Undertakings or Other Operations	4,564	(5,310)	(746)	11
58,945	(6,857)	52,088	Total Financing & Investment Income & Expenditure	56,177	(6,393)	49,784	

Continued overleaf.

STATEMENT OF ACCOUNTS 2017/18

THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CONTINUED)

2016/17				2017/18			Note / Statement
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s	
			Taxation & Non Specific Grant Income:				
-	(21,404)	(21,404)	Recognised Capital Grants & Contributions	-	(21,456)	(21,456)	
-	(2,028)	(2,028)	Section 31 Grant – Small Business Rate Relief (SBRR)	-	(2,354)	(2,354)	
-	(34,560)	(34,560)	Revenue Support Grant (RSG)	-	(25,261)	(25,261)	
-	(83,630)	(83,630)	Council Tax	-	(89,394)	(89,394)	
-	(25,442)	(25,442)	Business Rates Retention Scheme – Locally Retained	-	(22,294)	(22,294)	
-	(26,655)	(26,655)	Business Rates Retention Scheme – Top Up Grant	-	(30,342)	(30,342)	
-	(193,719)	(193,719)	Total Taxation & Non Specific Grant Income	-	(191,101)	(191,101)	
582,739	(637,956)	(55,217)	(Surplus) / Deficit on Provision of Services	680,966	(616,950)	64,016	9
			Other Comprehensive Income & Expenditure:				
-	(89,899)	(89,899)	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment Assets	-	(25,702)	(25,702)	8
39	-	39	(Surplus) or Deficit on Revaluation of Available for Sale Financial Assets	40	-	40	8
121,906	-	121,906	Actuarial (Gains) / Losses on Pension Assets / Liabilities	-	(86,116)	(86,116)	37
121,945	(89,899)	32,046	Other Comprehensive Income & Expenditure	40	(111,818)	(111,778)	
704,684	(727,855)	(23,171)	Total Comprehensive Income & Expenditure	681,006	(728,768)	(47,762)	

STATEMENT OF ACCOUNTS 2017/18

BALANCE SHEET AS AT 31st MARCH 2018

2016/17 £000s		2017/18 £000s	2017/18 £000s	Note / Statement
	NON-CURRENT ASSETS			
	Property Plant and Equipment:			
547,756	- Council Dwellings	543,003		20
400,230	- Other Land & Buildings	341,663		20
4,761	- Vehicles, Plant, Furniture & Equipment	5,979		20
248,838	- Infrastructure Assets	252,227		20
-	- Community Assets	-		20
-	- Assets Under Construction	15,909		20
5,289	- Surplus Assets	4,884		20
1,206,874			1,163,665	
10,427	Heritage Assets	10,427		22
1,898	Intangible Assets	1,383		23
11,874	Long Term Investments	4,767		28
3,009	Long Term Debtors	2,728		28
27,208			19,305	
1,234,082	Total Non-Current Assets		1,182,970	
	CURRENT ASSETS			
3,028	Assets 'Held for Sale'	4,918		24
17,027	Short Term Investments	35,059		28
1,385	Inventories	1,154		30
51,581	Short Term Debtors	52,963		31
(13,089)	Impairment of Short Term Debtors	(13,663)		31
42,603	Cash & Cash Equivalents	34,562		Cash Flow
102,535	Total Current Assets		114,993	
1,336,617	TOTAL ASSETS		1,297,963	
	CURRENT LIABILITIES			
(77,188)	Short Term Borrowing	(45,567)		28
(8,657)	Other Short Term Liabilities	(8,852)		28
(45,679)	Short Term Creditors	(42,155)		32
(3,420)	Provisions	(4,790)		34
(11,243)	Capital Grants Receipts in Advance	(14,272)		33
(1,647)	Revenue Grants Receipts in Advance	(1,740)		33
-	Bank Overdraft	-		
(147,834)	Total Current Liabilities		(117,376)	
	LONG TERM LIABILITIES			
(479,557)	Long Term Borrowing	(522,837)		28
(226,873)	Other Long Term Liabilities	(219,788)		28
(4,392)	Long Term Provisions	(4,348)		34
(468,206)	Retirement Benefit Obligations	(376,097)		37
(1,179,028)	Total Long Term Liabilities		(1,123,070)	
(1,326,862)	TOTAL LIABILITIES		(1,240,446)	
9,755	NET ASSETS		57,517	

Continued overleaf

STATEMENT OF ACCOUNTS 2017/18

BALANCE SHEET AS AT 31st MARCH 2018 (CONTINUED)

2016/17 £000s		2017/18 £000s	2017/18 £000s	Note / Statement
	USEABLE RESERVES:			
122,025	- General Fund	135,793		Z / MIRS
42,294	- Housing Revenue Account	41,517		Z / MIRS
11,408	- Useable Capital Receipts Reserve	12,186		MIRS
84	- Major Repairs Reserve	4,198		MIRS
3,780	- Capital Grant Unapplied Reserve	4,262		MIRS
179,591	TOTAL USEABLE RESERVES		197,956	
	UNUSABLE RESERVES:			
40	- Available for Sale Financial Instruments Reserve			8
122,498	- Capital Adjustment Account	54,750		8
63	- Deferred Capital Receipts Reserve	62		8
(12,246)	- Financial Instruments Adjustment Account	(11,588)		8
(468,206)	- Pensions Reserve	(393,603)		8
179,857	- Revaluation Reserve	197,637		8
(4,097)	- Accumulated Absences Account	(2,900)		8
12,255	- Collection Fund Adjustment Account	15,203		8
(169,836)	TOTAL UNUSABLE RESERVES		(140,439)	
9,755	TOTAL RESERVES		57,517	

I certify that these accounts were approved by the full Council at its meeting on 26th July 2018. These statements replace the unaudited financial statements placed on account with the Authority's external auditors, KPMG LLP on 31st May 2018.

Mayor Cllr. Steve Green

Date: 26th July 2018

STATEMENT OF ACCOUNTS 2017/18

CASH FLOW STATEMENT

2016/17		2017/18	2017/18	Note
£000s		£000s	£000s	
(55,217)	Net (Surplus) / Deficit on Provision of Services		64,016	CI&ES
	<u>Adjustments to Net Surplus or Deficit on The Provision of Services for Non-Cash Movements:</u>			
11,294	- Depreciation & Impairment	(73,156)		
(5,235)	- Pension Fund Adjustments	(20,491)		
(18,185)	- Carrying Amount of Non-Current Assets Sold	(60,956)		
(1,123)	- (Increase) / Decrease in Provisions	(1,325)		
163	- Increase / (Decrease) in Inventories	(230)		
(413)	- Increase / (Decrease) in Debtors	(2,163)		
(7,794)	- (Increase) / Decrease in Creditors	4,699		
667	- Other Non-Cash Adjustments	659		
(20,626)			(152,963)	
	<u>Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing & Financing Activities:</u>			
21,404	- Capital Grants Recognised Through Comprehensive Income & Expenditure Statement	21,456		
11,112	- Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	9,635		
32,516			31,091	
(43,327)	Net Cash (Inflow) / Outflow From Operating Activities		(57,856)	
34,632	Net Cash (Inflow) / Outflow From Investing Activities		41,480	39
(20,516)	Net Cash (Inflow) / Outflow From Financing Activities		24,417	40
(29,211)	Net (Increase) / Decrease in Cash & Cash Equivalents		8,041	
13,392	Cash & Cash Equivalents as at 1st April		42,603	
29,211	Net Increase / (Decrease) in Cash & Cash Equivalents		(8,041)	
42,603	Cash & Cash Equivalents as at 31st March		34,562	Balance Sheet
	Made Up Of The Following Elements:			
2	Cash Held By The Authority		2	
(3,304)	Cash in Transit *		(8,424)	
7,641	Bank Current Accounts		6,971	
38,264	Short Term Deposits With Financial Institutions		36,013	
42,603	Total Cash & Cash Equivalents		34,562	

* Cash in Transit represents the timing difference between payments being made by the Authority to its creditors, which have been accounted for in the Authority's Statement of Accounts and the clearing of those payments in the year end bank balance.

STATEMENT OF ACCOUNTS 2017/18

SECTION 6 – NOTES TO THE CORE FINANCIAL STATEMENTS

NOTES OUTLINING THE AUTHORITY'S ACCOUNTING POLICY, FRAMEWORK AND ACCOUNTING BASIS

These notes outline the accounting principles and conventions that underpin this Statement of Accounts.

Note 1 – Statement of Accounting Policies

A summary of the main accounting policies adopted are shown below:

1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2017/18 financial year and its position at the year-end of 31st March 2018. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015 which those regulations require to be prepared in accordance with proper accounting practice. For local authorities, this proper accounting practice is predominantly contained in the Code of Practice on Local Authority Accounting in the United Kingdom 2017/18 (the Code), supported by International Financial Reporting Standards and statutory guidance where applicable.

The accounting convention adopted is historic cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

2. Accruals of Income and Expenditure – General

Activity is accounted for in the year which it takes place, not simply when cash payments are made or received. In particular:

- Income due from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the customer and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date of supply and consumption they are carried as inventories on the Balance Sheet;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument, rather than the cash flows fixed or determined by the contract; and
- Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to the Comprehensive Income and Expenditure Statement for the income which might not be collected.

3. Accruals of Income and Expenditure – Accounting for Local Taxation

Billing authorities in England are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of Council Tax and National Non-Domestic Rates (NNDR). The localisation of Business Rates from 1st April 2013 changed the way in which the Authority accounts for NNDR. The key features of the fund relevant to accounting for Council Tax and National Non Domestic Rates in the core financial statements are:

- In its capacity as a billing authority, the Authority acts as agent; it collects and distributes Council Tax / NNDR income on behalf of the major preceptors and itself;

STATEMENT OF ACCOUNTS 2017/18

- Whilst the income from Council Tax and NNDR for the year credited to the Collection Fund is the accrued income for the year, regulations determine when it should be released from the Collection Fund and transferred to the General Fund of the billing authority or paid out of the Collection Fund to major preceptors;
- Council Tax / NNDR income included in the Comprehensive Income and Expenditure Statement is the accrued income for the year. The difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulations to be credited to the General Fund, is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement; and
- Since the collection of Council Tax and NNDR income is in substance an agency arrangement, cash collected by the billing authority from Council Tax / NNDR debtors belongs proportionately to the billing authority, Central Government (NNDR only) and the major preceptors. A debtor / creditor position between the billing authority, Central Government and each major preceptor is therefore recognised, since the net cash paid to each in the year is not its share of the cash collected.

4. Acquired and Discontinued Operations

There were no material acquired or discontinued operations during 2017/18.

5. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable to the Authority without notice or penalty (sometimes referred to as 'on call').

6. Material Items of Income and Expense / Exceptional Items

Where items of income or expense are material, their nature and amount is disclosed separately in [Note 10](#). The Authority has identified separately, any transactions exceeding £10 Million to / from a single supplier or customer.

Exceptional items are identified on the face of the Comprehensive Income and Expenditure Statement and are analysed further in [Note 10](#) to the accounts. The Authority has identified separately, items of expense or income which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly.

7. Prior Period Adjustments, Changes in Accounting Policies, Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policy or to correct material errors. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position.

Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Any new accounting policies which have been adopted by the Authority have been reflected within these accounting policies, together with a quantification of the impact of each accounting policy change on the prior period closing balances and comparative figures shown within this Statement of Accounts.

8. Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service;
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off; and
- Amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise Council Tax to cover depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual provision from revenue (Minimum Revenue Provision – MRP) to

STATEMENT OF ACCOUNTS 2017/18

contribute towards the reduction in its overall borrowing requirement, equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

9. **Employee Benefits**

Benefits Payable During Employment

Short term employee benefits are those due to be settled within 12 months of the year end. For the Authority, they typically include such benefits as wages and salaries and paid annual, flexi and sick leave. These are recognised in the accounts in the year in which the employee rendered service for the Authority. An accrual has been made for the cost of holiday entitlement (including flexi-leave entitlement) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual has been based on wage and salary rates for the 2017/18 financial year, being the period in which the employee earns the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises costs for a restructuring. It is the Authority's policy not to offer enhanced termination benefits.

Post-Employment Benefits

Employees of the Authority are members of three separate pension schemes:

1. The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE);
2. The NHS Pensions Scheme, administered by the NHS Business Services Authority; and
3. The Local Government Pension Scheme, administered by the South Yorkshire Pensions Authority.

These respective schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees work for the Authority.

However, the arrangements for the Teachers' Scheme and the NHS Scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The schemes are therefore accounted for as if it was a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The People service line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to Teachers' Pensions Scheme in the year and the Public Health line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to the NHS Pensions Scheme.

The Local Government Pension Scheme

The Local Government Pension Scheme is accounted for as a defined benefit scheme:

1. The liabilities of the South Yorkshire Pension Fund attributable to the Authority are included in the Balance Sheet on an actuarial basis, using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates and projections of future earnings for current employees;
2. Liabilities are discounted to their value at current prices, using a discount rate of 2.6%, based on the weighted average of spot yields on AA rated corporate bonds;
3. The assets of the South Yorkshire Pension Fund attributable to the Authority are included in the Balance Sheet at their fair value:
 - Quoted securities – current bid price;
 - Unquoted securities – professional estimate;
 - Unlisted securities – current bid price; and

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- Property – market value.

4. The change in the net pensions liability is analysed into the following components:

- Current Service Cost – the increase in liabilities as a result of a year's service earned this year, allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
- Past Service Cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years, charged to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement;
- Net Interest on the Net Defined Benefit Liability / Asset, i.e. Net Interest Expense for the Authority – the change during the period in the net defined benefit liability / asset that arises from the passage of time, charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability / asset at the beginning of the period, taking into account any changes in the net defined benefit liability / asset during the period as a result of contribution and benefit payments;
- Re-measurements comprising:
 - a. The Return on Plan Assets – excluding amounts included in net interest on the net defined benefit liability / asset – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure; and
 - b. Actuarial Gains and Losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Contributions paid to the South Yorkshire Pensions Authority – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of such cash flows rather than as benefits are earned by employees.

Discretionary Benefits

The Authority has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. The Authority's current policy is not to award enhancements for non-school Council employees i.e. those who are members of the Local Government Pension Scheme. However, awards are not prohibited and can be made in exceptional circumstances. Where they are made, any liabilities estimated to arise as a result are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

10. Events After the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of event can be identified:

1. Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events, where material; and
2. Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material impact, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

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11. Financial Instruments

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement in the year of repurchase / settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively added to or deducted from the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund balance to be spread over future years. The Authority has a policy of either spreading the gain / loss over the remaining term of the loan against which the premium was payable or discount receivable when it was repaid or a shorter period where it is deemed to be more prudent to do so. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund balance is managed by a transfer to or from the Financial Instruments Adjustment Account (FIAA) in the Movement in Reserves Statement.

Financial Assets

Financial assets are classified into two types:

- Loans and Receivables – assets that have fixed or determinable payments but are not quoted in an active market; and
- Available for Sale Assets – assets that have a quoted market price and / or do not have fixed or determinable payments.

Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried subsequently at amortised cost. Annual credits to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

The principal amount of capital loans repaid to the Authority is accounted for as a capital receipt and applied to reduce the amount of external borrowing that the Authority currently carries.

The Authority has not made any material loans to voluntary or other organisations at less than market rates of interest, sometimes referred to as soft loans. Therefore, no accounting adjustments as stipulated by the Code have been necessary in the 2017/18 accounts.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service or the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the assets' original effective interest rate.

Any gains and losses that arise on the de-recognition of the asset are credited / debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

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Available For Sale Assets

Available for sale assets are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- Instruments with quoted market prices – the market price;
- Other instruments with fixed and determinable payments – discounted cash flow analysis; and
- Equity shares with no quoted market prices – based on the share of the company's net worth (in proportion to the percentage shareholding).

The inputs to the measurement techniques are categorised in accordance with Accounting Policy 30 below.

Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain / loss is recognised in the Surplus or Deficit on Revaluation of Available for Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement, along with any net gain / loss for the asset accumulated in the Available for Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the de-recognition of the asset are credited / debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement, along with any accumulated gains / losses previously recognised in the Available for Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

12. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants, third party contributions and donations are recognised as due to the Authority when there is a reasonable assurance that:

- The Authority will comply with the conditions attached to the payments; and
- The grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as Receipts in Advance under liabilities. When conditions are satisfied, the grant or contribution is credited to the relevant service line in the Net Cost of Services within the Comprehensive Income and Expenditure Statement (for service specific revenue grants) or to the Taxation and Non-Specific Grant Income line (for all capital grants, non-ring-fenced and general revenue grants).

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

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13. Heritage Assets (Tangible and Intangible)

The Authority's Heritage Assets are held in various locations across the Borough. These assets are held to increase people's knowledge, understanding and appreciation of the Borough's history and local area.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policy on Property, Plant and Equipment (see Accounting Policy 21 below). However some of the rules are relaxed in relation to Heritage Assets as detailed below:

- All of the Heritage Assets are deemed to have an indeterminable life with a high residual value and therefore the Authority does not consider it appropriate to charge depreciation on these assets;
- Each category of Heritage Assets is revalued periodically by external valuers for insurance purposes and is carried on the Authority's Balance Sheet at this valuation, as a proxy for open market valuations;
- The collection of Heritage Assets held by the Authority is relatively static with acquisitions and donations being rare. Where acquisitions have been made, these are initially valued at cost and subsequently revalued in accordance with the rest of the collection. Donations are recognised at valuation undertaken by an external valuer as appropriate;
- The carrying value of Heritage Assets is reviewed where there is evidence of impairment (e.g. where there is evidence of physical deterioration or breakage etc.). Any impairment identified is recognised and measured in accordance with the Authority's policy on impairment of Property, Plant and Equipment (see Accounting Policy 21 below); and
- Where Heritage Assets have been disposed of, the proceeds are accounted for in accordance with the Authority's policy on disposal of Property, Plant and Equipment. Disposal proceeds are accounted for in accordance with the statutory requirements relating to capital expenditure and capital receipts and are disclosed separately in the notes to the accounts.

14. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are identifiable and controlled by the Authority (e.g. software licences) is capitalised at cost, when it is expected that future economic benefits or service potential will flow to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible, is intended to be completed and the Authority will be able to generate future economic benefits or service potential from the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. No intangible asset held by the Authority meets these conditions and therefore all such assets are carried at amortised cost.

The depreciable amounts for intangible assets are amortised over their useful lives and debited to the relevant services line in the Comprehensive Income and Expenditure Statement.

An asset is tested for impairment whenever there is an indication that the asset might be impaired. Any losses recognised are posted to the relevant service lines in the Comprehensive Income and Expenditure Statement.

The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation and impairment losses are not permitted to have an impact on the General Fund balance. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

15. Interest in Companies and Other Entities

The Authority has interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures which may require it to prepare Group Accounts, where material. Included within these entities are three Trading Companies recently set up to allow the Authority to trade more flexibly, in a commercial environment. Details of these

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companies are shown within [Note 19](#). Within the Authority's own single entity accounts, the interests in companies and other entities are recorded as financial assets at cost.

16. Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

17. Investment Properties

Investment Properties are those that are used solely to earn rentals and / or held for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services, production of goods or is held for sale.

Investment Properties are initially measured at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use.

The inputs to the measurement techniques are categorised in accordance with Accounting Policy 30 below.

Investment Properties are not depreciated but are revalued annually according to market conditions during the year. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to Investment Properties are credited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement and result in a gain in the General Fund balance.

However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund balance. The gains and losses are therefore reversed out of the General Fund balance in the Movement on Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

Revaluation / Impairment losses on HRA non-dwelling assets are not permitted to be reversed out of the HRA balance following the change to the HRA Self Financing arrangements.

18. Jointly Controlled Operations and Jointly Controlled Assets

Jointly controlled operations are activities undertaken by the Authority in conjunction with other parties that involve the use of assets and resources of the other parties rather than the establishment of a separate entity. The Authority recognises on its Balance Sheet, the assets that it controls and the liabilities it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation.

Jointly controlled assets are items of Property, Plant and Equipment that are jointly controlled by the Authority and other parties. The joint venture does not involve the establishment of a separate entity. The Authority accounts only for its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of interests in the joint venture and income that it earns from the venture.

19. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy, where fulfilment of the arrangement is dependent on the use of specific assets.

The Authority as Lessee

Finance Leases

Items of Property, Plant and Equipment held under finance leases are recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Lease payments are apportioned between:

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- A charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability; and
- A finance charge (debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement).

Items of Property, Plant and Equipment recognised under finance leases are accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the assets' estimated useful life.

The Authority is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the service benefiting from the use of the leased property, plant or equipment. Charges are made on a straight line basis over the life of the lease; even if this does not match the pattern of cash payments e.g. there is a rent free period at the commencement of the lease.

The Authority as Lessor

Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line within the Comprehensive Income and Expenditure Statement as part of the profit or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal, matched by a long term lease debtor in the Balance Sheet for the capital value outstanding).

Subsequent lease rentals are apportioned between:

- A charge for the acquisition of the interest in the property – applied to write down the long term debtor; and
- Finance income – credited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund balance and is required to be treated as a capital receipt. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element of the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the relevant line in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. Credits are made on a straight line basis over the life of the lease, even if this does not match the pattern of payments.

20. Overheads and Support Services

The costs of overheads and support services are charged to the service segments in accordance with the Authority's arrangement for accountability and its financial performance arrangements.

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21. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and that the costs of the item can be measured reliably. Expenditure that maintains but does not add value or increase an asset's potential to deliver future economic benefits or service potential is charged as an expense to the Comprehensive Income and Expenditure Statement.

Measurement

Assets are initially measured at cost, comprising:

- The purchase price; and
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, Community Assets and Assets Under Construction – depreciated historical cost;
- Council Dwellings – current value, determined using the basis of existing use value for social housing (EUV-SH);
- School Buildings – current value, but due to their specialist nature, are measured at depreciated replacement cost which is used as an estimate of current value;
- Surplus Assets – the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective; and
- All other assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued with sufficient regularity to ensure that their carrying amount is not materially different from their fair value at the year end, but as a minimum every 5 years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains are credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); and
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount is written down against the relevant service lines in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

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Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of accumulated gains); and
- Where there is no balance in the Revaluation Reserve, or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusting for the depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable useful life (e.g. freehold land and certain community assets) and assets that are not yet available for use i.e. Assets Under Construction.

Depreciation is calculated based on the average net book value using the following bases:

Category	Basis	No. Of Years
Council Houses	Straight Line	35
Other Land & Buildings	Straight Line	15 – 60
Plant & Equipment (Contents)	Straight Line	3 – 7
Vehicles	Straight Line	5 – 8
Surplus Assets	Straight Line	5 – 40
Community Assets	N/A	N/A

Where an item of Property, Plant and Equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Vehicles, Plant, Furniture & Equipment and Intangible Assets are fully depreciated down to nil based on their economic useful lives but remain on the Authority's asset register until the following year. At this time, these assets are written out of the Authority's books in terms of gross book value and the accumulated depreciation on the basis of prudence. Individual services may still hold the asset but due to the immaterial nature of the values involved, they are removed accordingly, based on the accounting policy for disposals as outlined below.

Revaluation gains are also depreciated, with an amount equal to the difference between the current value depreciation charged on assets and the depreciation that would have been chargeable based on historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement. Gains in fair value are only recognised up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale, adjusted for depreciation, amortisations or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

When an asset is disposed of, demolished or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal. Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

A proportion of receipts relating to housing disposals is payable to Central Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and then can only be used for new capital investment (or set aside to reduce the Authority's underlying need to borrow). Receipts are appropriated to the reserve from the General Fund balance in the Movement in Reserves Statement.

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The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

22. Private Finance Initiative

PFI contracts are agreements to receive services, where the responsibility for making available the Property, Plant or Equipment needed to provide the services passes to the PFI contractor. As the Authority is deemed to control the services that are provided under its PFI schemes and as ownership of the Property, Plant or Equipment assets will pass to the Authority at the end of the contracts for no additional charge, the Authority carries these assets used in delivering the services on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these fixed assets at fair value (based on the cost to purchase the Property, Plant or Equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Secondary School Building Schools for the Future contract, the liability was written down by an initial capital contribution of £6.866M in 2010/11, an additional capital contribution of £25.540M in 2011/12 and a final capital contribution of £36.671M in 2012/13.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as Property, Plant and Equipment owned by the Authority.

The amounts payable to the PFI operators each year are analysed into five elements:

- Fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement;
- Finance cost – a notional interest charge of 9.49% (BSF Phase 1), 9.28% (BSF Phase 2), 8.08% (BSF Phase 3), 9.01% (Primary Schools PFI), 7.11% (Cudworth LIFT), 3.33% (Darton LIFT) and 7.02% (Waste PFI) on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement;
- Contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement;
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator; and
- Lifecycle replacement costs – expensed through the Comprehensive Income and Expenditure Statement as this expenditure has been deemed to be of a revenue nature within the contract.

23. Provisions

Provisions are made where an event has taken place which gives the Authority an obligation that probably requires settlement by a transfer of economic benefits, which can be reliably estimated, but where the timing of the transfer is uncertain. For instance, the Authority may be involved in a court case which could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not be required (or a lower settlement than anticipated is made), the provision (or part thereof) is reversed and credited back to the relevant service line in the Comprehensive Income and Expenditure Statement.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service line of the Comprehensive Income and Expenditure Statement if it is virtually certain that reimbursement will be received if the obligation is settled.

24. Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation, whose existence will only be confirmed by the occurrence or otherwise of uncertain future events, not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made, but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

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Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

25. Contingent Assets

A contingent asset arises when an event has taken place that gives the Authority a possible asset, whose existence will only be confirmed by the occurrence or otherwise of uncertain future events, not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts, where it is probable that there will be an inflow of economic benefits or service potential.

26. Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the General Fund balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then transferred back into the General Fund Balance so that there is no net charge against Council Tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement and employee benefits and therefore are not available for use by the Authority – these reserves are explained in the notes to the accounts.

27. Revenue Expenditure Funded from Capital Under Statute

Expenditure incurred during the year, which may be capitalised under statutory provisions but does not result in the creation of a non-current asset, has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund balance to the Capital Adjustment Account then reverses out the amounts charged so there is no impact on the level of Council Tax.

28. Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is non-recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

29. Accounting for Schools

Maintained Community Schools

A maintained community school in England and Wales is a type of state-funded school that is run wholly by the Local Authority. The Authority is responsible for the school's admissions, owns the school's estate and employs the school's staff.

The Authority is the freeholder of community school premises and has a significant role in the running of the school (e.g. administration procedures, employment and payroll of staff / management).

Accordingly, the school premises that fall under this category are recognised as Property, Plant & Equipment in the Authority's Balance Sheet.

The income and expenditure of such schools is also recognised within the Authority's Comprehensive Income & Expenditure Statement.

Voluntary Aided Schools

A voluntary aided school is a state-funded school in England and Wales in which a foundation or trust (usually a religious organisation) owns the school buildings, contributes to building costs and has a substantial influence in the running of the school. Such schools have more autonomy than voluntary controlled schools, which are entirely funded by the state.

Voluntary aided schools are a type of "maintained school", meaning that they receive all their income from Central Government via the Local Authority, and do not charge fees to students. In contrast to other types of maintained school, only up to 90% of the capital costs of a voluntary aided school are met by Central Government. The foundation contributes the rest of the capital costs, owns the school's land and buildings and appoints a majority of the school governors. The governing body runs the school, employs the staff and decides the school's admission arrangements,

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subject to rules imposed by Central Government. Pupils follow the National Curriculum, except that faith schools may teach Religious Education according to their own faith.

Accordingly, the school premises of such schools have been de-recognised from the Authority's Balance Sheet as these are controlled by the charitable organisation / trust. However, the Authority does hold the freehold of the land in certain arrangements which thus remain on the Authority's Balance Sheet.

The income and expenditure of such schools is recognised within the Authority's Comprehensive Income & Expenditure Statement.

Voluntary Controlled Schools

A voluntary controlled school is a state-funded school in England, Wales and Northern Ireland in which a foundation or trust (usually a Christian denomination) has some formal influence in the running of the school. Such schools have less autonomy than voluntary aided schools, in which the foundation pays part of any building costs.

Voluntary controlled schools are a type of "maintained school", meaning that they are funded by Central Government via the Local Authority, and do not charge fees to students. However, the land and buildings are typically owned by a charitable foundation or Trust organisation, which also appoints about a quarter of the school governors. However, the Local Authority employs the school's staff and has primary responsibility for the school's admission arrangements. Pupils follow the National Curriculum.

Similarly to Voluntary Aided Schools, the school premises of such schools have been de-recognised from the Authority's Balance Sheet as these are maintained by the charitable organisation / trust. However, the Authority does hold the freehold of the land in certain arrangements which thus remain on the Authority's Balance Sheet.

The income and expenditure of such schools is recognised within the Authority's Comprehensive Income & Expenditure Statement.

Academy Schools

An academy school in the education system in England is a type of school which is independent of Local Authority control but is publicly funded, with some private sponsorship. The transfer of schools from the Authority to an Academy takes the form of a 125 year lease.

The accounting for such arrangements follows the accounting policy for leases (see accounting policy 19 above).

Ordinarily, the lease of school premises is accounted for as a finance lease. Therefore, the assets relating to these arrangements are accounted for as disposals and subsequently de-recognised from the Authority's Balance Sheet.

The lease of school land is generally accounted for as an operating lease. Therefore, the assets relating to these arrangements are accounted for under IAS 16 and still remain on the Authority's Balance Sheet at nil value.

The income and expenditure of such schools is not recognised within the Authority's Comprehensive Income & Expenditure Statement.

30. Fair Value Measurement

The Authority measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments such as equity shareholdings at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest. When measuring the fair value of a non-financial asset, the authority takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

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Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Authority's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date;
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly; and
- Level 3 – unobservable inputs for the asset or liability.

Note 2 – Accounting Standards That Have Been Issued But Have Not Yet Been Adopted

An authority shall disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. An authority shall provide known or reasonably estimable information, relevant to assessing the possible impact that application of the new IFRS will have on the Authority's financial statements, including the group statements in the period of initial application. This requirement applies to accounting standards that come into effect for financial years commencing on or before 1 January of the financial year in question (i.e. on or before 1 January 2018 for 2018/19).

The standards that may be relevant for additional disclosures that will be required in the 2017/18 and 2018/19 financial statements in respect of accounting changes that are introduced in the 2018/19 Code are:

- IFRS 9 Financial Instruments;
- IFRS 15 Revenue from Contracts with Customers including amendments to IFRS 15 Clarifications to IFRS 15 Revenue from Contracts with Customers;
- amendments to IAS 12 Income Taxes: Recognition of Deferred Tax Assets for Unrealised Losses;
- amendments to IAS 7 Statement of Cash Flows: Disclosure Initiative.

It is unknown at this time as to whether the above amendments will have a material effect on the Authority. Subsequent years' Statement of Accounts will detail any material change in accounting policy.

Note 3 – Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in [Note 1](#), the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the Statement of Accounts are:

- Whether a lease is an operating or finance lease. A lease would normally be classed as a finance lease where it meets one of the following criteria:
 - Ownership of the asset transferred to the Authority at the end of the lease term;
 - The lessee has an option to purchase the asset at the end of the lease term for a price expected to be sufficiently lower than the fair value;
 - The lease term is for the major part of the economic life of the asset;
 - That the present value of minimum lease payments amount to at least substantially all (90% or more) of the fair value of the leased asset; and
 - The leased assets are of such a specialised nature that only the lessee can use them without modification.
- Whether contractual arrangements have the substance of a lease;
- Whether a third party constitutes a related party to the Authority;
- Whether arrangements that the Authority is party to, constitute a joint arrangement;
- Whether a public / private partnership is a service concession;
- Whether land and buildings owned by the Authority are investment properties;
- Whether the substance of a relationship between the Authority and another entity indicates that the entity is controlled by the Authority;
- Whether the Authority's exposure to possible losses is to be accounted for as a provision or a contingent liability; and
- Whether Academy, Voluntary Controlled and Voluntary Aided school assets should be included within the Authority's Balance Sheet.

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Note 4 – Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31st March 2018 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Non-Current Assets	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the asset falls. It is estimated that the total annual depreciation charge would increase by £3.5M for every year that useful lives had to be reduced.
Provisions	The Authority has a provision of £4.289M for the settlement of claims relating to Business Rate Appeals, based on the number of claims received and an average settlement amount. It is not certain that all valid claims have yet been received by the Authority, or that precedents set by other authorities in the settlement of claims will be applicable.	A 10% increase in the provision required (either due to the number of claims or the estimated average settlement increasing) would have the effect of adding £0.429M to the provision made.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For instance, a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of around £24.1M. Further impacts on the Pensions Liability as a result of changes to assumptions can be found at Note 37 . However, the assumptions interact in complex ways due to the number of variables involved.
Arrears	At 31 st March 2018, the Authority had a balance of sundry debtors of £61.9M. The Authority undertakes a review each year on the likelihood of the debt outstanding being recovered. As a result of the review an impairment of doubtful debts of £13.7M has been calculated. However, in the current economic climate it is not certain that such an allowance would be sufficient.	If collection rates were to deteriorate, a doubling of the amount of the impairment of doubtful debts would require an additional £13.7M to be set aside as an allowance.
Fair Value Measurements	<p>When the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 inputs), their fair value is measured using valuation techniques (e.g. quoted prices for <i>similar</i> assets or liabilities in active markets or the discounted cash flow (DCF) model). Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values. These judgements typically include considerations such as uncertainty and risk. However, changes in the assumptions used could affect the fair value of the Authority's assets and liabilities.</p> <p>Where Level 1 inputs are not available, the Authority employs or commissions relevant experts to identify the most appropriate valuation techniques to determine fair value (for example for Surplus Assets & Assets Held for Sale, the Authority's chief valuation officer).</p> <p>Information about the valuation techniques and inputs used in determining the fair value of the Authority's assets and liabilities is disclosed in Note 20, Note 24 and Note 28 respectively.</p>	<p>Non-Financial Assets: The Authority uses the Market Approach model and the Income Approach model to measure the fair value of its Surplus Assets and its Assets held for Sale.</p> <p>The significant observable inputs used in the fair value measurement include current market conditions, recent sales evidence, management assumptions regarding rent growth and discount rates – adjusted for regional factors.</p> <p>Financial Assets: The Authority uses comparisons around the fixed term deposits which are used to compare the fixed term investment with a comparable investment with the same / similar lender for the remaining period of the deposit.</p> <p>Financial Liabilities: The Authority assesses fair value by calculating the present value of cash flows that take place over the remaining life of the instruments.</p> <p>Significant changes in any of the inputs would result in a significantly lower or higher fair value measurement for the Authority's assets and liabilities valued at fair value.</p>

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Note 5 – Events After The Balance Sheet Date

The Statement of Accounts was authorised for issue by the Section 151 Officer, the Service Director for Finance, on 31st May 2018. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31st March 2018, the figures in the financial statements and notes have been adjusted in all material aspects to reflect the impact of this information. The following post balance sheet events are non-adjusting events.

Community Schools Conversion to Academy Status

Since 31st March 2018, the following schools have converted to academy status and the net book value of the school building as at 31st March 2018 is shown in brackets:

- Holy Trinity ALC converted on 1st May 2018 (£nil). Holy Trinity ALC is a Voluntary Aided secondary school which is deemed to control the asset and therefore the value of this school resides off the Authority's Balance Sheet.

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NOTES PRIMARILY RELATING TO THE MOVEMENT IN RESERVES STATEMENT

Note 6 – Adjustments Between Accounting Basis and Funding Basis Under Regulations

This note details the adjustments that are made to the Comprehensive Income and Expenditure Statement, in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against:

General Fund Balances

The General Fund is the statutory fund into which all the receipts of an Authority are required to be paid and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund balance, which is not necessarily in accordance with proper accounting practice. The General Fund balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Authority is required to recover) at the end of the financial year. However, the balance is not available to be applied to fund HRA Services.

There are two types of General Fund balances as detailed below:

- Non-Specific Reserves – these reserves are general in nature and are not earmarked for a specific use in the future. Included within this balance are the Minimum Working Balance which is retained for unforeseen circumstances and Strategic Reserves that are held with consideration towards the Authority's Medium Term Financial Strategy; and
- Earmarked Reserves – these reserves have a specific use on a particular activity / scheme.

[Note 7](#) identifies the movement between the two types of General Fund Reserves.

Housing Revenue Account (HRA) Balances

The Housing Revenue Account Balance reflects the statutory obligation to maintain a revenue account for local authority council housing provision in accordance with Part IV of the Local Government and Housing Act 1989. It contains the balance of income and expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Authority's landlord function or, where in deficit, that is required to be recovered from tenants in future years.

The services provided by the HRA include; Council house management, rent collection, letting, tenant participation, repairs and maintenance, estate management, caretaking and other tenant related services.

Useable Capital Receipts Reserve

The Useable Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at year end.

Major Repairs Reserve

The Authority is required to maintain the Major Repairs Reserve, which controls the application of the notional Major Repairs Allowance (MRA). The MRA is restricted to being applied to new capital investment in HRA assets or the financing of historical capital expenditure by the HRA. The balance shows the notional MRA that has yet to be applied at year end.

Capital Grants Unapplied Reserve

The Capital Grants Unapplied Reserve holds the grants and contributions received towards capital projects for which the Authority has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure.

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Note 6

	Useable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2017/18 Adjustments	£000s	£000s	£000s	£000s	£000s	£000s
<u>Adjustments to Revenue Resources</u>						
Amounts by which Income and Expenditure Included in the Comprehensive Income and Expenditure Statement are Different from Revenue for the Year Calculated in Accordance with Statutory Requirements:						
Pensions Costs (<i>Transferred to (or from) the Pensions Reserve</i>)	11,512	-	-	-	-	(11,512)
Financial Instruments (<i>Transferred to the Financial Instruments Adjustments Account</i>)	(580)	(78)	-	-	-	658
Council Tax and NDR (<i>Transfers to or from Collection Fund</i>)	(2,948)	-	-	-	-	2,948
Holiday Pay (<i>Transferred to the Accumulated Absences Reserve</i>)	(1,197)	-	-	-	-	1,197
Reversal of Entries Included in the Surplus or Deficit on the Provision of Services in Relation to Capital Expenditure (<i>These Items are Charged to the Capital Adjustment Account</i>)	97,452	23,111	-	16,556	-	(137,119)
Sub Total – Adjustments to Revenue Resources	104,239	23,033	-	16,556	-	(143,828)
<u>Adjustments Between Revenue and Capital Resources</u>						
Transfer of Non-Current Asset Sale Proceeds from Revenue to the Capital Receipts Reserve	(2,399)	(7,237)	9,636	-	-	-
Administrative Costs of Non-Current Asset Disposals (<i>Funded by a Contribution from the Capital Receipts Reserve</i>)	-	239	(239)	-	-	-
Payments to the Government Housing Receipts Pool (<i>Funded by a Transfer from the Capital Receipts Reserve</i>)	1,678	-	(1,678)	-	-	-
Posting of HRA Resources from Revenue to the Major Repairs Reserve	-	(4,379)	-	4,379	-	-
Statutory Provision for the Repayment of Debt (<i>Transfer from the Capital Adjustment Account</i>)	(5,968)	(2,029)	-	-	-	7,997
Capital Expenditure Financed from Revenue Balances (<i>Transfer to the Capital Adjustment Account</i>)	(4,025)	(4,689)	-	-	-	8,714
Sub Total – Adjustments Between Revenue & Capital Resources	(10,714)	(18,095)	7,719	4,379	-	16,711
<u>Adjustments to Capital Resources</u>						
Use of the Capital Receipts Reserve to Finance Capital Expenditure	-	-	(3,116)	-	-	3,116
Use of the Major Repairs Reserve to Finance Capital Expenditure	-	-	-	(16,821)	-	16,821
Application of Capital Grants to Finance Capital Expenditure	(19,065)	-	-	-	(1,909)	20,974
Capital Grants Recognised, Not Yet Applied	(2,391)	-	-	-	2,391	-
Use of Resources to Write Down Debt	-	-	(3,985)	-	-	3,985
Receipts Received Relating to Loans/Investments Repaid in Year, Originally Funded From Capital Resources	-	-	159	-	-	(159)
Cash Payments in Relation to Deferred Capital Receipts	-	-	1	-	-	(1)
Sub Total – Adjustments to Capital Resources	(21,456)	-	(6,941)	(16,821)	482	44,736
Total Adjustments	72,069	4,938	778	4,114	482	(82,381)
	MIRS / EFA	MIRS / EFA	MIRS	MIRS	MIRS	MIRS

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Note 6

	Useable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2016/17 Adjustments	£000s	£000s	£000s	£000s	£000s	£000s
<u>Adjustments to Revenue Resources</u>						
Amounts by which Income and Expenditure Included in the Comprehensive Income and Expenditure Statement are Different from Revenue for the Year Calculated in Accordance with Statutory Requirements:						
Pensions Costs <i>(Transferred to (or from) the Pensions Reserve)</i>	5,235	-	-	-	-	(5,235)
Financial Instruments <i>(Transferred to the Financial Instruments Adjustments Account)</i>	(579)	(78)	-	-	-	657
Council Tax and NDR <i>(Transfers to or from Collection Fund)</i>	(3,623)	-	-	-	-	3,623
Holiday Pay <i>(Transferred to the Accumulated Absences Reserve)</i>	2,303	-	-	-	-	(2,303)
Reversal of Entries Included in the Surplus or Deficit on the Provision of Services in Relation to Capital Expenditure <i>(These Items are Charged to the Capital Adjustment Account)</i>	53,853	(57,727)	-	14,457	-	(10,583)
Sub Total – Adjustments to Revenue Resources	57,189	(57,805)	-	14,457	-	(13,841)
<u>Adjustments Between Revenue and Capital Resources</u>						
Transfer of Non-Current Asset Sale Proceeds from Revenue to the Capital Receipts Reserve	(3,919)	(7,192)	11,111	-	-	-
Administrative Costs of Non-Current Asset Disposals <i>(Funded by a Contribution from the Capital Receipts Reserve)</i>	-	256	(256)	-	-	-
Payments to the Government Housing Receipts Pool <i>(Funded by a Transfer from the Capital Receipts Reserve)</i>	1,682	-	(1,682)	-	-	-
Posting of HRA Resources from Revenue to the Major Repairs Reserve	-	(5,843)	-	5,843	-	-
Statutory Provision for the Repayment of Debt <i>(Transfer from the Capital Adjustment Account)</i>	(4,928)	(1,951)	-	-	-	6,879
Capital Expenditure Financed from Revenue Balances <i>(Transfer to the Capital Adjustment Account)</i>	(97)	(4,346)	-	-	-	4,443
Sub Total – Adjustments Between Revenue & Capital Resources	(7,262)	(19,076)	9,173	5,843	-	11,322
<u>Adjustments to Capital Resources</u>						
Use of the Capital Receipts Reserve to Finance Capital Expenditure	-	-	(5,429)	-	-	5,429
Use of the Major Repairs Reserve to Finance Capital Expenditure	-	-	-	(21,190)	-	21,190
Application of Capital Grants to Finance Capital Expenditure	(20,158)	-	-	-	(2,602)	22,760
Capital Grants Recognised, Not Yet Applied	(1,246)	-	-	-	1,246	-
Use of Resources to Write Down Debt	-	-	(5,987)	-	-	5,987
Receipts Received Relating to Loans/Investments Repaid in Year, Originally Funded From Capital Resources	-	-	207	-	-	(207)
Cash Payments in Relation to Deferred Capital Receipts	-	-	1	-	-	(1)
Sub Total – Adjustments to Capital Resources	(21,404)	-	(11,208)	(21,190)	(1,356)	55,158
Total Adjustments	28,523	(76,881)	(2,035)	(890)	(1,356)	52,639
	MIRS / EFA	MIRS / EFA	MIRS	MIRS	MIRS	MIRS

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Adjustments between Funding and Accounting Basis per Directorate

Adjustments from General Fund / HRA to Arrive at the Comprehensive Income and Expenditure Statement Amounts	2017/18			
	Adjustments for Capital Purposes (Note 1)	Net Change for the Pensions Adjustments (Note 2)	Other Differences (Note 3)	Total Adjustments
	£000s	£000s	£000s	£000s
People	17,422	4,196	(1,224)	20,394
Place	19,259	997	10	20,266
HRA	17,019	-	-	17,019
Communities	3,048	633	68	3,749
Public Health	-	164	33	197
Core Services	2,635	679	(63)	3,251
Corporate Services	224	(5,953)	(21)	(5,750)
Net Cost of Services	59,607	716	(1,197)	59,126
Other Operating Income & Expenditure	53,237	-	(658)	52,579
Financing & Investment Income & Expenditure	-	10,796	(21,090)	(10,294)
Taxation & Non Specific Grant Income	(21,456)	-	(2,948)	(24,404)
Difference Between General Fund /HRA Surplus or Deficit and Comprehensive Income & Expenditure Statement Surplus or Deficit on the Provision of Services	91,388	11,512	(25,893)	77,007

EFA

EFA

Adjustments from General Fund / HRA to Arrive at the Comprehensive Income and Expenditure Statement Amounts	2016/17			
	Adjustments for Capital Purposes (Note 1)	Net Change for the Pensions Adjustments (Note 2)	Other Differences (Note 3)	Total Adjustments
	£000s	£000s	£000s	£000s
People	9,851	(2,911)	2,249	9,189
Place	17,282	(618)	8	16,672
HRA	(64,236)	-	-	(64,236)
Communities	2,456	(319)	10	2,147
Public Health	-	(57)	30	(27)
Core Services	12,108	(489)	18	11,637
Corporate Services	480	(2,195)	(12)	(1,727)
Net Cost of Services	(22,059)	(6,589)	2,303	(26,345)
Other Operating Income & Expenditure	9,010	-	(657)	8,353
Financing & Investment Income & Expenditure	-	11,824	(17,165)	(5,341)
Taxation & Non Specific Grant Income	(21,404)	-	(3,621)	(25,025)
Difference Between General Fund /HRA Surplus or Deficit and Comprehensive Income & Expenditure Statement Surplus or Deficit on the Provision of Services	(34,453)	5,235	(19,140)	(48,358)

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Note 1: Adjustments for Capital Purposes

Adjustments for capital purposes – this column adds in depreciation and impairment and revaluation gains and losses in the services line and for:

- **Other Operating Income & Expenditure** – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- **Financing & Investment Income & Expenditure** – the statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- **Taxation & Non-Specific Grant Income & Expenditure** – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

Note 2: Net Change for the Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 *Employee Benefits* pension related expenditure and income:

- For **Net Cost of Services** this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs. The change also includes the recognition of the pension deficit payment, relating to the year.
- For **Financing & Investment Income & Expenditure** – the net interest on the defined benefit liability is charged to the CIES.

Note 3: Other Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

- For **Financing & Investment Income & Expenditure** the other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
- The charge under **Taxation & Non-Specific Grant Income & Expenditure** represents the difference between what is chargeable under statutory regulations for Council Tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

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Note 7 – Transfers To / From Earmarked Revenue Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back to earmarked reserves to meet General Fund and HRA expenditure.

	Balance at 31 st March 2016	Transfers Out 2016/17	Transfers In 2016/17	Balance at 31 st March 2017	Transfers Out 2017/18	Transfers In 2017/18	Balance at 31 st March 2018
General Fund :	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Earmarked Reserves :							
<u>Capital Programme:</u>							
Glassworks Scheme	33,760	(676)	1,000	34,084	(1,456)	-	32,628
Future Council Priorities	9,088	(3,688)	18,182	23,582	(1,903)	8,161	29,840
<u>People Directorate:</u>							
School Balances	5,055	(5,055)	3,583	3,583	(3,583)	2,894	2,894
Centrally Retained DSG Budgets (SEND)	501	(501)	(1,626)	(1,626)	1,626	(5,178)	(5,178)
CCG Funding	2,600	(2,600)	850	850	(850)	169	169
Adult Social Care Investment	-	-	-	-	-	2,863	2,863
Other People Directorate Earmarkings	1,964	(1,444)	822	1,342	(822)	988	1,508
<u>Place Directorate:</u>							
Jobs & Growth Plan (Tranche 2)	1,630	(663)	-	967	(333)	-	634
Moorland Plastics	470	-	-	470	(470)	-	-
Waste Disposal - Transfer Loading Station	-	-	-	-	-	891	891
Other Place Directorate Earmarkings	650	(650)	2,191	2,191	(2,191)	1,742	1,742
<u>Communities Directorate:</u>							
Transformational Funding	1,990	(1,990)	219	219	(219)	97	97
Area Council Funding	1,820	(1,820)	1,379	1,379	(1,379)	1,145	1,145
Healthier Communities - Think Family	738	(738)	815	815	(815)	1,067	1,067
Libraries Review	-	-	-	-	-	1,000	1,000
Other Communities Directorate Earmarkings	1,280	(1,280)	1,128	1,128	(832)	1,996	2,292
<u>Public Health Directorate:</u>							
Public Health Grant	1,932	(1,932)	848	848	(848)	1,868	1,868
<u>Core Services Directorate:</u>							
PFI / BSF Programme	6,445	(1,980)	735	5,200	(735)	1,569	6,034
Town Centre Management	-	-	-	-	-	1,000	1,000
Other Core Services Directorate Earmarkings	1,299	(1,299)	2,459	2,459	(2,459)	2,565	2,565
<u>Corporate Earmarkings:</u>							
Future Council – Budget Mitigation	9,000	(2,000)	-	7,000	(1,000)	-	6,000
Future Council – Downsizing Costs	4,874	(3,785)	11,500	12,589	(2,589)	-	10,000
Future Council – Implementation	1,801	(1,500)	-	301	(301)	-	-
Insurance Fund Reserve	3,980	(483)	-	3,497	(787)	2,614	5,324
Invest to Improve Fund (Future Council 2020)	3,000	(255)	-	2,745	(1,189)	-	1,556
Pension Fund	6,500	(6,500)	-	-	-	-	-
MRP Future Years	-	-	-	-	-	2,356	2,356
Other Corporate Earmarkings	750	(750)	638	638	(638)	3,575	3,575
Sub Total – G/F Earmarked Reserves	101,127	(41,589)	44,723	104,261	(23,773)	33,382	113,870
Non-Earmarked Reserves :							
Minimum Working Balances (Contingency for Unforeseen Events)	15,000	-	-	15,000	-	-	15,000
In Year Surplus / (Deficit)	-	-	2,764	2,764	(2,764)	6,923	6,923
Sub Total – G/F Non-Earmarked Reserves	15,000	-	2,764	17,764	(2,764)	6,923	21,923
Total – General Fund Reserves	116,127	(41,589)	47,487	122,025	(26,537)	40,305	135,793
Total General Fund Movement		5,898			13,768		Balance Sheet
		EFA / MIRS			EFA / MIRS		

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	Balance at 31 st March 2016	Transfers Out 2016/17	Transfers In 2016/17	Balance at 31 st March 2017	Transfers Out 2017/18	Transfers In 2017/18	Balance at 31 st March 2018
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Housing Revenue Account :							
Earmarked Reserves :							
Revenue Contributions to Capital (RCCOs)	15,588	(2,196)	-	13,392	(4,085)	-	9,307
Housing Growth	14,344	-	-	14,344	(233)	-	14,111
Welfare Reform	3,000	-	-	3,000	-	-	3,000
Impairment	2,000	-	-	2,000	(2,000)	-	-
Higher Value Sales Levy	2,803	(302)	-	2,501	-	-	2,501
Budget Developments 18-19	-	-	-	-	-	500	500
New Build Bungalows	-	-	-	-	-	2,306	2,306
Support For the Council's Strategic Objectives	-	-	3,557	3,557	(3,557)	-	-
Sub Total – HRA Earmarked Reserves	37,735	(2,498)	3,557	38,794	(9,875)	2,806	31,725
Non-Earmarked Reserves :							
General Contingency	3,598	(98)	-	3,500	-	-	3,500
Unallocated Reserves	-	-	-	-	-	4,895	4,895
Surplus / (Deficit)	-	-	-	-	-	1,397	1,397
Sub Total – HRA Non-Earmarked Reserves	3,598	(98)	-	3,500	-	6,292	9,792
Total – HRA Reserves	41,333	(2,596)	3,557	42,294	(9,875)	9,098	41,517
Total HRA Movement		961			(777)		Balance Sheet
		EFA / MIRS			EFA / MIRS		

Note 8 – Unusable Reserves

31 st March 2016 £000s	31 st March 2017 £000s		31 st March 2018 £000s
80	40	Available for Sale Financial Instruments Reserve	-
57,329	122,498	Capital Adjustment Account	54,750
64	63	Deferred Capital Receipts Reserve	62
(12,903)	(12,246)	Financial Instruments Adjustment Account	(11,588)
(341,067)	(468,206)	Pensions Reserve	(393,603)
99,230	179,857	Revaluation Reserve	197,637
(1,795)	(4,097)	Accumulated Absences Account	(2,900)
8,633	12,255	Collection Fund Adjustment Account	15,203
(190,429)	(169,836)	Total Unusable Reserves	(140,439)

[Balance Sheet](#)

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Available for Sale Financial Instruments Reserve

The Available for Sale Financial Instruments Reserve contains gains made by the Authority arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- Revalued downwards or impaired and the gains are lost; and
- Disposed of and the gains are realised.

2016/17 £000s		2017/18	
		£000s	£000s
80	Balance at 1st April		40
-	Upward Revaluation of Investments		
(40)	Downward Revaluation in Investments not Charged to the Surplus/Deficit on the Provision of Services	-	
(40)			-
-	Accumulated Gains on Assets Sold and Maturing Assets Written Out to the Comprehensive Income & Expenditure Statement as Part of Other Investment Income	(40)	
-			(40)
40	Balance at 31st March		-

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as charges for depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to an historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1st April 2007, the date that the Revaluation Reserve was created to hold such gains.

[Note 6](#) provides details of the source of all transactions posted to the Account, apart from those involving the Revaluation Reserve.

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2016/17		2017/18	
£000s		£000s	£000s
57,329	Balance at 1 st April		122,498
	Reversal of Items Relating to Capital Expenditure Debited or Credited to the Comprehensive Income & Expenditure Statement :		
12,610	- Charges for Depreciation & Impairment of Non-Current Assets	(69,537)	
(807)	- Amortisation of Intangible Assets	(815)	
(4,200)	- Revenue Expenditure Funded From Capital Under Statute	(3,226)	
(18,185)	- Amounts of Non-Current Assets Written Off on Disposal or Sale as Part of Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	(60,956)	
(10,582)			(134,534)
9,269	Adjusting Amount Written Out to the Revaluation Reserve		5,340
(1,313)	Net Written Out Amount of the Cost of Non-Current Assets Consumed in Year		(129,194)
	Capital Financing Applied in Year :		
5,429	- Use of the Capital Receipts Reserve to Finance New Expenditure	3,116	
5,987	- Use of the Capital Receipts Reserve to Write Down Debt Requirement	3,984	
20,158	- Capital Grants & Contributions Credited to the Comprehensive Income & Expenditure Statement That Have Been Applied to Capital Financing	19,065	
21,190	- Use of Major Repairs Reserve to Finance New Capital Expenditure	16,821	
2,601	- Application of Grants to Capital Financing From Capital Grants Unapplied Account	1,909	
6,878	- Statutory Provision for the Financing of Capital Investment Charged Against the General Fund & HRA Balances	7,996	
4,443	- Capital Expenditure Charged Against the General Fund & HRA Balances	8,714	
66,686			61,605
-	Movement in the Market Value of Investment Properties Debited / Credited to the Comprehensive Income & Expenditure Statement	-	
(204)	Receipts Received Relating to Loans, Advances & Investments Made By The Authority, Originally Funded From Capital Resources, Thus Reducing The Ongoing Requirement to Borrow	(159)	
(204)			(159)
122,498	Balance at 31 st March		54,750

Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as useable for financing new capital expenditure until they are received. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2016/17		2017/18	
£000s		£000s	
64	Balance at 1 st April		63
-	Transfer of Deferred Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement		-
(1)	Transfer to the Capital Receipts Reserve Upon Receipt of Cash		(1)
63	Balance at 31 st March		62

Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Authority uses the Account to manage premiums paid on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of the General Fund balance to the Account in the Movement in Reserves Statement. Over time, the expense is posted back to the General Fund balance in accordance with statutory arrangements for spreading the burden on Council Tax. The balance on the Account as at 31st March 2018 will be charged to the General Fund over the next 38 years.

STATEMENT OF ACCOUNTS 2017/18

2016/17 £000s		2017/18	
		£000s	£000s
(12,903)	Balance at 1 st April		(12,246)
-	Premiums Incurred in the Year & Charged to the Comprehensive Income & Expenditure Statement	-	
657	Proportion of Premiums Incurred in Previous Financial Years to be Charged Against the General Fund Balance in Accordance With Statutory Requirements	658	
657	Amount by Which Finance Costs Charged to the Comprehensive Income & Expenditure Statement are Different from Finance Costs Chargeable in the Year in Accordance with Statutory Requirements		658
(12,246)	Balance at 31 st March		(11,588)

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service. The liabilities recognised are updated to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed, as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension's Reserve therefore shows a substantial shortfall in benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2016/17 £000s		2017/18	
		£000s	£000s
(341,067)	Balance at 1 st April		(468,206)
(121,906)	Actuarial Gains or (Losses) on Pensions Assets & Liabilities	86,116	
(29,200)	Reversal of Items Relating to Retirement Benefits Debited or Credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income & Expenditure Statement	(36,757)	
23,967	Employer's Pensions Contributions	25,244	
(468,206)	Balance at 31 st March		(393,603)

[CI&ES](#)

Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation or;
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1st April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

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2016/17		2017/18	
£000s		£000s	£000s
99,230	Balance at 1st April		179,857
185,374	Upward Revaluation of Assets	38,071	
(2,010)	Downward Revaluation of Assets & Impairment Losses Not Charged to the Surplus / Deficit on the Provision of Services	(9,079)	
(93,468)	Reversal Of Revaluation Loss (Net of Depreciation)	(3,290)	
89,896	Surplus or Deficit on Revaluation of Non-Current Assets Not Posted to The Surplus or Deficit on the Provision of Services		25,702
(4,613)	Difference Between Fair Value Depreciation & Historical Cost Depreciation	(5,757)	
-	Revaluation Reserve Balances of Investment Properties Written Out on Transfer of Asset Category	-	
(4,656)	Accumulated Gains on Assets Sold or Scrapped	(2,165)	
(9,269)	Amount Written Off to the Capital Adjustment Account		(7,922)
179,857	Balance at 31st March		197,637

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Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31st March 2018. Statutory arrangements require that the impact on the General Fund balance is neutralised by transfer to or from the Account.

2016/17		2017/18	
£000s		£000s	£000s
(1,795)	Balance at 1st April		(4,097)
1,795	Settlement or Cancellation of Accrual Made at the End of the Preceding Year	4,097	
(4,097)	Amounts Accrued at the End of the Current Year	(2,900)	
(2,302)	Amount By Which Officer Remuneration Charged to the Comprehensive Income & Expenditure Statement on an Accruals Basis is Different from Remuneration Chargeable in the Year in Accordance With Statutory Requirements		1,197
(4,097)	Balance at 31st March		(2,900)

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2016/17		2017/18
£000s		£000s
8,633	Balance at 1st April	12,255
3,622	Amount By Which Council Tax Income Credited to the Comprehensive Income & Expenditure Statement is Different from Council Tax Income Calculated for the Year in Accordance with Statutory Requirements	2,948
12,255	Balance at 31st March	15,203

[Collection Fund](#)

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NOTES PRIMARILY RELATING TO THE COMPREHENSIVE INCOME & EXPENDITURE STATEMENT

Note 9 – Expenditure & Income Analysed By Nature

The Authority's expenditure and income is analysed as follows:

Expenditure / Income	2016/17	2017/18
	£000s	£000s
Expenditure:		
Employee Benefits Expenses	186,992	183,285
Other Services Expenses	328,344	306,803
Support Service Recharges	-	-
Exceptional Item – Revaluation of Housing Stock *	(86,281)	-
Depreciation, Amortisation, Impairment	78,708	76,163
Interest Payments	54,638	51,613
Precepts & Levies	471	468
Payments to Housing Capital Receipts Pool	1,682	1,678
Write Out NBV Relating to the Disposal of Assets	18,185	60,956
Total Expenditure	582,739	680,966
Income:		
Fees, Charges & Other Service Income	(146,089)	(135,484)
Interest & Investment Income	(625)	(781)
Income From Council Tax & Non-Domestic Rates	(109,047)	(111,688)
Government Grants & Contributions	(371,338)	(359,600)
Sale Proceeds Relating to the Disposal of Assets	(10,857)	(9,397)
Total Income	(637,956)	(616,950)
Surplus or Deficit on the Provision of Services	(55,217)	64,016

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* During the 2016/17 financial year, there was a change to the regional factor applied to the Authority's housing stock as stipulated by Government which resulted in large revaluation gains on housing stock. The negative figure in 2016/17 for Depreciation, Amortisation & Impairment is a result of this. [Note 10](#) explains the change in more detail.

Segmental Expenditure & Income

Income from fees and charges received on a segmental basis is analysed below:

Fees, Charges & Other Service Income:	2016/17	2017/18
	£000s	£000s
People	(19,940)	(9,882)
Place	(16,414)	(15,312)
HRA	(73,388)	(72,243)
Communities	(3,405)	(7,919)
Public Health	(37)	(202)
Core Services	(26,652)	(23,491)
Corporate Services	(6,253)	(6,434)
Total Income Analysed on a Segmental Basis	(146,089)	(135,483)

Note 10 – Material Items of Income and Expense & Exceptional Items

In line with the Authority's accounting policies, this note identifies any material items of income or expense that occurred during 2017/18, defined as any individual transaction exceeding £10 Million to / from a single vendor or customer.

For the purposes of this note, there were no material items of income or expense during 2017/18.

Exceptional items are items of income or expenditure which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly. All exceptional items are shown separately on the face of the Comprehensive Income & Expenditure Statement.

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The exceptional items within the 'Other Operating Income & Expenditure' section of the [Comprehensive Income & Expenditure Statement](#) relate solely to the transfer of the Authority's maintained schools to Academy status (see arrangements at [Note 26](#)). The amounts written out of the Authority's Balance Sheet are as follows:

2016/17	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total	
Assets Relating To:	£000s	£000s	£000s	
Ward Green Primary	3,366	8	3,374	
Wellgate Primary	2,756	3	2,759	
Kexbrough Primary	2,171	-	2,171	
Doncaster Road Primary	1,448	-	1,448	
Total	9,741	11	9,752	CI&ES

2017/18	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total	
Assets Relating To:	£000s	£000s	£000s	
Worsborough Bank End Primary	1,590	2	1,592	
Netherwood ALC	49,233	-	49,233	
Hunningley Primary	3,071	-	3,071	
Total	53,894	2	53,896	CI&ES

Increase in Regional Discount Factor Relating to Valuation of Council Dwellings – 2016/17

The exceptional items within the 'Net Cost of Services' section of the [Comprehensive Income & Expenditure Statement](#) relate to the change to the regional factor applied to the Authority's housing stock as stipulated by Government.

Under RICS valuation rules, the valuation of the vacant possession value of local authority dwellings assets should be adjusted to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The method in which this is done is to apply a regional discount factor to the gross valuation. Up to and including 2015/16, this regional discount factor for Yorkshire & Humber was 31%. During 2016/17, that regional factor was increased to 41% which has resulted in a significant increase in the valuations of the Council's dwellings.

This change has resulted in exceptional items through the Comprehensive Income & Expenditure Statement relating to reversals of prior year revaluation losses. The Accounting Code of Practice dictates that any revaluation gain must be used to offset previous revaluation losses taken through the Comprehensive Income & Expenditure Statement in prior years.

The Housing Revenue Account [Note B](#) and [Note G](#) explain this further.

Pension Deficit Payment

The Authority paid the 3 year deficit payment in relation to the triennial period (1st April 2017 to 31st March 2020) as a lump sum in 2017/18 to benefit from the discount offered by the Pension Fund, as opposed to paying on a monthly or annual basis. In accounting terms, one years' worth of charge has been charged against the General Fund Balance in 2017/18 with the remaining two years' worth sat against the Pension Reserve until recognition in 2018/19 and 2019/20 respectively.

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Note 11 – Trading Operations

The Authority has established a number of trading units where the service manager is required to operate in a commercial environment and balance their budget by generating income from other parts of the Authority or other organisations. Details of those units are as follows:

2016/17		Trading Service		2017/18	
£000s	£000s			£000s	£000s
(1,026) 594	(432)	Waste & Recycling	Turnover	(1,084)	(426)
			Expenditure	658	
			(Surplus)/Deficit		
(9,921) 8,927	(994)	Engineering Services	Turnover	(10,555)	(2,264)
			Expenditure	8,291	
			(Surplus)/Deficit		
(4,413) 8,777	4,364	Building Services	Turnover	(5,831)	6,159
			Expenditure	11,990	
			(Surplus)/Deficit		
(1,923) 3,646	1,723	Fleet Services	Turnover	(2,010)	1,658
			Expenditure	3,668	
			(Surplus)/Deficit		
(3,929) 3,745	(184)	Schools Catering	Turnover	(3,949)	(299)
			Expenditure	3,650	
			(Surplus)/Deficit		
(1,477) 7,502	6,025	Information Services (Other)	Turnover	(1,386)	5,522
			Expenditure	6,908	
			(Surplus)/Deficit		
(1,205) 1,033	(172)	Markets	Turnover	(1,151)	(109)
			Expenditure	1,042	
			(Surplus)/Deficit		
(1,768) 3,345	1,577	Neighbourhood Services	Turnover	(1,667)	1,790
			Expenditure	3,457	
			(Surplus)/Deficit		
(14,275) 18,172	3,897	The Consolidated Results of the Other Trading Units	Turnover	(13,014)	1,168
			Expenditure	14,182	
			(Surplus)/Deficit		
(39,937) 55,741		TOTALS	Turnover	(40,647)	
			Expenditure	53,846	
			(Surplus)/Deficit		
15,804		Net (Surplus) / Deficit on Trading Operations		13,199	

During 2016/17, the Authority changed the way in which it reported to Cabinet as part of the quarterly budget monitoring reports. The decision was made to focus purely on controllable income and expenditure to ensure that budget managers are held accountable for the areas that they control. One of the key changes to facilitate this was to cease making non controllable internal recharges to other areas of the Authority.

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of the Authority's services to the public (e.g. refuse collection), whilst others are support services to those services (e.g. Information Services). The internal expenditure of these operations is allocated or recharged to headings in the Net Cost of Services. Only a residual amount of the net surplus / deficit on trading operations is charged as Financing and Investment Income and Expenditure (see [Comprehensive Income & Expenditure Statement](#)) relating to trading with external organisations:

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2016/17 £000s		2017/18 £000s	
15,804	Net Deficit on Trading Operations	13,199	
1,481	Services to the Public Included in the Net Cost of Services	2,249	
(18,443)	Support Services Recharged to Net Cost of Services	(16,194)	
(1,158)	Net Deficit / (Surplus) Posted to Financing & Investment Income & Expenditure	(746)	CI&ES

Note 12 – Impairment / Revaluation Losses

During 2017/18, the Authority has recognised revaluation losses of £8.858M (£4.590M in 2016/17) through the Comprehensive Income & Expenditure Statement as shown below:

2016/17 £000s	Asset Categories:	2017/18 £000s
	Charged to Net Cost of Services:	
-	Council Dwellings	-
4,561	Other Land & Buildings	8,529
29	Surplus Assets	329
-	Assets Held for Sale	-
4,590	Total Charged to Net Cost of Services	8,858
	Charged to Financing & Investment Income & Expenditure:	
-	Investment Properties	-
-	Total Charged to Financing & Investment Income & Expenditure	-
4,590	Total Charged to Comprehensive Income & Expenditure Statement	8,858

Note 13 – Pooled Budgets

Children & Young People Service Aligned Budget Arrangement

The Authority has continued with the Children & Young People service aligned budget arrangement with Barnsley Clinical Commissioning Group (BCCG) which applies the flexibilities under Section 75 of the NHS Act, through a formal partnership agreement, hosted by the Authority.

The aligned budget arrangement has been subsumed within the Children's Trust arrangement and is managed by the Executive Commissioning Group (ECG), which is a sub-body of the Trust Executive Group (TEG).

The ECG, on behalf of the TEG, agrees the respective aligned budgets of both organisations and the funding allocations for the provision of integrated social & community health care services.

2016/17 Total £000s		People Directorate £000s	Revenue Account £000s	2017/18 Total £000s
	Value of Aligned Budgets:			
(6,245)	Opening Balance at 1 st April			
(26,144)	BCCG	(6,328)	-	(6,328)
	Barnsley MBC	(30,128)	-	(30,128)
(32,389)	Total	(36,456)	-	(36,456)
	Value of Commissioned Services:			
4,353	SWYPFT*	4,017	-	4,017
26,574	Barnsley MBC	30,918	-	30,918
1,462	BCCG	1,521	-	1,521
3,190	Balance on Revenue Account	-	(909)	(909)
35,579	Total	36,456	(909)	35,547
3,190	Balance as at 31st March	-	(909)	(909)

*SWYPFT – South & West Yorkshire Partnership Foundation Trust.

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2016/17 Total £000s		2017/18 Total £000s
	Distribution of Over / (Under) Spend:	
(567)	BCCG	(474)
3,757	Barnsley MBC	(435)
3,190	Total	(909)

Income & Expenditure Account

2016/17 Total £000s		2017/18 Total £000s
	Income from Pooled Budget:	
(327)	Balance Brought Forward	(62)
(32,062)	Pooled Budget Income	(36,393)
-	Other Funding	-
(32,389)	Total	(36,455)
	Provider Expenditure:	
895	Barnsley CCG	1,047
30,269	Barnsley MBC (CYP&F / PH)	30,482
4,353	SWYPFT	4,017
35,517	Total	35,546
3,128	Over / (Under) Spend	(909)
62	Ring-Fenced & Carried Forward	-
3,190	NET EXPENDITURE	(909)

Governance Arrangements

The changing architecture of the NHS, particularly with the demise of the PCT has led to some changes in the Children Services partnership arrangements in Barnsley. The decision was made in 2013/14 to move from a pooled budget arrangement to one of alignment, underpinned by principles of partnership working and service integration at point of delivery. From a financial viewpoint, the move to aligned budgets does not pose any significant financial risk to the Authority as the funding / budget arrangement in the past is clearly separated and reflects the statutory functions of both organisations. The following are some of the structural changes to the arrangements:

1. BMBC will continue to act as the lead commissioner for all community health services (on behalf of the NHS Barnsley Clinical Commissioning Group (CCG)).
2. Children's community health services are delivered by South West Yorkshire Partnership NHS Foundation Trust (SWYPFT) under contract with clear accountability (in terms of performance and clinical risk) to the CCG for delivering improved outcomes. These health services include Children and Adolescent Mental Health Services (CAMHS), Children's Therapy (including physiotherapy, occupational and speech & language therapies), etc.

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The Better Care Fund Pooled Arrangement

The CCG has entered into a 'pooled' budget arrangement with Barnsley Metropolitan Borough Council (BMBC) with effect from 1 April 2015. The aims of the BCF are to improve outcomes for the population of Barnsley by improving integration of health and social care services. This was underpinned by a Section 75 agreement between the commissioners. Governance arrangements are in place through the Barnsley Health and Wellbeing Board. The CCG is the host organisation of the pooled arrangement during the 2017/18 financial year.

A summary of the pooled budget is shown below:

2016/17 £000s	<u>BCF Pooled Account</u>	2017/18 £000s
-	Balance as at 1st April	-
(18,263) (2,331)	Contribution to the BCF Pool: Barnsley Clinical Commissioning Group Barnsley Metropolitan Borough Council	(18,590) (9,348)
(20,594)	Total	(27,938)
8,323 12,271	Value of Commissioned Services: Barnsley Clinical Commissioning Group Barnsley Metropolitan Borough Council	8,676 16,486
20,594	Total	25,162
-	Balance as at 31st March	(2,776)

Explanation of Above Tables

- **Value of Aligned Budgets** – Represents the resources made available by both organisations to the arrangement from which services are commissioned.
- **Value of Commissioned Services** – Represents the value of the various services commissioned from the arrangement or pool resources and forms the budget figures against the individual client groups in the Income and Expenditure Account. This table also brings in any over or under-spends from the Income and Expenditure Account.
- **Balance at 31st March 2018** – Represents the net shortfall of funding across the pool, based on actual expenditure incurred against the resources made available by both organisations.
- **Distribution of Over-spend** – Represents the additional contribution required from both organisations in order to fund the over-spend and hence balance the pool.
- **Income and Expenditure Account** – Represents the value of services commissioned from the pool (budget) and the actual costs incurred by the providers in delivering those services, resulting in a net over / under-spend across the pool. This net over / under-spend is reflected in the Services Commissioned from Pooled Budget table.

Note 14 – Members' Allowances

The Authority paid the following amounts to members of the Authority during the year:

2016/17 £000s		2017/18 £000s
691	Basic Allowances	696
239	Special Responsibility Allowances	241
11	Expenses	10
941	Total	947

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Note 15 – Officers’ Remuneration & Exit Packages

The table below sets out the remuneration disclosures for Senior Officers of the Authority (as defined in Local Authority Accounting Panel Bulletin 85) whose salary is equal to or more than £50,000 per year:

Post	2017/18				
	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration
	£000s	£000s	£000s	£000s	£000s
Diana Terris – Chief Executive	156	-	1	23	180
Rachel Dickinson - Executive Director – People	137	-	1	20	158
Executive Director – Place	120	-	1	18	139
Executive Director – Communities	116	-	-	17	133
Executive Director – Public Health	105	-	-	15	120
Executive Director – Core Services	116	-	2	17	135
Former Director – Finance, Assets & IT A	-	-	-	146	146
Former Director – Human Resources, Performance & Communications A	-	-	-	12	12

Notes:

- A** The payments in 2017/18 relates to the former post holders’ pension strain costs due in year as a result of vacating their post during 2016/17.

Post	2016/17				
	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration
	£000s	£000s	£000s	£000s	£000s
Diana Terris – Chief Executive	155	-	1	20	176
Executive Director – People	125	-	1	16	142
Executive Director – Place	121	-	2	16	139
Executive Director – Communities	109	-	-	14	123
Executive Director – Public Health	104	-	-	15	119
Executive Director – Core Services	105	-	-	14	119
Frances Foster - Director - Finance, Assets & IT A	125	92	-	89	306
Julia Bell - Director – Human Resources, Performance & Communications B	79	82	-	27	188

Notes:

- A** Post holder left their post on 31st March 2017. Pension contributions for the year include pension strain costs of £72k. The salary cost includes £20k honoraria for the post holder's duties with SIGOMA.
- B** Post holder left their post on 31st December 2016. Pension contributions for the year include pension strain costs of £17k.

The number of other employees whose remuneration, excluding pension contributions, was £50,000 or more, in bands of £5,000, is shown in the table below. The total number of employees falling within the various bands is affected by termination / redundancy payments made to certain employees who left the Authority during the year (in accordance with the Authority and Pension Authority’s retirement schemes).

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Total Including One Off Payments (Redundancy, Equal Pay Claims, and Expenses etc.)		Salary Only		Total Including One Off Payments (Redundancy, Equal Pay Claims, and Expenses etc.)	Salary Only	
2016/17 Council Officers Total	2016/17 Schools Total	2016/17 Council Officers Total	<u>Remuneration Band</u>	2017/18 Council Officers Total	2017/18 Schools Total	2017/18 Council Officers Total
28	26	18	£50,000 - £54,999	25	23	19
16	22	15	£55,000 - £59,999	19	22	28
11	13	6	£60,000 - £64,999	4	12	7
8	4	6	£65,000 - £69,999	10	6	9
9	11	8	£70,000 - £74,999	14	9	10
-	3	-	£75,000 - £79,999	7	3	7
6	2	7	£80,000 - £84,999	3	1	4
3	-	-	£85,000 - £89,999	1	2	3
-	-	-	£90,000 - £94,999	4	-	-
-	1	-	£95,000 - £99,999	-	1	-
-	2	-	£100,000 - £119,999	4	1	-
-	1	-	£120,000 - £124,999	-	1	-
-	-	-	£125,000 - £134,999	-	1	-
81	85	60		91	82	87

The numbers of exit packages with total cost per band and total cost of the redundancies and other departures are set out in the table below:

Exit Package Cost Band	Number of Redundancies		Number of Other Departures		Total Number of Exit Packages		Total Cost of Exit Packages	
	2016/17	2017/18	2016/17	2017/18	2016/17	2017/18	£000s	£000s
							2016/17	2017/18
£0 - £20,000	51	57	22	13	73	70	486	663
£20,001 - £40,000	3	5	3	6	6	11	149	289
£40,001 - £60,000	-	-	-	2	-	2	-	103
£60,001 - £80,000	-	-	-	1	-	1	-	62
£80,001 - £100,000	-	-	-	-	-	-	-	-
£100,001 - £150,000	-	-	-	-	-	-	-	-
Total Number of Exit Packages	54	62	25	22	79	84		
Total Cost Included In Bandings							635	1,117
Add: Amounts Provided For in CI&ES Not Included In Bandings							-	-
Total Cost Included In The CI&ES							635	1,117

The exit packages relating to Senior Officers are not included in the exit packages table above as they are shown in the Senior Officers table.

Note 16 – External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors:

2016/17 £000s		2017/18 £000s
136	Fees Payable to KPMG LLP With Regard to External Audit Services Carried Out by the Appointed Auditor for the Year	136
22	Fees Payable to KPMG LLP for the Certification of Grant Claims and Returns for the Year	17
11	Fees Payable in Respect of Other Services Provided by KPMG LLP During the Year	8
169	Sub Total – Audit Fees Payable to KPMG LLP	161
17	Fees Payable / (Refundable) in Respect of Other Services Provided by Other Audit Companies	(20)
186	Total	141

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Note 17 – Grant Income Recognised Through The Comprehensive Income & Expenditure Statement

All specific income relating to grants, contributions and donations that are significant in value are listed individually in the table below:

2016/17 £000s		2017/18 £000s
(34,560)	Credited to Taxation & Non-Specific Grant Income	(25,261)
(26,655)	Revenue Support Grant	(30,342)
(1,994)	Business Rates Retention Scheme – Top Up Grant	(2,354)
(18,767)	Section 31 Grant – SBRR	(18,367)
(2,637)	Other Grants	(3,089)
	Other Contributions	
(84,613)	Total	(79,413)
(73,158)	Credited to Services	(67,223)
(107,110)	Housing Benefit Subsidy	(100,026)
(32,195)	Dedicated Schools Grant	(32,195)
(1,980)	PFI Grant	(494)
(17,888)	Education Support Grant	(17,447)
(31,996)	Public Health Grant	(40,345)
(19,204)	Other Grants	(19,470)
	Other Contributions	
(283,531)	Total	(277,200)

Note 18 – Dedicated Schools Grant

The Authority's expenditure on schools is funded by grant monies (the Dedicated Schools Grant – DSG) provided by the Department for Education. DSG is ring fenced and can only be applied to meet expenditure properly included in the Schools' Budget. The Schools' Budget includes elements for a range of educational services provided on an Authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school. Over and under spends on the two elements are required to be accounted for separately.

Details of the deployment of DSG receivable are as follows:

2016/17		2017/18		
Total		Central Expenditure	Individual Schools' Budget (ISB)	Total
£000s		£000s	£000s	£000s
(158,720)	Final DSG for 2017/18 before academy recoupment			(164,286)
51,468	Academy Figure Recouped for 2017/18			63,730
(107,252)	Total DSG After Academy Recoupment For 2017/18			(100,556)
(500)	Plus: Brought Forward From 2016/17			1,626
-	Less: Carry Forward To 2018/19 Agreed in Advance			-
(107,752)	Agreed Initial Budgeted Distribution in 2016/17			(98,930)
-	In Year Adjustments			505
(107,752)	Final Budgeted Distribution For Year			(98,425)
16,681	Less Actual Central Expenditure	19,769	-	19,769
93,697	Less Actual ISB Deployed To Schools	-	84,834	84,834
(1,000)	Plus Local Authority Contribution For Year	-	(1,000)	(1,000)
1,626	Total Carry Forward To Following Year	19,769	83,834	5,178

Note 19 – Related Parties

The Authority is required to disclose material transactions with related parties which are defined as bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have been able to limit another party's ability to bargain freely with the Authority.

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The Public Sector

Central Government

Central Government has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions with other parties (e.g. Council Tax bills, housing benefits). Grants received from Government Departments are set out in the subjective analysis in [Note 9](#). Grant receipts outstanding at 31st March 2018 are shown in [Note 33](#) and Grants recognised through the Comprehensive Income & Expenditure statement during the year are shown in [Note 17](#).

Local Authorities

All local authorities are subject to common control by Central Government. They often work in partnership with each other to provide services to the public. The Authority has a number of specific relationships / partnerships with different local authorities including where it is a member of a City Region and other joint authorities such as South Yorkshire Fire & Rescue Authority, South Yorkshire Police & Crime Commissioner, and South Yorkshire Pensions Authority.

NHS Bodies

The Authority has pooled budget arrangements with NHS Barnsley Clinical Commissioning Group (CCG) for both the provision of Children's Care Services within Barnsley and the Better Care Fund (BCF). Transactions and balances outstanding specifically related to the pooling arrangements are detailed in [Note 13](#).

Related Individuals

Members

Members of the Authority have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2017/18 is shown in [Note 14](#).

During 2017/18, no works or services were commissioned from companies with which a Member had an interest.

Senior Officers

Senior Officers within the Authority's Senior Management Team (SMT) are responsible for ensuring that policies approved and decisions made by members are implemented effectively. The remuneration of senior officers is shown in [Note 15](#).

During 2017/18, no senior officers of the Authority have declared a material interest in any companies.

Subsidiaries

The Authority has interests in a number of wholly owned subsidiaries, details of which are shown below:

Berneslai Homes Ltd

Berneslai Homes Ltd is an Arm's Length Management Organisation responsible for managing homes on behalf of the Authority. Specifically, it is responsible for managing all the landlord services for the Authority's 18,501 homes including rent collection, arrears recovery, repairs and maintenance, dealing with empty properties and all tenancy matters.

Berneslai Homes Ltd is an independent company committed to working in partnership with the Authority and the communities in which it works to deliver high quality housing services to local people. The company came into existence in December 2002 and is a wholly owned subsidiary of the Authority but overseen by a Board of Directors rather than a Committee of the Authority.

The Authority guarantees the full amount of the pension fund deficit of Berneslai Homes. The actuary has assessed this deficit at £23.969M as at 31st March 2018 (£32.959M as at 31st March 2017). However, as the Authority considers it unlikely that this guarantee will be exercised, the £23.969M is disclosed as a contingent liability in the Authority's own accounts.

The Authority's [group accounts](#) consolidate Berneslai Homes' financial position into the overall group position.

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The latest two sets of Berneslai Homes' financial statements are summarised below:

<u>Profit / Loss Account:</u>	2016/17 £000s	2017/18 £000s
Income	(36,167)	(35,348)
Expenditure	35,490	36,297
(Profit) / Loss	(677)	949

<u>Balance Sheet:</u>	2016/17 £000s	2017/18 £000s
Assets	15,063	17,375
Liabilities	(37,012)	(28,354)
Net Assets	(21,949)	(10,979)
Retained Surplus / (Deficit)	11,010	12,990
Pension Deficit	(32,959)	(23,969)
Net Reserves	(21,949)	(10,979)

An analysis of both Berneslai Homes' income and expenditure for the accounting periods above and asset and liability balances at the end of those accounting periods is shown in the table below, specifically showing:

- Of the income and expenditure amounts above, the amounts that relate to the Council; and
- Of the assets and liabilities position above, the amounts that relate to the Council.

<u>Related Party Transactions:</u>	2016/17 £000s	2017/18 £000s
Income	(35,890)	(35,260)
Expenditure	5,480	4,759
Assets	4,527	4,937
Liabilities	(359)	(996)

Further information regarding Berneslai Homes Ltd can be found at this Companies House [link](#).

BMBC Services Ltd

BMBC Services Ltd is a 100% wholly owned subsidiary of the Authority that commenced trading in September 2014.

The latest two sets of BMBC Services Ltd's financial statements are summarised below:

<u>Profit / Loss Account:</u>	2015/16 (Sept 2015 – Mar 2016) * £000s	2016/17 (Apr 2016 – Mar 2017) * £000s
Income	(1,880)	(2,932)
Expenditure	1,842	2,522
(Profit) / Loss	(38)	(410)

* The first year of trading commenced in September 2014 with the financial year September to August for this first year. For 2015/16, the company changed its financial year to April to March, which meant a 7 month period for 2015/16, between September to March. From 2016/17, the financial year is April to March.

<u>Balance Sheet:</u>	2015/16 (31st March 2016) £000s	2016/17 (31st March 2017) £000s
Assets	2,642	1,158
Liabilities	(2,486)	(593)
Net Assets	156	565
Retained Surplus / (Deficit)	156	565
Net Reserves	156	565

An analysis of both BMBC Services Ltd's income and expenditure for the accounting periods above and asset and liability balances at the end of those accounting periods is shown in the table below, specifically showing:

- Of the income and expenditure amounts above, the amounts that relate to the Council; and
- Of the assets and liabilities position above, the amounts that relate to the Council.

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<u>Related Party Transactions:</u>	2015/16 £000s	2016/17 £000s
Income	(208)	(180)
Expenditure	705	2,407
Assets	208	9
Liabilities	(644)	(451)

Further information regarding BMBC Services Ltd can be found at this Companies House [link](#).

Independent Living at Home (Barnsley) Ltd

Independent Living at Home (Barnsley) Ltd is a 100% wholly owned subsidiary of the Authority that commenced trading in February 2015.

The Company ceased trading on 30th September 2017 and final accounts for the 18 month period April 2016 to September 2017 are currently being compiled.

The latest two sets of Independent Living at Home (Barnsley) Ltd's financial statements are summarised below:

<u>Profit / Loss Account:</u>	2014/15 (Jul 2014 - Jul 2015) * £000s	2015/16 (Aug 2015 - March 2016) * £000s
Income	(1,074)	(2,113)
Expenditure	1,169	2,869
(Profit) / Loss	95	756

* The first accounting period was the 12 month period from date of inception (July 2014) to July 2015. For 2015/16, the company changed its financial year to April to March, which meant a 8 month period for 2015/16, between August to March. In 2016/17, as the company has ceased trading, the financial year is April to September.

<u>Balance Sheet:</u>	2014/15 31st July 2015 £000s	2015/16 31st March 2016 £000s
Assets	683	1,125
Liabilities	(707)	(1,765)
Net Assets	(24)	(640)
Retained Surplus / (Deficit)	(24)	(640)
Pensions Deficit	(508)	(686)
Net Reserves	(532)	(1,326)

An analysis of both Independent Living at Home (Barnsley) Ltd's income and expenditure for the accounting periods above and asset and liability balances at the end of those accounting periods is shown in the table below, specifically showing:

- Of the income and expenditure amounts above, the amounts that relate to the Council; and
- Of the assets and liabilities position above, the amounts that relate to the Council.

<u>Related Party Transactions:</u>	2014/15 £000s	2015/16 £000s
Income	(826)	(1,581)
Expenditure	-	367
Assets	238	542
Liabilities	(246)	(603)

Further information regarding Independent Living at Home (Barnsley) Ltd can be found at this Companies House [link](#).

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Joint Ventures

The joint ventures that the Authority is party to are not consolidated into neither the Authority's single entity nor its group accounts.

Oakwell Community Assets Ltd (OCAL)

The company was incorporated on 30th September 2003, but started trading under its present name in October 2003. The main activities of the company relate to the purchase of land and buildings at Oakwell which are subsequently leased to Barnsley Football Club 2002 Ltd. The joint venture company is jointly owned by the Authority and the Cryne Family, each owning 50% of the share capital of the company.

Further information regarding Oakwell Community Assets Ltd can be found at this Companies House link .
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NPS Barnsley Ltd

The company began trading in January 2011. The main activity of the company is to provide property and procurement services on behalf of the Authority. The joint venture company is jointly owned by the Authority (20%) and NORSE property services (80%).

Further information regarding NPS Barnsley Ltd can be found at this Companies House link .
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Other Arrangements:

Agency Arrangements

The Authority also acts as an agent for other Government departments, local precepting authorities and Local Parish Councils, in the collection of Council Tax and National Non-Domestic Rates. The expenditure incurred and income received in relation to these arrangements is shown within the [Collection Fund Statement](#).

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NOTES PRIMARILY RELATING TO THE BALANCE SHEET

Note 20 – Property, Plant and Equipment

2017/18	Council Dwellings £000s	Other Land and Buildings £000s	Vehicles, Plant, Furniture & Equipment £000s	Infrastructure Assets £000s	Assets Under Construction £000s	Surplus Assets £000s	Total £000s	PFI Assets included in Property, Plant & Equipment £000s
Cost or Valuation								
At 1st April 2017	561,313	434,314	13,881	337,338	-	5,559	1,352,405	157,581
Additions / Enhancements	35	7,497	4,049	11,468	15,909	-	38,958	-
Additions / Enhancements – Non-Value Adding	18,117	8,737	-	-	-	-	26,854	-
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	311	3,180	-	-	-	458	3,949	(2,647)
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	1,018	(6,341)	-	-	-	(244)	(5,567)	(7,905)
Impairments – Non-Value Adding Expenditure	(18,117)	(8,737)	-	-	-	-	(26,854)	-
De-recognition – Disposals	(6,262)	(61,156)	(4,747)	(2,302)	-	(156)	(74,623)	(54,475)
Assets Reclassified (To) / From Held for Sale	-	3	-	-	-	(2,903)	(2,900)	-
Transfer	2,160	(4,350)	-	-	-	2,190	-	-
At 31st March 2018	558,575	373,147	13,183	346,504	15,909	4,904	1,312,222	92,554
Accumulated Depreciation								
At 1st April 2017	(13,557)	(34,084)	(9,120)	(88,500)	-	(270)	(145,531)	(13,684)
Depreciation Charge	(15,838)	(12,516)	(2,829)	(8,079)	-	(22)	(39,284)	(3,210)
Depreciation Written Out to the Revaluation Reserve	13,584	8,473	-	-	-	270	22,327	3,729
De-recognition – Disposals	268	6,614	4,745	2,302	-	2	13,931	5,241
Transfers	(29)	29	-	-	-	-	-	-
At 31st March 2018	(15,572)	(31,484)	(7,204)	(94,277)	-	(20)	(148,557)	(7,924)
Net Book Value								
At 31st March 2017	547,756	400,230	4,761	248,838	-	5,289	1,206,874	143,897
At 31st March 2018	543,003	341,663	5,979	252,227	15,909	4,884	1,163,665	84,630
	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	

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Comparative Movements in 2016/17	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total	PFI Assets included in Property, Plant & Equipment
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Cost or Valuation								
At 1st April 2016	414,124	434,328	16,359	325,113	5,334	1,545	1,196,803	155,385
Additions / Enhancements	1,588	9,387	1,558	14,485	-	-	27,018	-
Additions / Enhancements – Non-Value Adding	22,876	13,765	-	-	-	-	36,641	-
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	61,640	5,549	-	-	-	332	67,521	196
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	86,281	2,550	-	-	-	46	88,877	2,000
Impairments – Non-Value Adding Expenditure	(22,876)	(13,765)	-	-	-	-	(36,641)	-
De-recognition – Disposals	(6,520)	(14,324)	(4,036)	(2,260)	-	(174)	(27,314)	-
Assets Reclassified (To) / From Held for Sale	-	-	-	-	-	(500)	(500)	-
Transfer	4,200	(3,176)	-	-	(5,334)	4,310	-	-
At 31st March 2017	561,313	434,314	13,881	337,338	-	5,559	1,352,405	157,581
Accumulated Depreciation								
At 1st April 2016	(11,370)	(35,907)	(9,990)	(82,809)	-	(44)	(140,120)	(11,343)
Depreciation Charge	(13,835)	(12,569)	(3,154)	(7,951)	-	(271)	(37,780)	(3,835)
Depreciation Written Out to the Revaluation Reserve	11,395	10,452	-	-	-	546	22,393	1,494
De-recognition – Disposals	279	3,413	4,024	2,260	-	-	9,976	-
Transfers	(26)	527	-	-	-	(501)	-	-
At 31st March 2017	(13,557)	(34,084)	(9,120)	(88,500)	-	(270)	(145,531)	(13,684)
Net Book Value								
At 31st March 2016	402,754	398,421	6,369	242,304	5,334	1,501	1,056,683	144,042
At 31st March 2017	547,756	400,230	4,761	248,838	-	5,289	1,206,874	143,897
	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	

Depreciation:

Please see [Note 1](#), the Statement of Accounting Policies for details regarding depreciation methods and the useful lives of each asset type.

Capital Commitments:

At 31st March 2018, the Council had contractually committed to £47.631M of capital works within its capital programme. The corresponding amount contractually committed as at 31st March 2017 was £60.959M. The major commitments are:

- Town Centre Regeneration - £32.893M;
- M1 Junction 36 Phase 1 - £6.856M;
- HRA Kier Contract - £3.532M; and
- Other - £4.350M.

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Effects of Changes in Estimates:

There have been no changes to the depreciation methodologies used during 2017/18.

Revaluations:

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value, is revalued at least every five years. All valuations are certified by Tim Hartley, MRICS (Strategic Asset Manager), an employee of the Authority.

The basis for valuation is set out in [Note 1](#) – Statement of Accounting Policies.

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Carried at Historical Cost	-	-	13,183	346,504	15,909	-	375,596
Valued at Fair Value:							
2017/18	558,575	126,230	-	-	-	4,499	689,304
2016/17	-	109,169	-	-	-	-	109,169
2015/16	-	69,517	-	-	-	365	69,882
2014/15	-	45,505	-	-	-	-	45,505
2013/14	-	22,726	-	-	-	40	22,766
Net Book Value	558,575	373,147	13,183	346,504	15,909	4,904	1,312,222

Fair Value Measurement of Surplus Assets:

Details of the Authority's Surplus Assets and information about the fair value hierarchy are as follows:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2018 £000s	Accumulated Depreciation £000s	Net Book Value as at 31 st March 2018 £000s
Surplus Buildings	-	41	-	41	(20)	21
Surplus Land – Allotment	-	-	-	-	-	-
Surplus Land – Amenity Land	-	-	-	-	-	-
Surplus Land – Commercial	-	300	-	300	-	300
Surplus Land – Garage Site	-	-	-	-	-	-
Surplus Land – Garden Land	-	4	-	4	-	4
Surplus Land – Grazing Land	-	42	-	42	-	42
Surplus Land – Residential	-	4,517	-	4,517	-	4,517
Net Book Value	-	4,904	-	4,904	(20)	4,884

[Balance Sheet](#)

STATEMENT OF ACCOUNTS 2017/18

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2017 £000s	Accumulated Depreciation £000s	Net Book Value as at 31 st March 2017 £000s
Surplus Buildings	-	530	-	530	(270)	260
Surplus Land – Allotment	-	-	-	-	-	-
Surplus Land – Amenity Land	-	10	-	10	-	10
Surplus Land – Commercial	-	-	-	-	-	-
Surplus Land – Garage Site	-	45	-	45	-	45
Surplus Land – Garden Land	-	24	-	24	-	24
Surplus Land – Grazing Land	-	42	-	42	-	42
Surplus Land – Residential	-	4,908	-	4,908	-	4,908
Net Book Value	-	5,559	-	5,559	(270)	5,289

[Balance Sheet](#)

Valuation Techniques used to Determine Level 2 Fair Values for Surplus Assets

Significant Observable Inputs – Level 2 – Market Approach

The fair value for the areas of land or buildings, both Commercial and Residential, have been based on the market approach using current market conditions and recent sales evidence and other relevant information for similar assets in the local authority area. Market conditions are such that similar areas of land or buildings are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

Significant Observable Inputs – Level 2 – Income Approach

Where the income approach has been adopted the fair value has been based on observable rental evidence and then capitalised based on observable yields derived from market transactions.

Note 21 – Investment Properties

A fundamental review was undertaken during 2015/16 around the definition and criteria for investment properties against the Council's asset base, with consideration given towards the Council's revised operating model of 'Future Council'. The outcome of this review was that the assets that were previously held as investment properties no longer met the definition, thus they have been transferred to operational Property, Plant & Equipment as these assets were now contributing to the Council's overall vision of a Better Barnsley and assisting in achieving the Corporate Outcomes of the Council.

STATEMENT OF ACCOUNTS 2017/18

Note 22 – Heritage Assets

Reconciliation of the Carrying Value of Heritage Assets Held by the Authority:

	Ceramics	Art Collections	Other	Total Assets	
	£000s	£000s	£000s	£000s	
<u>Cost or Valuation</u>					
At 1st April 2016	594	8,355	1,478	10,427	
Additions / Enhancements	-	-	-	-	
Disposals	-	-	-	-	
At 31st March 2017	594	8,355	1,478	10,427	Balance Sheet
Additions / Enhancements					
Disposals					
At 31st March 2018	594	8,355	1,478	10,427	Balance Sheet
<u>Net Book Value</u>					
At 31st March 2017	594	8,355	1,478	10,427	
At 31st March 2018	594	8,355	1,478	10,427	

Detail of Movements in Heritage Assets: Additions / Enhancements

There were no additions / enhancements of heritage assets during 2017/18 (nil in 2016/17).

Detail of Movements in Heritage Assets: Disposals

There were no disposals of heritage assets during 2017/18 (nil in 2016/17).

Intangible Heritage Assets

There are no intangible heritage assets held by the Authority as at 31st March 2018 (nil as at 31st March 2017).

Further Details of Heritage Assets

Ceramics, Porcelain Work and Figurines

The collection of ceramics, porcelain work and figurines includes some 766 pieces held on display by the Cannon Hall Museum and the Town Hall, dating back to the late 17th century. Most of the collection was acquired in the 18th and 19th century from local benefactors. This is a diverse collection of figurines, decorated porcelain vases and dinner service pieces.

The Authority's collection of ceramics, porcelain work and figurines at Cannon Hall totals £0.443M and Civic Regalia totals £0.151M. The Cannon Hall pieces were valued by Bonhams in August 2009 and the Civic Regalia pieces were valued by Douglas Brill Associates in October 2006. The assets were valued, based on insurance valuations as a proxy for open market valuations.

Art Collection

The collection consists of 479 paintings dating from over the last 500 years. Approximately £1.838M of the collection was provided by Cooper Bequest and £0.912M by Sadler Gifts. The arts collection is housed in the Authority's Cannon Hall and Cooper Gallery Museums. The collection also contains a landscape painting by Giovanni Antonio Canaletto.

The Authority's art collection consists of paintings held at Cooper Gallery totalling £3.661M and Cannon Hall totalling £4.694M. The Cooper Gallery paintings were valued by Bonhams in April 2010 and the Cannon Hall pieces were valued by Bonhams in August 2009. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

STATEMENT OF ACCOUNTS 2017/18

Other

The remaining Heritage Assets held by the Authority totals £1.478M mainly relating to the Mining Artwork sculpture, The Newcomen Beam Engine, Civic Regalia pieces, furniture and metal work pieces. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

Details in respect of the records held by the Authority on its Heritage Assets, together with information relating to access of those assets can be obtained by contacting the Authority.

Note 23 – Intangible Assets

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system, in which case it would be accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The economic useful life assigned to the major software suites is ordinarily 7 years.

The carrying amount of intangible assets are amortised on a straight-line basis. The amortisation of £0.831M has been charged to the Net Cost of Services within the Comprehensive Income and Expenditure Statement.

The movement of Intangible Asset balances during the year are as follows:

2016/17		2017/18
Purchased Software		Purchased Software
£000s		£000s
	Balance at 1st April :	
3,626	- Gross Carrying Amounts	4,221
(1,683)	- Accumulated Amortisation	(2,323)
1,943	Net Carrying Amount at 1st April	1,898
	Additions:	
769	Purchases	316
	Disposals:	
(174)	Other Disposals – Gross Carrying Amounts	(310)
174	Other Disposals – Accumulated Amortisation	310
	Amortisation:	
(814)	Amortisation for the Period	(831)
1,898	Net Carrying Amount at 31st March	1,383
	Comprising :	
4,221	Gross Carrying Amounts	4,227
(2,323)	Accumulated Amortisation	(2,844)
1,898		1,383

[Balance Sheet](#)

There is one item of capitalised software that is individually material to the financial statements:

Description	Carrying Amount		Remaining Amortisation Period
	2016/17	2017/18	
	£000s	£000s	
Customer Services Software	1,127	792	£0.240M – 2 years £0.085M – 5 years £0.247M – 6 years £0.220M – 7 years

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Note 24 – Assets Held for Sale

2016/17 £000s	Current Assets	2017/18 £000s
4,780	Balance Outstanding at 1st April	3,028
500	Assets Newly Classified as Held for Sale : - Surplus Assets	2,903
1	Revaluation Gains	16
(1,405)	Revaluation Losses	(761)
-	Assets Declassified as Held for Sale : - Property, Plant & Equipment	(3)
-	- Surplus Assets	
(848)	Assets Sold	(265)
3,028	Balance Outstanding at 31st March	4,918

[Balance Sheet](#)

Fair Value Measurement of Assets Held for Sale:

Details of the Authority's Assets Held for Sale and information about the fair value hierarchy are as follows:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value / Net Book Value as at 31 st March 2018 £000s
Surplus Buildings	-	280	-	280
Surplus Land – Amenity Land	-	-	-	-
Surplus Land – Commercial	-	2,371	-	2,371
Surplus Land – Garage Site	-	-	-	-
Surplus Land – Garden Land	-	-	-	-
Surplus Land – Residential	-	2,267	-	2,267
Net Book Value	-	4,918	-	4,918

[Balance
Sheet](#)

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value / Net Book Value as at 31 st March 2017 £000s
Surplus Buildings	-	-	-	-
Surplus Land – Amenity Land	-	3	-	3
Surplus Land – Commercial	-	1,375	-	1,375
Surplus Land – Garage Site	-	-	-	-
Surplus Land – Garden Land	-	-	-	-
Surplus Land – Residential	-	1,650	-	1,650
Net Book Value	-	3,028	-	3,028

[Balance
Sheet](#)

Valuation Techniques used to Determine Level 2 Fair Values for Assets Held for Sale

Significant Observable Inputs – Level 2 – Market Approach

The fair value for the areas of land or buildings, both Commercial and Residential, have been based on the market approach using current market conditions and recent sales evidence and other relevant information for similar assets in the local authority area. Market conditions are such that similar areas of land or buildings are actively purchased and

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sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

Significant Observable Inputs – Level 2 – Income Approach

Where the income approach has been adopted the fair value has been based on observable rental evidence and then capitalised based on observable yields derived from market transactions.

Note 25 – Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI / PPP Contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

2016/17				2017/18		
General Fund	Housing Revenue Account	Total		General Fund	Housing Revenue Account	Total
£000s	£000s	£000s		£000s	£000s	£000s
654,779	282,511	937,290	Opening Capital Financing Requirement	663,489	277,096	940,585
			<i>Capital Investment:</i>			
-	24,464	24,464	Council Dwellings	-	18,152	18,152
21,031	2,122	23,153	Other Land & Buildings	12,226	4,008	16,234
1,026	532	1,558	Vehicles, Plant, Furniture & Equipment	3,417	632	4,049
14,485	-	14,485	Infrastructure Assets	11,468	-	11,468
-	-	-	Assets Under Construction	15,711	198	15,909
-	-	-	Heritage Assets	-	-	-
669	100	769	Intangible Assets	310	7	317
-	-	-	Long Term Investment	-	-	-
-	-	-	Long Term Debtors	-	-	-
4,200	-	4,200	Revenue Expenditure Funded from Capital Under Statute	3,226	-	3,226
41,411	27,218	68,629	Total Capital Investment	46,358	22,997	69,355
			<i>Sources of Finance – For Capital Expenditure Purposes:</i>			
(4,546)	(883)	(5,429)	Capital Receipts	(2,289)	(827)	(3,116)
(21,961)	(799)	(22,760)	Government Grants & Other Contributions	(19,816)	(659)	(20,475)
(97)	(25,536)	(25,633)	Other Revenue Funding	(4,024)	(21,511)	(25,535)
(26,604)	(27,218)	(53,822)	Total Resources Utilised to Fund In Year Capital Expenditure	(26,129)	(22,997)	(49,126)
14,807	-	14,807	Increase in Capital Financing Requirement as a Result of In Year Capital Expenditure	20,229	-	20,229
			<i>Sources of Finance – Set Aside to Repay Debt:</i>			
(2,318)	(3,464)	(5,782)	Capital Receipts	(493)	(3,333)	(3,826)
-	(1,951)	(1,951)	Other Revenue Funding	-	(2,029)	(2,029)
-	-	-	Other	(500)	-	(500)
(205)	-	(205)	Repayment of Long Term Debtors / Investments	(159)	-	(159)
(3,574)	-	(3,574)	MRP	(4,396)	-	(4,396)
(6,097)	(5,415)	(11,512)	Total Set Aside to Repay Debt	(5,548)	(5,362)	(10,910)
663,489	277,096	940,585	Closing Capital Financing Requirement	678,170	271,734	949,904

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An explanation of the movement in the Authority's capital financing requirement is summarised in the table below:

2016/17				2017/18		
General Fund	Housing Revenue Account	Total		General Fund	Housing Revenue Account	Total
£000s	£000s	£000s	Explanation of Movements in Year	£000s	£000s	£000s
14,807	-	14,807	Increase / (Decrease) in Underlying Need to Borrow (Funded from Authority's Own Base Resources)	18,198	-	18,198
-	-	-	Assets Acquired Under Finance Leases	2,031	-	2,031
-	-	-	Assets Acquired Under PFI / PPP Contracts	-	-	-
(3,574)	-	(3,574)	Amounts Set Aside to Repay Debt – Statutory	(4,396)	-	(4,396)
(2,523)	(5,415)	(7,938)	Amounts Set Aside to Repay Debt – Voluntary	(1,152)	(5,362)	(6,514)
8,710	(5,415)	3,295	Increase / (Decrease) in Capital Financing Requirement	14,681	(5,362)	9,319

Note 26 – Leases

Authority as Lessee

Finance Leases

Other Land and Buildings – There are currently 5 buildings recognised within the Authority's Balance Sheet acquired via finance lease. The first relates to a 50 year lease in respect to a sports centre. The primary phase of this lease has now expired and is now in the secondary phase. The Authority paid a peppercorn rental, £0.006M in 2017/18 (£0.006M in 2016/17).

The second relates to a 15 year lease in respect of a residential bungalow. The rentals payable in 2017/18 were £0.030M (£0.030M in 2016/17) – accounted for as £0.013M principal payment and £0.017M finance costs.

The third lease relates to a 999 year lease in respect of the town centre museum, The Cooper Art Gallery. The rentals payable for the duration of the term are nil.

During 2013/14, the Authority entered into two further leases that were accounted for as finance leases. The leases of both Royston Meadstead Children's Centre and Hoyland Common Children's Centre are both for 125 years with the rentals payable for the duration of the term being nil. Both properties relate to Authority maintained community schools that transferred to Academy status during 2013/14. Thus, these leases represent the Authority leasing back the children's centre element of those respective assets. Each respective asset was recognised as an acquisition at £1 and then subsequently revalued during the year.

Vehicle, Plant, Furniture and Equipment – The Authority has 10 agreements in place in 2017/18 for various types of assets including wheeled bins and vehicles, accounted for as finance leases. The rentals payable in 2017/18 were £0.457M (£0.432M in 2016/17) – accounted for as £0.377M principal payment and £0.080M finance costs.

The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

31 st March 2017 £000s		31 st March 2018 £000s
22,323	Other Land & Buildings	21,489
1,284	Vehicles, Plant, Furniture & Equipment	2,876
23,607	Total	24,365

The Authority is committed to making minimum payments under these leases, comprising settlement of the long term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years, while the liability remains outstanding.

STATEMENT OF ACCOUNTS 2017/18

The minimum lease payments are made up of the following amounts:

31 st March 2017 £000s		31 st March 2018 £000s
182	Finance Lease Liabilities (Net Present Value of Minimum Lease Payments):	
906	- Current	502
	- Non-Current	2,221
112	Finance Costs Payable in Future Years	248
1,200	Minimum Lease Payments	2,971

The minimum lease payments will be payable over the following periods:

31 st March 2017			31 st March 2018	
Minimum Lease Payments £000s	Finance Lease Liabilities £000s		Minimum Lease Payments £000s	Finance Lease Liabilities £000s
218	182	Not later than one year	578	502
866	796	Later than one year and not later than five years	1,720	1,558
116	110	Later than five years	673	663
1,200	1,088		2,971	2,723

The above minimum lease payments did not include any rents that are contingent on events taking place after the lease was entered into.

Operating Leases

Other Land and Buildings – The Authority leases 45 properties, which have been accounted for as operating leases. The length of each lease varies with the maximum lease being 125 years. Total amounts paid under these leases in 2017/18 was £2.908M (£1.846M in 2016/17).

Vehicles, Plant, Furniture and Equipment – The Authority uses cars and wheeled waste bins financed under the terms of an operating lease. The amount paid under these arrangements in 2017/18 was £0.849M (£0.878M in 2016/17). The Code requires charges to be made evenly throughout the period of the lease.

Commitments Under Operating Leases – The Authority was committed at 31st March 2018 to making payments of £49.024M under operating leases (£52.781M as at 31st March 2017), comprising of the following elements:

The future minimum lease payments due under non-cancellable leases in future years are:

31 st March 2017 (Restated) £000s		31 st March 2018 £000s
3,758	Not Later Than One Year	3,501
12,051	Later Than One Year & Not Later Than Five Years	11,249
36,972	Later Than Five Years	34,274
52,781		49,024

The expenditure charged to the Net Cost of Services in the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2016/17 (Restated) £000s		2017/18 £000s
3,020	Minimum Lease Payments	3,758
-	Contingent Rents	-
-	Sub-Lease Payments Receivable	-
3,020		3,758

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Authority as Lessor

Finance Leases

The Authority leases a number of properties to Housing Associations over long periods (50 to 99 years). These leases meet the finance lease criteria of IAS 17 but are not accounted for fully in accordance with the standard.

At the commencement of the lease, the assets have been de-recognised within the Authority's Balance Sheet with a corresponding debtor recognised representing the sale proceeds due from the asset.

The minimum lease payments expected to be received comprise of settlement of the long term debtor for the interest in the property acquired and finance income to be received over the life of the lease. In the majority of cases, a premium payment is received at commencement of the lease which is used to immediately write down the debtor recognised. In addition to this premium payment, an annual peppercorn rent is often receivable for the property let. However, due to the immateriality of these payments (total undiscounted) of £0.285M due over their remaining lives as at 31st March 2018 and the length over which they are payable, no debtor is recognised in respect of these residual lease payments and the full amount received is accounted for as trade income in the year in which it is received.

The Authority also leases an outdoor activity centre which has been identified as a finance lease. The element of the lease relating to the building is accounted for as a finance lease and the element relating to the land is accounted for as an operating lease (see section below). At the commencement of the lease the building was de-recognised from within the Authority's Balance Sheet with a corresponding debtor recognised totalling £0.066M representing the sale proceeds due from the asset. The agreement of the lease states that the property will be let rent free for a period of 5 years. 2012/13 represented the first year where income had been received (£0.013M). The rentals received in 2017/18 were £0.025M. This income is split between the land and buildings element of the lease and then for the buildings element, split between principal and interest paid. The amount relating to the building element equates to £0.011M with the principal element being £0.001M. Therefore the debtor is reduced to £0.062M.

Operating Leases

The Authority leases out a number of properties to Community Organisations, Public Bodies and Housing Associations for an ongoing rental. Included within these leases are a number of properties that are classified as Investment Properties on the Authority's Balance Sheet.

Total amounts received under these leases in 2017/18 was £2.411M (£2.544M in 2016/17).

The future minimum lease payments receivable under non-cancellable lease in future years are:

31st March 2017 £000s		31st March 2018 £000s
2,263	Not Later Than One Year	2,196
7,101	Later Than One Year & Not Later Than Five Years	6,815
24,204	Later Than Five Years	32,683
33,568		41,694

None of the above minimum lease payments are contingent on events taking place after the lease was entered into.

In addition to the operating leases above, the Authority has entered into a number of arrangements with housing associations for periods ranging from 60 years to 999 years, which are premium operating leases. Premium leases are where the lessee makes an upfront payment for the full term of the lease rather than paying an annual rental. Accounting rules dictate that those leases should be accounted for as a receipt in advance on the Balance Sheet and should be spread equally across the full term of the lease, recognising an amount into the revenue account each year.

Premium leases that were entered into prior to the conversion to IFRS, pre 2010/11, were treated under the UK GAAP compliant SORP and accounted for in the year of receipt, which was permitted at that time. Leases entered into since then have also been accounted for in the year of receipt due to the materiality of the amounts involved.

The amount released to the Comprehensive Income & Expenditure Account in 2017/18 was £0.003M.

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The release of the lease premiums to the Comprehensive Income & Expenditure Account in future years are as follows:

31 st March 2017 £000s		31 st March 2018 £000s
3	Not Later Than One Year	3
12	Later Than One Year & Not Later Than Five Years	12
689	Later Than Five Years	686
704		701

Academies

Community Schools

The Authority also leases a number of schools to charitable trusts. Using powers derived from the Academies Act 2010, three community schools (two primaries, Worsborough Bank End and Hunningley, and one secondary, Netherwood ALC) converted to Academy status during 2017/18. As part of those agreements, the school and associated land is leased from the Authority to the Academy Trust, over a period of 125 years. The lease of the school buildings has been treated as a finance lease whereas the lease of the school land has been treated as an operating lease.

In 2008, the Authority granted a 125 year lease of a land asset to a charitable trust to allow Barnsley Academy to be built. This arrangement has been treated as an operating lease in the Authority's accounts since this time.

The building assets relating to the schools outlined above have been de-recognised from within the Authority's Balance Sheet as a disposal for nil consideration in the year of transfer. Due to the nature of the agreements, no rental payments are due and therefore no long term debtor is recognised. The land assets in respect of the schools outlined above are treated as operating leases and remain on the Authority's Balance Sheet.

Voluntary Aided (VA) / Voluntary Controlled (VC) Schools

No Voluntary Aided Primary Schools have converted during 2017/18.

Prior to conversion to Academy status, VA / VC school building assets were already held by the respective dioceses, therefore no lease exists for the building element. The Authority does still hold some land in respect of some of these schools, usually in the form of playing fields. Again, the individual arrangements are dictated by the respective circumstances. Where such arrangements exist, the lease of the land is treated as an operating lease and remains on the Authority's Balance Sheet.

Academy Summary

The tables below summarises the Authority's Academy conversion thus far:

School	Conversion Year	Lease Arrangements
Community Schools:		
Barnsley Academy	2008/09	Lease of Land Only
Oakhill Primary	2011/12	Lease of Land & Buildings
Dearne Carrfield Primary	2012/13	Lease of Land & Buildings
Gooseacre Primary	2012/13	Lease of Land & Buildings
The Hill Primary	2012/13	Lease of Land & Buildings
Darfield Upperwood Primary	2012/13	Lease of Land & Buildings
Dearne Highgate Primary	2012/13	Lease of Land & Buildings
St Helen's Primary	2012/13	Lease of Land & Buildings
Shafton Primary	2012/13	Lease of Land & Buildings
Darton Primary	2013/14	Lease of Land & Buildings
West Meadows Primary	2013/14	Lease of Land & Buildings
Littleworth Grange Primary	2013/14	Lease of Land & Buildings
Kendray Primary	2013/14	Lease of Land & Buildings
Royston Meadstead Primary	2013/14	Lease of Land & Buildings
Hoyland Common Primary	2013/14	Lease of Land & Buildings
Piper's Grove Primary	2013/14	Lease of Land & Buildings
Darfield Valley Primary	2013/14	Lease of Land & Buildings
Heather Garth Primary	2013/14	Lease of Land & Buildings
Kirk Balk Community College	2014/15	Lease of Land & Buildings
Shafton ALC	2014/15	Lease of Land & Buildings
Springwell Special School / PRU	2014/15	Lease of Land & Buildings
The Edmunds Primary	2014/15	Lease of Land & Buildings

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School	Conversion Year	Lease Arrangements
Community Schools (Continued):		
Carlton Community College	2015/16	Lease of Land & Buildings
Greenacre Special School	2015/16	Lease of Land & Buildings
Richard Newman Primary	2015/16	Lease of Land & Buildings
Hoyland Springwood Primary	2015/16	Lease of Land & Buildings
High View Primary	2015/16	Lease of Land & Buildings
Wombwell Park Street	2015/16	Lease of Land & Buildings
Sandhill Primary	2015/16	Lease of Land & Buildings
Ward Green Primary	2016/17	Lease of Land & Buildings
Doncaster Road Primary	2016/17	Lease of Land & Buildings
Kexborough Primary	2016/17	Lease of Land & Buildings
Wellgate Primary	2016/17	Lease of Land & Buildings
Worsborough Bank End Primary	2017/18	Lease of Land & Buildings
Hunningley Primary	2017/18	Lease of Land & Buildings
Netherwood ALC	2017/18	Lease of Land & Buildings

School	Conversion Year	Lease Arrangements
VA / VC Schools:		
St Mary's Primary	2011/12	Lease of Land Only
Darfield All Saints Primary	2012/13	Lease of Land Only
Carlton Primary	2012/13	No Lease – Freehold Transfer to Diocese
Royston Parkside Primary	2012/13	No Lease – Freehold Transfer to Diocese
Royston Summerfields Primary	2012/13	No Lease – Freehold Transfer to Diocese
Dodworth St John's Primary	2013/14	Lease of Land & Caretaker's Bungalow
Elsecar Trinity C of E Primary	2015/16	Lease of Land Only
Royston St John The Baptist C of E Primary	2015/16	Lease of Land Only

Note 27 – Private Finance Initiatives and Similar Contracts

The Authority has recognised assets on its Balance Sheet relating to three arrangements that constitute a PFI arrangement or similar contract which are outlined below.

Primary Schools PFI

The contract binds the contractor to design, build, maintain and operate thirteen primary schools across the Borough, for a concession period of 25 years. At the end of the concession, the legal ownership of the assets transfers to the Authority, without consideration. The table below shows the PFI Primary schools and their respective operational dates:

PFI Primary Schools	Opened
High View Primary Learning Centre *	2006/07
Kings Oak Primary Learning Centre	2006/07
Littleworth Grange Primary *	2006/07
Wombwell Park Street Primary *	2006/07
Darfield Valley Primary *	2006/07
Hoyland Common Primary *	2006/07
Springvale Primary	2006/07
Lacewood Primary	2006/07
Darton Primary *	2007/08
Joseph Locke Primary	2007/08
Sandhill Primary *	2007/08
Cherry Dale Primary	2007/08
Piper's Grove Primary *	2007/08

* These schools have since converted to Academy status and have been de-recognised from the Authority's balance sheet in the year of conversion. A further explanation can be found in [Note 26](#).

Local Improvement Financial Trusts (LIFT) Schemes

The contract binds the contractor to design, build, maintain and operate an asset where healthcare and Authority services can be provided to the public, for a concession period of 25 years. The schemes are joint arrangements between the Authority and Barnsley CCG. At the end of the concession, the Authority holds an option to purchase the assets.

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LIFT Buildings	Opened
Cudworth LIFT	2008/09
Darton LIFT	2011/12

Building Schools for the Future (BSF) Programme

The overall BSF contract binds the contractor to design, build, maintain and operate eleven secondary schools / advanced learning centres across the Borough, over three phases. The concession period of the respective phases is 25 years, at the end of which, the legal ownership of the assets transfers to the Authority without consideration. Eight of the eleven schools were procured by way of Private Finance Initiative. The table below shows the BSF schools, their respective operational dates and the pre-existing schools that they replaced:

BSF School	Pre-Existing School(s)	Procurement Vehicle	Opened
Darton College	Darton High	PFI	2010/11
Dearne ALC	The Dearne High	Design & Build	2010/11
Carlton Community College ***	Edward Sheerien, Royston High	Design & Build	2010/11
Kirk Balk Community College ***	Kirk Balk High	PFI	2011/12
Penistone Grammar ALC **	Penistone Grammar	PFI	2011/12
Shafton ALC ***	Priory School & Sports College, Willowgarth High	PFI	2011/12
Greenacre Special School ***	Greenacre School	Design & Build	2011/12
Springwell Community Special School ***	Springwell School	PFI	2011/12
Netherwood ALC ***	Darfield Foulstone, Wombwell High	PFI	2012/13
Horizon Community College	Holgate & Kingstone	PFI	2012/13
Holy Trinity ALC *	St Michael's High, St Dominic's Primary, Holy Cross Catholic Primary	PFI	2012/13

* Holy Trinity ALC is a voluntary aided school and consequently sits with the Diocese of the respective areas. Therefore, the school was transferred to the Diocese during 2012/13 and has been subsequently de-recognised from the Authority's Balance Sheet.

** The old Penistone Grammar School, which was replaced by the Penistone Grammar ALC when it became operational in 2011/12, was originally held in trust by Penistone Grammar Trust, as part of an agreement that has existed since 1957. This agreement still legally stands and therefore during 2011/12, the new Penistone Grammar ALC was transferred to the Trust and was subsequently de-recognised from the Authority's Balance Sheet.

*** These schools have since converted to Academy status and have been de-recognised from the Authority's balance sheet in the year of conversion. A further explanation can be found in [Note 26](#).

The remainder of these schools are shown within the Authority's Balance Sheet.

Waste PFI

The Authority's Waste PFI facility became fully operational on the 3rd July 2015. This scheme involves a joint arrangement with the Authority, Doncaster Metropolitan Borough Council and Rotherham Metropolitan Borough Council which will see operation of new Waste facilities to deal with the treatment of leftover waste rather than send it to landfill.

The contract is with 3SE (Barnsley, Doncaster & Rotherham) Limited which is owned 75% by Shanks PFI Investments Limited and 25% by SSE Generation Limited. It is for 25 years from the service commencement date and the local authorities have the option to extend the service element of the contract by a further 5 years, to the end of the new facility's design life of 30 years. If this option is not exercised, the facility reverts to the ownership of the local authorities at the end of the 25 year contract at nil consideration; otherwise it will revert after 30 years.

The assets in respect of the Authority's share of the facility, which equates to 30% of the total value, are recognised on the Authority's balance sheet.

Property, Plant and Equipment

The assets used to provide services at the primary schools, LIFT buildings, the secondary schools and the Waste facility are recognised on the Authority's Balance Sheet, with the exception of Penistone Grammar ALC and Holy Trinity ALC. Movements in their value over the year are detailed in the analysis of the movement on Property, Plant and Equipment in [Note 20](#).

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Payments

The Authority makes an agreed payment each year which is increased by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year, but which is otherwise fixed. Payments remaining to be made under the PFI and similar contracts at 31st March 2018 (excluding any estimation of inflation and availability / performance deductions) are as follows:

	Payment for Services £000s	Reimbursement of Capital Expenditure £000s	Interest £000s	Total £000s
Payable in 2018/19	18,591	6,690	20,598	45,879
Payable Within Two to Five Years	81,941	29,712	77,083	188,736
Payable Within Six to Ten Years	120,510	47,990	80,507	249,007
Payable Within Eleven to Fifteen Years	137,426	64,847	55,891	258,164
Payable Within Sixteen to Twenty Years	101,980	67,109	26,194	195,283
Payable Within Twenty One to Twenty Five Years	21,814	3,514	326	25,654
Total	482,262	219,862	260,599	962,723

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed.

The liability outstanding to pay to the contractor for capital expenditure incurred is as follows:

2016/17 £000s		2017/18 £000s
233,978	Balance As At 1st April	226,814
(7,164)	Payments During the Year	(6,952)
-	Capital Expenditure Incurred in the Year	-
226,814	Balance As At 31st March	219,862

Note 28 – Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

31 st March 2017			31 st March 2018		
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s	
2,393	17,027	Investments :	2,336	35,059	
-	38,264	Loans & Receivables	-	36,013	Cash Flow
2,431	-	Loans & Receivables – Cash Equivalents *	2,431	-	
7,050	-	Unquoted Equity Investment at Cost	-	-	
	-	Available For Sale Financial Assets			
11,874	55,291	Total Investments	4,767	71,072	Balance Sheet
		Loans & Receivables			
-	-	Mortgages & Rents	-	-	
2,946	676	Loans	2,666	1,277	
63	-	Finance Lease Receivable	62	-	
3,009	676	Total Loans & Receivables **	2,728	1,277	Balance Sheet
		Borrowings :			
(479,557)	(77,188)	Financial Liabilities at Amortised Cost	(522,837)	(45,567)	
(479,557)	(77,188)	Total Borrowings	(522,837)	(45,567)	Balance Sheet

* The total Short Term Investments figure in the table above includes Cash Equivalents of £36.013M in 2017/18 (£38.264M in 2016/17), which are included within the 'Cash & Cash Equivalents' figure in the Balance Sheet, rather than within 'Short Term Investments'.

** The total Short Term Loans & Receivables figures in the table above is included within the 'Short Term Debtors' figure in the Balance Sheet.

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Debtors and creditors are measured at amortised cost which is typically the transactional value or invoiced amount. The Balance Sheet values are analysed in [Note 31](#) and [Note 32](#) respectively. They are low risk in nature and largely comprise of amounts owed by and to the Authority as a result of its day to day business. As such, they have not been disclosed again in the above note. However, it should be noted that within the Balance Sheet totals for debtors and creditors, there are amounts that do not meet the definition of financial instruments.

In particular, these include debtors and creditors arising from statute, such as Council Tax [£9.711M debtor for bills outstanding & £1.194M creditor for prepayments (£9.188M debtor & £1.245M creditor in 2016/17)], amounts owed in respect of VAT [debtor of £5.099M (debtor of £5.588M in 2016/17)] and PAYE & National Insurance [creditor of £2.643M (creditor of £2.622M in 2016/17)], prepayments [debtor of £3.384M (debtor of £3.043M in 2016/17)] and receipts in advance / deferred income [creditors of £1.577M (creditors of £1.690M in 2016/17)].

Other Liabilities:

The Authority holds a number of liabilities that, under the Code of practice, do not constitute financial instruments and fall under other provisions of the Code. The table below details such arrangements:

31 st March 2017			31 st March 2018	
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s
(219,863)	(6,951)	Other Liabilities :	(213,173)	(6,690)
(906)	(181)	PFI Liabilities	(2,223)	(501)
(5,406)	(1,522)	Finance Lease Liabilities	(3,697)	(1,658)
(698)	(3)	Other Local Authority Debt	(695)	(3)
		Other Liabilities		
(226,873)	(8,657)	Total Other Liabilities	(219,788)	(8,852)

[Balance Sheet](#)

Reclassifications:

No financial assets or liabilities were reclassified during 2017/18.

Impairment:

The Council's loan to Wentworth Trust totalling £0.279M was impaired during 2017/18 as the Trust was in the process of dissolution and therefore the decision was made to impair this receivable to zero. This loan was split between £0.224M capital loan, written off as per capital regulations, and £0.055M revenue loan

Income, Expense, Gains and Losses:

2016/17					2017/18			
Financial Liabilities : Measured at Amortised Cost	Financial Assets : Loans and Receivables	Financial Assets : Available for Sale	Total		Financial Liabilities : Measured at Amortised Cost	Financial Assets : Loans and Receivables	Financial Assets : Available for Sale	Total
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s
20,437	-	-	20,437	Interest Expense	19,048	-	-	19,048
109	-	-	109	Fee Expenses	253	-	-	253
20,546	-	-	20,546	Total Expense in Surplus or Deficit on the Provision of Services	19,301	-	-	19,301
-	(1,363)	-	(1,363)	Interest / Dividend Income	-	(1,073)	-	(1,073)
-	(1,363)	-	(1,363)	Total Income in Surplus or Deficit on the Provision of Services	-	(1,073)	-	(1,073)
-	-	39	39	Surplus / Deficit Arising on Revaluation of Financial Assets in Other Comprehensive Income & Expenditure	-	-	40	40
20,546	(1,363)	39	19,222	Net (Gain) / Loss for the Year	19,301	(1,073)	40	18,268

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Fair Values of Assets: Assets Carried at Fair Value:

Some of the Authority's financial assets are measured at fair value on a recurring basis and are included in the following tables:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2018 £000s
Available for Sale: N/A	-	-	-	-
Carrying Value	-	-	-	-

The available for sale investments held at 31st March 2017 were redeemed during the year in line with the Authority's approved 2018/19 Treasury Strategy.

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2017 £000s
Available for Sale: Money Market Funds – Federated Cash Plus Fund Money Market Funds – Payden Global Funds	- -	5,001 2,039	- -	5,001 2,039
Carrying Value	-	7,040	-	7,040

Valuation Techniques used to Determine Level 2 Fair Values for Financial Assets

Fair Value has been assessed by the Authority's Treasury Advisors, Link Asset Services. The valuation techniques around the Authority's financial assets, particularly around the fixed term deposits has been to compare the fixed term investment with a comparable investment with the same / similar lender for the remaining period of the deposit.

Fair Values of Assets: Assets Not Measured at Fair Value

Except for financial assets carried at fair value (see above), all other financial assets held by the Authority are classified as short term receivables, short term investments and long term debtors are carried in the balance sheet at amortised cost. As such, they are not disclosed in this note as their carrying value is a suitable approximation of their fair value.

Fair Values of Liabilities: Liabilities Not Measured at Fair Value

All financial liabilities are carried in the balance sheet at amortised cost. The fair values of such liabilities are disclosed for comparison purposes. Fair value is the amount for which a liability could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

Financial liabilities represented by loans are carried in the Balance Sheet at amortised cost.

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The fair values are calculated as follows:

Recurring Fair Value Measurements Using:	Carrying Value as at 31 st March 2018 £000s	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2018 £000s
PWLB Borrowings	(433,564)	-	(638,874)	-	(638,874)
LOBOs	(65,027)	-	(117,779)	-	(117,779)
Market Debt	-	-	-	-	-
Temporary Loans	(65,915)	-	(70,353)	-	(70,353)
Other	(3,898)	-	(3,898)	-	(3,898)
Total Valuation	(568,404)	-	(830,904)	-	(830,904)

[Balance Sheet](#)

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Carrying Value as at 31 st March 2017 £000s	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2017 £000s
PWLB Borrowings	(418,094)	-	(617,097)	-	(617,097)
LOBOs	(65,048)	-	(118,830)	-	(118,830)
Market Debt	-	-	-	-	-
Temporary Loans	(69,705)	-	(73,645)	-	(73,645)
Other	(3,898)	-	(3,898)	-	(3,898)
Total Valuation	(556,745)	-	(813,470)	-	(813,470)

[Balance Sheet](#)

The fair value of financial liabilities is higher than the carrying amount because the Authority's portfolio of loans includes a number of loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

Valuation Techniques used to Determine Level 2 Fair Values for Financial Liabilities

The financial liabilities' fair value can be assessed by calculating the present value of cash flows that take place over the remaining life of the instruments using the following assumptions:

- The Council's Treasury Management Advisors, Link Asset Services, have provided the Council with Fair Value amounts in relation to its debt portfolio. Link Asset Services have assessed the Fair Values by calculating the amounts the Council would have had to pay to extinguish the loans on 31st March under existing debt redemption procedures;
- Market loan fair value calculations have been provided by the Authority's Treasury Advisors, Link Asset Services and have been calculated by discounting the contractual cash flows over the life of the loan based on the equivalent swap rate at the Balance Sheet date;
- No early repayment or impairment is recognised for any financial instrument; and
- The fair value of short term investments, including trade payables and receivables is assumed to be approximate to the carrying amount.

Note 29 – Nature and Extent of Risks Arising From Financial Instruments

Financial Instruments – Risks

The Council's treasury activities expose it to a variety of financial risks. The key risks are:

- Credit Risk – the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity Risk – the possibility that the Council might not have funds available to meet its commitments to make payments;

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- Market Risk – the possibility that financial loss might arise for the Council as a result of interest rate movements.

Overall Procedures for Managing Risk

The Council has adopted CIPFA's Code of Practice on Treasury Management and has set Treasury Management Prudential Indicators to manage risks in accordance with the Prudential Code.

The Treasury Management Code requires approval of a Treasury Management Strategy by Full Council prior to each financial year. The strategy establishes the parameters for the management of risks associated with Financial Instruments. The Council also produces Treasury Management Practice (TMP) documents which specify the practical arrangements to be followed in managing risks, particularly credit risk, liquidity risk and market risk.

The Council has strong arrangements around the governance and scrutiny of Treasury Management activities, over and above those prescribed in the Treasury Management Code. The Treasury Management Panel, comprising of Elected Members and Senior Officers from within the Council, meets on a quarterly basis to oversee operations and to make decisions on strategy.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. The effective management of credit risk and safeguarding the security of the Council's investments was a key Treasury Management priority in 2017/18.

The Treasury Management Strategy includes an Annual Investment Strategy (AIS) in compliance with the MHCLG's Investment Guidance. The AIS aims to reduce credit risk by requiring that deposits are not made with financial institutions unless they meet specified criteria. During 2017/18 the **minimum** criteria for investments has remained as a long term Fitch rating of A-, or the equivalent rating from other agencies.

Whilst credit ratings remain a key source of information, the Council bases investment decisions on a range of credit indicators and takes account of the following market information:

- GDP; Net Debt as a Percentage of GDP;
- Sovereign Support Mechanisms / potential support from parent institution;
- Share Price; and
- Credit Default Swaps.

Interest rates remained at an historic low throughout the first half of 2017/18, picking up slightly after the Bank of England base rate was increased (from 0.25-0.50%). As a result the Council continues to adopt a conservative approach to the investment of funds.

Maximum investment limits for UK counterparties remained at £15M in 2017/18. A limit of £10M remains for money market funds and non-UK banks. The Council also has a total group investment limit of £15M for institutions that are part of the same banking group and a limit of £15M per country (non-UK).

The Council continued to use Short Duration Cash funds which provides a secure, low risk alternative to a fixed term bank deposit, with higher yielding returns.

In accordance with the Council's AIS, investments were made with the following institutions, none of which were considered to pose an immediate credit risk:

- Bank of Scotland Plc;
- Barclays Bank Plc;
- Birmingham City Council;
- Calderdale District Council;
- Central Bedfordshire Council;
- Denbighshire County Council;
- Dudley Metropolitan Borough Council;
- Goldman Sachs International Bank;
- Leeds City Council;
- Lloyds Bank Plc;
- Newport City Council;
- Plymouth City Council;
- Svenska Handelsbanken AB;
- Telford & Wrekin Council;
- Wirral Council;

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- AAA Rated Money Market Funds; and
- AAA Rated Ultra Short Dated Bond Funds.

In addition to the above investments, the Authority also had total trade debtors of £18.912M outstanding at the year end. The Authority does not generally allow credit for its trade debtors, such that £11.082M of the £16.664M balance is past its due date for payment (£9.119M of £16.664M in 2016/17). The past due amount can be analysed by age as follows:

31 st March 2017 £000s	Aged Debt Analysis:	31 st March 2018 £000s
3,079	Less Than Three Months	5,179
895	Three to Six Months	2,441
614	Six Months to One Year	774
4,531	More Than One Year	2,688
9,119		11,082

Liquidity Risk

The Council has ready access to borrowings from the Money Markets and the Public Works Loan Board. There is no perceived risk that the Council will be unable to raise finance to meet its commitments.

The Council maintains a significant debt portfolio and has to ensure that it will not be exposed to refinancing a significant proportion of its borrowing at a time of unfavourable interest rates. The approved prudential indicator for the maturity structure of debt is a key control in managing this risk.

The maturity analysis of the carrying amount of the Council's debt (including accrued interest) as at 31st March is as follows:

2016/17 Carrying Value	2016/17 Percentage	Years	2017/18 Carrying Value	2017/18 Percentage
£000s	%		£000s	%
(77,188)	14	Less Than 1 Year	(45,565)	8
(24,399)	4	Between One & Two Years	(88,334)	15
(96,069)	17	Between Two & Five Years	(56,744)	10
(53,731)	10	Between Five & Ten Years	(38,458)	7
(27,430)	5	Between Ten & Twenty Years	(21,418)	4
(55,553)	10	Between Twenty & Thirty Years	(55,530)	10
(67,400)	12	Between Thirty & Forty Years	(87,400)	15
(86,030)	16	More Than Forty Years	(106,030)	19
(68,945)	12	Uncertain Date *	(68,925)	12
(556,745)	100	Total	(568,404)	100

In addition to the above, the Council has a number of temporary loans and investments which are exposed to movements in interest rates. Whilst the rate is fixed at the time of arranging, the rate available will depend on market conditions at the time.

* The Council has £63M of "Lender's Option, Borrower's Option" (LOBO) loans where the lender has the option to propose an increase in the rate payable; the Council will then have the option to accept the new rate or repay the loan without penalty. Due to current low interest rates, in the unlikely event that the lender exercises its option, the Council is likely to repay these loans. The maturity date is therefore uncertain.

In addition, the Council has received loans from West Yorkshire Combined Authority (£1.757M) and Sheffield City Region (£2.140M), both at a rate of 0%. Repayment of the loans is directly connected to Business Rate levels and the maturity date is therefore uncertain.

The maturity of investments made with banks and financial institutions is as follows:

2016/17 Carrying Value	2016/17 Percentage	Years	2017/18 Carrying Value	2017/18 Percentage
£000s	%		£000s	%
55,291	89	Less Than One Year	71,050	100
-	-	Between One & Two Years	-	-
-	-	Between Two & Three Years	-	-
-	-	More Than Three Years	-	-
7,050	11	Uncertain Date *	-	-
62,341	100	Total	71,050	100

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* Shares in pooled funds have no defined maturity date and are presented as long term if the Authority does not expect to sell them during the coming year. The maturity date is therefore uncertain.

The Council continued to maintain a short maturity duration for investments, primarily using instant access Call Accounts and Money Market Funds to manage liquidity requirements. Additionally, the Barclays flexible interest bearing current account (FIBCA) continued to be used to move funds between accounts and manage day to day cash requirements.

During 2017/18 monies continued to be invested with AAmmf rated Cash Plus Funds, presented in the above table as an *uncertain* maturity date. All other fixed-term investments have been made for shorter periods which reflects the Authority's continuing conservative approach to the investment of funds and not locking out funds for long periods during uncertain economic times.

Market Risk

Interest Rate Risk: The Authority is exposed to risks arising from movements in interest rates. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- borrowing at variable levels – the interest expense will rise;
- borrowing at fixed rates – the fair value of the liabilities will fall;
- investments at variable rates – the interest income will rise; and
- investments at fixed rates – the fair value of the assets will fall.

Borrowings and investments classed as 'Loans and Receivables' are not carried at fair value so any nominal changes to their fair value will not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services. Movements in the fair value of fixed rate investments classed as 'Available for Sale' will be reflected in Other Comprehensive Income and Expenditure.

This is illustrated in the table below. If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	£000s
<u>Impact on the Provision of Services (Surplus) / Deficit:</u>	
Increase in Interest Payable on Variable Rate Borrowings	809
Decrease in Interest Payable on Variable Rate Investments	(360)
Impact on the Provision of Services (Surplus) / Deficit	449
Share of Overall Impact Debited / Credited to HRA	462
Share of Overall Impact Debited / Credited to General Fund	(13)
	449
<u>Impact on Other Comprehensive Income & Expenditure:</u>	
Decrease in Fair Value of Fixed Rate Investment Assets	-
Impact on Other Comprehensive Income & Expenditure	-
Decrease in Fair Value of Fixed Rate Borrowings (Premature Repayment Rate)	(118,905)
Decrease in Fair Value of Fixed Rate Borrowings (New Loan Rate)	(91,098)
Decrease in Fair Value of Loans & Receivables	-

Whilst a 1% increase in interest rates has a significant impact on the revenue account, the current interest rate environment means such a pronounced increase is unlikely in the immediate future. More likely, the interest rate will be increased in smaller increments, by 0.25% or 0.5%.

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed.

The Council has a number of strategies for managing interest rate risk which are laid out in the Treasury Management Strategy. The main control is to set an upper limit on debt that is subject to variable interest rates. At 31st March 2018, 85% of the debt portfolio was held in fixed rate instruments and 15% in variable rate instruments, well within the variable rate limit of 25%.

Price Risk: As of 1st April 2017 the Council held £7M of available for sale investments, where the principal invested was subject to variation. This could have a significant impact on the Council's general fund balances from 2018/19, therefore in line with the approved Treasury Management Strategy these funds were redeemed in year. On redemption, the Council received 100% of the principal invested.

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Foreign Exchange Risk: The Authority has no financial asset or liabilities denominated in a foreign currency. It therefore has no exposure to loss arising as a result of adverse movements in exchange rates.

Note 30 – Inventories

2016/17					2017/18			
Consumable Stores	Maintenance Materials	Client Services – Work in Progress	Total		Consumable Stores	Maintenance Materials	Client Services – Work in Progress	Total
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s
133	1,088	-	1,221	Balance Outstanding at 1 st April	152	1,233	-	1,385
1,999	2,174	-	4,173	Purchases	2,149	1,280	-	3,429
(1,980)	(2,011)	-	(3,991)	Recognised as an Expense in the Year	(2,168)	(1,490)	-	(3,658)
-	-	-	-	Transfers	-	-	-	-
-	(18)	-	(18)	Written off Balance	-	(2)	-	(2)
152	1,233	-	1,385	Balance Outstanding 31 st March	133	1,021	-	1,154

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Note 31 – Short Term Debtors (Less Impairment for Bad Debts)

31 st March 2017				31 st March 2018		
Total Debtors	Impairment For Bad Debts	Total		Total Debtors	Impairment For Bad Debts	Total
£000s	£000s	£000s		£000s	£000s	£000s
7,173	-	7,173	Central Government Bodies	4,309	-	4,309
3,107	-	3,107	Other Local Authorities	4,469	-	4,469
3,663	-	3,663	NHS Bodies	4,242	-	4,242
-	-	-	Public Corporations & Trading Funds	-	-	-
37,638	(13,089)	24,549	Other Entities & Individuals	39,943	(13,663)	26,280
51,581	(13,089)	38,492	Total	52,963	(13,663)	39,300

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Note 32 – Creditors

31 st March 2017 £000s		31 st March 2018 £000s
(4,090)	Central Government Bodies	(3,587)
(906)	Other Local Authorities	(732)
(798)	NHS Bodies	(431)
-	Public Corporations & Trading Funds	-
(39,885)	Other Entities & Individuals	(37,405)
(45,679)	Total	(42,155)

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Note 33 – Receipts in Advance

The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the transferor if the conditions are not met. All specific income credited in excess of £0.5M is listed individually in the tables below:

31 st March 2017 £000s	Current Liabilities	31 st March 2018 £000s
	Capital Grants Receipts in Advance:	
-	Place - Highways England Grant	(1,309)
(865)	People – Devolved Formula Capital (DFC)	(604)
(590)	People – DOH Better Care Fund	(349)
(790)	People – Basic Needs Grant	-
(1,269)	Communities – Disabled Facilities Grant (DFG)	(2,196)
(1,192)	Other Grants	(1,158)
(4,706)	Total Capital Grants Receipts in Advance	(5,616)
	Capital Contributions Receipts in Advance:	
(5,155)	Section 106 Contributions	(7,617)
(1,382)	Other Contributions	(1,039)
(6,537)	Total Capital Contributions Receipts in Advance	(8,656)
(11,243)	Total Capital Grants & Contributions Receipts in Advance	(14,272)

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31 st March 2017 £000s	Current Liabilities	31 st March 2018 £000s
	Revenue Grants Receipts in Advance:	
(70)	People - Adoption Support Fund	-
-	People - SEN Reform Grant	(128)
(42)	Other	(191)
(112)	Total Revenue Grants Receipts in Advance	(319)
	Revenue Contributions Receipts in Advance:	
(1,506)	Place – Section 278 Contributions	(1,403)
(29)	Other	(18)
(1,535)	Total Revenue Contributions Receipts in Advance	(1,421)
(1,647)	Total Revenue Grants & Contributions Receipts in Advance	(1,740)

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Note 34 – Provisions

	Insurance Fund	Municipal Mutual Insurance	Trading Standards Legal Case	Business Rate Appeals	LGYH	Other	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance at 31st March 2016	(4,526)	(81)	(388)	(1,581)	(100)	(13)	(6,689)
Additional Provisions Made in 2016/17	(2,932)	(100)	-	(2,121)	-	-	(5,153)
Amounts Used in 2016/17	1,308	-	-	783	-	-	2,091
Unused Amounts Reversed in 2016/17	1,939	-	-	-	-	-	1,939
Balance at 31st March 2017	(4,211)	(181)	(388)	(2,919)	(100)	(13)	(7,812)
Additional Provisions Made in 2017/18	(3,126)	-	-	(3,931)	-	-	(7,057)
Amounts Used in 2017/18	1,440	67	-	2,561	-	-	4,068
Unused Amounts Reversed in 2017/18	1,663	-	-	-	-	-	1,663
Balance at 31st March 2018	(4,234)	(114)	(388)	(4,289)	(100)	(13)	(9,138)
Short Term Provisions	-	-	(388)	(4,289)	(100)	(13)	(4,790)
Long Term Provisions	(4,234)	(114)	-	-	-	-	(4,348)

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Insurance Fund

The Authority self-insures part of its insurable financial risk by holding excesses on the various insurance policies that it has in place. These excesses apply to various categories of cover including property, public liability and employer's liability. As such, any claim that falls below the policy excess will be a cost to the Authority.

In order to fund the cost of these claims, a provision has been made by the Authority. The provision included in the 2017/18 accounts is £4.234M (£4.211M in 2016/17) and is based upon 80% of total identified outstanding claims. This level of provision is considered appropriate to fund the cost of claims on the basis of past experience and timescales in resolving outstanding claims.

The Authority also continues to monitor claims experience and has identified an appropriate reserve to meet other potential insurance claims.

Municipal Mutual Insurance (MMI)

Municipal Mutual Insurance was the Authority's insurer until their demise in 1992. A Scheme of Arrangement was set up with its creditors under which MMI continued to settle all outstanding claims whilst they had sufficient funds to do so. In the eventuality that the company became insolvent, a clawback clause would be triggered with the Authority liable to repay MMI in full or part. This Scheme of Arrangement was triggered in November 2012 and as such the Authority set aside an amount totalling £1.689M in the 2012/13 accounts. This was based on an estimate of its maximum liability at that time.

During 2017/18, £0.067M has been utilised, leaving £0.114M remaining on the provision as at 31st March 2018.

South Yorkshire Trading Standards

The Authority carries a provision for the anticipated losses relating to the alleged financial irregularities in the South Yorkshire Trading Standards Service. As at 31st March 2014, this provision remained at £2.300M. In May 2014, the Authority received further information regarding a provisional settlement figure to be paid during 2014/15, equating to £1.912M for its share of the losses. The remaining provision stands at £0.388M.

Business Rate Appeals

On 1st April 2013, The Local Government Finance Act 2012 introduced the business rates retention scheme enabling local authorities to retain a proportion of the business rates generated in their area. Under the scheme, billing authorities are required to make provisions for refunding ratepayers who have appealed against the rateable value of their properties on the rating list.

The total provision as at 31st March 2018 has been set at £8.752M, based on information provided by Analyse Local (a system developed to calculate the value of outstanding appeals using an extensive range of property and historical rating information, used by a number of local authorities across the country). The total increase in provision is therefore £3.931M, including the respective preceptors' share. This amount is shown within the [Collection Fund Statement](#). The Authority's share of this provision as at 31st March 2018 equated to £4.289M.

Local Government Yorkshire & Humber

Local Government Yorkshire and Humber (LGYH) was the partnership of local authorities, including Police and Crime Commissioners, fire and national park authorities. It brought local authorities together on key issues, supported the improvement of service delivery, lobbied Government on the future of local government, promoted good employment practices, and worked with local authorities to improve the public perception of local government.

The decision was made by member authorities to dissolve LGYH with effect from 31st March 2015 and terminate the LGYH Admission Body Agreement with the West Yorkshire Pension Fund (WYPF).

The respective authorities decided that the exit payment due to WYPF as a result of the termination would be apportioned between each organisation. The estimate of the full exit payment is £2.4M of which £0.1M relates to Barnsley MBC's share.

Other Provisions – Section 117 Provision

On the 28th July 1999, the High Court ruled that local authorities may not charge for services provided under Section 117 of the Mental Health Act 1983. This provision relates to the possible reimbursement of charges where these have previously been levied.

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Note 35 – Contingent Liabilities

Municipal Mutual Insurance

As highlighted above, the Authority has set aside a provision relating to a liability for the outstanding insurance claims placed with Municipal Mutual Insurance (MMI) Limited. The amount set aside is higher than the recommended amount set by MMI Ltd's insolvency scheme administrator and is therefore considered prudent to sufficiently settle the Authority's potential liability.

Termination Benefits

Following the reductions in Government funding to local authorities announced in the Comprehensive Spending Review, the Authority has a recurrent funding shortfall over the period to 2018/19.

Plans are currently being drawn up by the Authority to mitigate this funding shortfall under the "Future Council" concept.

Given that a large part of the Authority's budget relates to staffing costs, there will clearly be an impact on employee numbers and future redundancy costs. The precise number of employees and related cost is not clear at this stage.

Pension Guarantee – Berneslai Homes

The Authority guarantees the full amount of the pension fund deficit of Berneslai Homes Ltd estimated at £23.969M as at 31st March 2018 (£32.959M as at 31st March 2017), although the Authority considers it highly unlikely that this guarantee will be called in.

Pension Guarantee – Groundwork Dearne Valley

In November 2013, Groundwork Dearne Valley (GDV) was released from financial administration by accounting firm, BDO LLP. Going forward, management of GDV will be carried out by Groundwork Sheffield who continues to work closely with officers of the Authority on the long term financial recovery of GDV.

Should GDV cease, there may be a liability to the Authority linked guarantees, made in respect of the satisfaction of the South Yorkshire Pension Fund deficit attributable to organisation. This liability is currently estimated to be in the region of £1.675M.

Business Rate Appeals

As highlighted above, the Authority has included a provision of £4.289M in relation to business rates appeals outstanding as at 31st March 2018. It is difficult to estimate the likelihood of businesses both submitting and being successful with an appeal and the Authority has therefore made no provision in the accounts in relation to un-lodged appeals.

CPO Compensation Claim

The Authority is subject to a compensation claim relating to an historic Compulsory Purchase Order (CPO) concerning the acquisition of land at Carlton Marsh in 1985. The initial proceedings have been to the Upper Tribunal which had ruled in the claimant's favour but the Authority is currently appealing this decision. A hearing is scheduled in the new financial year where the final decision will be decided. If the Authority is unsuccessful in its appeal, then the extent of the financial liability will be provided for at this point.

STATEMENT OF ACCOUNTS 2017/18

Note 36 – Pensions Schemes Accounted for as Defined Contribution Schemes

Teachers' Pensions Scheme

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by Capita Business Services Ltd on behalf of the Department for Education (DfE). The scheme provides teachers with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is a multi-employer defined benefit scheme. The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. Valuations of the notional fund are undertaken every four years.

The Scheme has in excess of 3,700 participating employers and consequently the Authority is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2017/18, the Council paid £5.437M to Teachers' Pensions in respect of teachers' retirement benefits, representing 16.48% of pensionable pay. The figures for 2016/17 were £6.148M representing 16.48% of pensionable pay. There were no contributions remaining payable at the year end.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in [Note 37](#) below.

NHS Pensions Scheme

As at 1st April 2013, the Authority took full responsibility for the Public Health function from the NHS as per The Health and Social Care Act 2012. Public Health employees were transferred to the Authority at this time under The Transfer of Undertakings (Protection of Employment) Regulations 2006 (TUPE). In addition, from the 1st April 2016, the 0-19's group transferred to the Authority.

Public Health employees employed by the Authority are members of the NHS Pension Scheme, administered by the NHS Business Service Authority. The scheme provides employees with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. The Public Health employees that were transferred on the 1st April 2014 will remain in the NHS Pension Scheme. All new employees will be enrolled into the Local Government Pension Scheme.

The Scheme is a multi-employer defined benefit scheme. The NHS Pension Scheme is an unfunded occupational scheme backed by the Exchequer. In 2017/18, the Council paid £0.128M to NHS Pensions in respect of Public Health employees' retirement benefits, representing 14% of pensionable pay. The comparative figures for 2016/17 were £0.090M representing 14% of pensionable pay.

Note 37 – Defined Benefit Pension Schemes

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers and other employees, the Authority offers retirement benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Authority participates in the South Yorkshire Pension Fund. This is a funded scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.

In addition to the funded element of the scheme, the Authority also accounts for an unfunded element in relation to discretionary benefits. These amounts have been shown as a separate column in the tables below for information.

STATEMENT OF ACCOUNTS 2017/18

Transactions Relating to Post-Employment Benefits

The Authority recognises the cost of retirement benefits in the reported Net Cost of Services in the Comprehensive Income and Expenditure Statement when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against Council Tax is based on the cash payable in the year, so the real cost of post-employment / retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund balance via the Movement on Reserves Statement during the year:

2016/17			2017/18	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Comprehensive Income & Expenditure Statement:		
		<i>Cost of Services :</i>		
18,856	-	- Current Service Cost	28,117	-
-	-	- Past Service Costs	-	-
(1,827)	-	- Settlements & Curtailments	(2,504)	-
347	-	- Administration Expenses	347	-
		<i>Financing & Investment Income & Expenditure :</i>		
11,824	1,455	- Net Interest Cost	10,796	1,089
29,200	1,455	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	36,756	1,089
		<i>Other Post-Employment Benefits Charged to the Comprehensive Income & Expenditure Statement :</i>		
		<i>Re-measurement of The Net Benefit Liability Comprising:</i>		
(148,649)	-	- Return on Plan Assets (Excluding The Amount Included In Net Interest Expense	(23,801)	-
(20,226)	(1,996)	- Experience (Gains) / Losses	-	-
(8,749)	(196)	- Actuarial (Gains) and Losses On Changes in Demographic Assumptions	-	-
299,530	6,413	- Actuarial (Gains) and Losses On Changes in Financial Assumptions	(65,542)	(460)
-	-	- Business Combinations	3,227	-
121,906	4,221	Total Post Employment Benefit Charged to Other Comprehensive Income & Expenditure	(86,116)	(460)
151,106	5,676	Total Post Employment Benefit Charged to the Comprehensive Income & Expenditure Statement	(49,360)	629

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31st March 2018 is a loss of £153.264M (£242.607M loss as at 31st March 2017).

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2016/17			2017/18	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		<u>Movement in Reserves Statement:</u>		
(29,200)	(1,455)	- Reversal of Charges Made to the Surplus or Deficit for the Provision of Services for Post-Employment Benefits in Accordance with the Code	(36,756)	(1,089)
		<u>Actual Amount Charged Against the General Fund Balance for Pensions for the Year:</u>		
23,965	-	Employers' Contributions Payable to Scheme	25,245	-
-	2,572	Retirement Benefits Payable to Pensioners	-	2,535
(5,235)	1,117	Net Adjustment to Surplus or Deficit for the Provision of Services	(11,511)	1,446

[Note 6](#)

[Note 6](#)

Pension Assets and Liabilities Recognised in the Balance Sheet

2016/17			2017/18	
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
(1,412,339)	(44,818)	Present Value of The Defined Benefit Obligation	(1,383,978)	(42,912)
944,133	-	Fair Value of Plan Assets	1,007,881	-
(468,206)	(44,818)	Net Liability Arising From Defined Benefit Obligation	(376,097)	(42,912)

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Reconciliation of Fair Value of the Scheme (Plan) Assets

2016/17			2017/18	
Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
776,050	-	Opening Balance at 1st April	944,133	-
27,798	-	Interest Income	24,139	-
148,649	-	<i>Re-measurement Gains and (Losses):</i>		
(347)	-	- The Return on Plan Assets, Excluding the Amount Included in Net Interest Expense	23,801	-
-	-	Administration Expenses	(347)	-
(449)	-	Business Combinations	8,269	-
23,967	2,572	Settlements	(515)	-
5,634	-	Employer Contributions	42,750	2,535
(37,169)	(2,572)	Contributions by Scheme Participants	5,662	-
		Benefits Paid	(40,011)	(2,535)
944,133	-	Closing Balance at 31st March	1,007,881	-

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Local Government Pension Scheme Assets Comprised:

2016/17			2017/18	
Fair Value of Scheme Assets	Percentage of Total		Fair Value of Scheme Assets	Percentage of Total
£000s	%		£000s	%
14,917	1.58	Cash & Cash Equivalents	48,781	4.84
14,917	1.58	Total Cash & Cash Equivalents	48,781	4.84
		<u>Equity Instruments:</u>		
169,095	17.91	UK Quoted	149,873	14.87
-	-	UK Unquoted	-	-
406,449	43.05	Overseas Quoted	413,231	41.00
-	-	Overseas Unquoted	-	-
575,544	60.96	Total Equity Instruments	563,104	55.87
		<u>Bonds:</u>		
-	-	UK Government Fixed	-	-
108,953	11.54	UK Government Indexed	114,294	11.34
25,680	2.72	Overseas Government Fixed	26,003	2.58
-	-	Overseas Government Indexed	-	-
41,825	4.43	UK Other	47,673	4.73
16,900	1.79	Overseas Other	26,709	2.65
193,358	20.48	Total Bonds	214,679	21.30
		<u>Property:</u>		
76,380	8.09	UK Direct	79,925	7.93
-	-	Overseas	-	-
12,085	1.28	Property Funds	12,195	1.21
88,465	9.37	Total Property	92,120	9.14
		<u>Private Equity (By Location):</u>		
-	-	UK	-	-
-	-	Overseas	-	-
-	-	Total Private Equity	-	-
		<u>Other Investment Funds:</u>		
71,849	7.61	Pooled Investment Vehicles	89,197	8.85
71,849	7.61	Total Other Investment Funds	89,197	8.85
944,133	100.00	Total Scheme Assets	1,007,881	100.00

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

2016/17			2017/18	
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
(1,117,117)	(41,714)	Opening Balance at 1st April	(1,412,339)	(44,818)
(18,856)	-	Current Service Cost	(28,118)	-
(39,622)	(1,455)	Interest Cost	(34,935)	(1,089)
(5,634)	-	Contributions by Scheme Participants	(5,662)	-
		<u>Re-measurement Gains and (Losses):</u>		
20,226	1,996	- Experience Gains / (Losses)	-	-
8,749	196	- Actuarial Gains / (Losses) Arising From Changes in Demographic Assumptions	-	-
(299,530)	(6,413)	- Actuarial Gains / (Losses) Arising From Changes in Financial Assumptions	65,542	460
(656)		Gains / (Losses) Curtailments	(1,102)	
37,169	2,572	Benefits Paid	40,011	2,535
2,932	-	Liabilities Extinguished on Settlements	4,121	-
-	-	Business Combinations	(11,496)	-
(1,412,339)	(44,818)	Closing Balance at 31st March	(1,383,978)	(42,912)

STATEMENT OF ACCOUNTS 2017/18

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit cost method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The liabilities have been assessed by Mercer Human Resource Consulting Ltd, an independent firm of actuaries with estimates for the Authority fund being based on the latest full valuation of the scheme which took place on 31st March 2015 for the period 1st April 2015 to 31st March 2018.

The principal assumptions used by the actuary have been:

2016/17		2017/18
Years	Mortality Assumptions:	Years
22.9	Longevity at 65 for Current Pensioners (Male)	23.0
25.7	Longevity at 65 for Current Pensioners (Female)	25.8
25.1	Longevity at 65 for Future Pensioners (Male)	25.2
28.0	Longevity at 65 for Future Pensioners (Female)	28.1
%	Other:	%
2.3	Rate of CPI	2.1
3.6	Rate of Increase in Salaries	3.4
2.3	Rate of Increase in Pensions	2.2
2.6	Discount Rate	2.6

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analysis below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme I.E. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

2016/17		2017/18
Increase in Assumption £000s	Impact on the Defined Benefit Obligation in the Scheme *	Increase in Assumption £000s
(27,960)	- Longevity (Increase or Decrease in 1 Year)	(27,398)
(28,355)	- Rate of Inflation (Increase or Decrease by 0.1%)	(24,583)
(4,460)	- Rate of Increase in Salaries (Increase or Decrease by 0.1%)	(3,332)
27,796	- Rate of Discounting Scheme Liabilities (Increase or Decrease by 0.1%)	24,153

* A negative figure represents an increase to the obligation whereas a positive figure represents a decrease to the obligation.

Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at a as constant rate as possible. The Authority has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 22 years. Funding levels are monitored on an annual basis. The latest triennial valuation was completed on 31st March 2017 in respect of the 3 year period 2017/18 – through 2019/20.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31st March 2015. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earning schemes to pay pensions and other benefits to certain public servants.

The Authority anticipates to pay £15.302M expected contributions to the scheme in 2018/19.

The weighted average duration of the defined benefit obligation for scheme members is 18 years during 2018/19.

STATEMENT OF ACCOUNTS 2017/18

NOTES PRIMARILY RELATING TO THE CASHFLOW STATEMENT

Note 38 – Cash Flow Statement – Operating Activities

Included within the cash flows for operating activities include the following items:

2016/17 £000s		2017/18 £000s
54,885	Interest Paid	51,856
(893)	Interest Received	685
(486)	Dividends Received	(399)

Note 39 – Cash Flow Statement – Investing Activities

2016/17 £000s		2017/18 £000s
62,833	Purchase of Property, Plant & Equipment, Investment Property & Intangible Assets	66,042
75	Other Payments for Investing Activities	977
(11,113)	Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	(9,636)
7,797	Net (Receipts) / Payments From Short Term & Long Term Investments	8,927
(24,960)	Other Receipts From Investing Activities	(24,830)
34,632	Net Cash (Inflows) / Outflows From Investing Activities	41,480

[Cash Flow](#)

Note 40 – Cash Flow Statement – Financing Activities

2016/17 £000s		2017/18 £000s
(31,721)	Net (Receipts) / Payments From Short Term & Long Term Borrowing	(12,363)
3,623	Appropriation to Collection Fund	2,948
-	Council Tax & NNDR Adjustment	
7,582	Cash Payments for the Reduction of the Outstanding Liabilities Relating to Finance Leases & On-Balance Sheet PFI Contracts	7,347
-	Pension Deficit Payment	26,485
(20,516)	Net Cash (Inflows) / Outflows From Financing Activities	24,417

[Cash Flow](#)

STATEMENT OF ACCOUNTS 2017/18

NOTES RELATING TO OTHER DISCLOSURES

Note 41 – Trust Funds and Other Third Party Funds

The Authority acts as sole or custodian trustee for 13 trust funds and as one of several trustees for a further 24 funds. In neither case do the funds represent assets of the Authority and they have not been included in the Authority's Balance Sheet. The purpose of those major funds where the Authority acts as sole trustee are explained below:

2016/17 £000s	Trust Funds / Charities	Details	2017/18 £000s
	<u>Sole / Custodian Trustees:</u>		
157	Hoyland Nether Recreation Ground	Land left in trust to benefit the residents of Hoyland	158
265	Captain Allots	Assist groups / clubs in Hemingfield & Jump	281
35	Amenity Funds	Monies for residents of Social Services Residential Homes	35
10	Cutlers Charity	Relief of financial hardship within the Barnsley Borough	10
31,862	Penistone Grammar School – Foundation Fund	Provide special benefits not normally provided by the LEA for Penistone Grammar School	30,938
-	Others		-
32,329			31,422
	<u>Other Funds:</u>		
140	Prisoner of War Fund	Grants / Loans for the benefit of ex-service personnel	143
83	Goldthorpe Recreation Ground	Benefits the community of Goldthorpe	83
72	Others	Other Funds	71
295			297
32,624	Total Capital Value of Funds		31,719

The assets shown below represent the above fund balances:

2016/17 £000s	Balance Sheet at 31 st March	2017/18 £000s
	Assets:	
31,400	Fixed Assets	30,528
581	Investments	602
520	Cash	463
123	Other Net Assets	126
32,624		31,719
	Represented by:	
32,624	Fund Balances	31,719

STATEMENT OF ACCOUNTS 2017/18

SECTION 7 – SUPPLEMENTARY FINANCIAL STATEMENTS

HOUSING REVENUE ACCOUNT – COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

The HRA Comprehensive Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and Central Government grants. Authorities charge rent to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2016/17		2017/18	
£000s		£000s	
	<u>Income</u>		
(71,221)	Dwelling Rents (Gross)	(70,241)	
(364)	Non-Dwelling Rents (Gross)	(358)	
(1,581)	Charges for Services and Facilities	(1,021)	
(805)	Contributions Towards Expenditure	(1,250)	
(73,971)	Total Income	(72,870)	CI&ES
	<u>Expenditure</u>		
18,035	Repairs & Maintenance	18,590	
16,204	Supervision & Management	16,183	
205	HRA Share of Corporate & Democratic Core	205	
174	Rents, Rates, Taxes & Other Charges	174	
14,457	Depreciation	16,556	Note F
394	Impairment of Bad Debts	497	
22,074	Impairment / (Reversal of Previous Years' Impairments) of Non-Current Assets	17,019	Note G
(86,281)	Exceptional Item – HRA Revaluation of Dwellings	-	Note G
95	Debt Management Cost	95	
(14,643)	Total Expenditure	69,319	CI&ES
(88,614)	Net Cost of HRA Services as Included in the Comprehensive Income & Expenditure Statement	(3,551)	CI&ES
	<u>HRA Share of Other Operating Income & Expenditure in The CI&ES</u>		
(427)	(Gain) / Loss on Disposal of HRA Fixed Assets	(906)	
(427)		(906)	
	<u>HRA Share of Financing & Investment Income & Expenditure in The CI&ES</u>		
11,356	Interest Payable & Similar Charges	10,288	
(157)	Interest & Investment Income	(116)	
11,199		10,172	
(77,842)	(Surplus) / Deficit for the Year on HRA Services	5,715	MIRS

MOVEMENT ON THE HOUSING REVENUE ACCOUNT BALANCE

2016/17		2017/18	
£000s		£000s	
41,333	Balance on the HRA at the End of the Previous Year	42,294	
77,842	Surplus or (Deficit) for the Year on the HRA Income & Expenditure Statement	(5,715)	MIRS
(76,881)	Adjustments Between Accounting Basis and Funding Basis Under Statute	4,938	Note 6 / MIRS
961	Increase / (Decrease) in the Housing Revenue Account Balance	(777)	
42,294	Balance on the HRA at the End of the Current Year	41,517	EFA / Note 7

STATEMENT OF ACCOUNTS 2017/18

NOTES TO THE HOUSING REVENUE ACCOUNT

Note A – Analysis of Housing Stock as at 31st March

The number of council house dwellings held at the year-end can be analysed as follows:

31 st March 2017	Analysis of Housing Stock	31 st March 2018
8,931	Houses	8,832
3,129	Flats	3,133
4,624	Bungalows	4,611
1,924	Terraced	1,925
18,608	Total	18,501

HRA Balance Sheet Information:

2016/17		Asset Category	2017/18	
Value as at 1st April £000s	Value as at 31st March £000s		Value as at 1st April £000s	Value as at 31st March £000s
402,754	547,756	Dwellings	547,756	543,003
19,068	20,763	Other Land & Buildings	20,763	24,339
41	456	Vehicles, Plant, Furniture & Equipment	456	808
264	156	Infrastructure Assets	156	146
1,950	-	Assets Under Construction	-	198
544	846	Surplus Assets	846	673
-	93	Intangible Assets	93	84
90	-	Assets Held for Sale	-	480
424,711	570,070	Total	570,070	569,731

Note B – Vacant Possession Value of Council Housing Stock

The vacant possession value of dwellings within the HRA as at 1st April 2017 was £1.362 Billion (1st April 2016 value: £1.369 Billion). To arrive at the Balance Sheet value of dwellings, the vacant possession value is reduced to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The adjustment factor (41%) measures the difference between market rents and sub-market rents. It shows the economic cost to Central Government of providing council housing at less than market rents.

The adjustment factor was raised during 2016/17 from 31% to 41%. [Note M](#) explains the change and its impact further.

Note C – Analysis of the Movement on the Major Repairs Reserve

2016/17 £000s	Major Repairs Reserve	2017/18 £000s
(974)	Balance Brought Forward	(84)
(14,457)	Credits:	(16,556)
(5,843)	In Year Depreciation Charge	(4,379)
(20,300)	Additional Contribution to Major Repairs Reserve	(20,935)
21,190	Debits:	16,821
21,190	Capital Expenditure for HRA Purposes	16,821
(84)	Balance to Carry Forward	(4,198)

[Note F](#)

Note D – Analysis of the Movement on the Housing Repairs Account

The Authority does not maintain a separate Housing Repairs Account.

STATEMENT OF ACCOUNTS 2017/18

Note E – HRA Capital Expenditure and Capital Receipts

An analysis of capital expenditure within the HRA and sources of finance:

2016/17		Capital Financing	2017/18	
Houses £000s	Other £000s		Houses £000s	Other £000s
-	-	Borrowing	-	-
883	-	Capital Receipts	620	207
4,346	-	Revenue Contributions	4,529	161
20,558	632	Major Repairs Reserve	16,488	333
799	-	Grants and Contributions	523	136
26,586	632	Total Capital Expenditure Within the HRA	22,160	837

A summary of total capital receipts within the Authority's HRA:

2016/17 £000s	Capital Receipts	2017/18 £000s
6,936	Council House Sales (Net)	6,998
852	Other Land	135
35	Other Buildings	-
-	Non Disposals	-
-	Mortgages and Housing Act Advances	-
7,823	Total	7,133

Note F - Depreciation

Authorities are required to charge depreciation on all HRA properties calculated in accordance with proper practices. The table below details the depreciation charge made to the HRA in 2017/18. The Service Director – Finance (S151 Officer) has determined that for council house dwellings, the straight line depreciation method over an average useful life of 35 years is the most appropriate basis. The straight line depreciation method has also been used for non-dwelling properties in accordance with proper practices including IAS 16 principles.

2016/17 £000s	Depreciation	2017/18 £000s
13,835	Council Dwellings	15,838
390	Other Land & Buildings	414
117	Vehicle, Plant, Furniture & Equipment	279
108	Infrastructure Assets	9
-	Surplus Assets Not Held for Sale	-
7	Intangible Assets	16
14,457	Total	16,556

Note G – Impairments / Revaluation Losses

In the 5 year period between 2012/13 to 2016/17 inclusive, the revaluation/impairment losses incurred against the Authority's HRA non dwellings was required to be charged against the Housing Revenue Account balance in its entirety, in accordance with the Code.

From 2017/18, this element of the Code has been updated to reflect the revised statutory provisions governing capital accounting in respect of what can and cannot be charged to the HRA balance. The outcome of which was the allowance to reverse these entries to mitigate the impact on the HRA balance. In 2017/18, this charge therefore amounted to £nil (£0.029M in 2016/17).

2016/17 £000s	Impairments / Revaluation Losses	2017/18 £000s
22,876	Impairments / Revaluations Losses – Non-Value Adding Expenditure - Dwellings	18,117
29	Impairments / Revaluations Losses – Non Dwellings	106
(831)	Reversal of Previous Revaluation Losses – OLAB	(186)
(86,281)	Reversal of Previous Revaluation Losses – Dwellings	(1,018)
(64,207)	Total	17,019

STATEMENT OF ACCOUNTS 2017/18

Note H – Revenue Expenditure Funded from Capital Under Statute

There was no such expenditure relating to the HRA during 2017/18 (2016/17 nil).

Note I – HRA Subsidy

Up to 1st of April 2012, Housing Subsidy was payable by Central Government to the HRA. This was a Government grant towards the net cost of management, rent rebates, maintenance and financing costs after deducting an assumed level of rental income. The financing costs that are taken into consideration in the subsidy calculation include capital charges, lease payments and deferred payments. The subsidy supports the difference between notional costs and income. However, the Localism Act 2011 has abolished Housing Subsidy and replaced it with a new Self-Financing regime for the HRA from 2012/13.

Note J – Pensions Reserve

There has been no movement on the pensions reserve in 2017/18 relating to the HRA (2016/17 nil).

Note K – Rent Arrears

Housing rent arrears total £2.430M as at 31st March 2018 (£2.144M as at 31st March 2017).

A bad debts provision has been made in the accounts in respect of potentially uncollectable rent. The value of the provision at 31st March 2018 is £1.052M (£1.074M as at 31st March 2017). The movement in the year comprises the value of rent arrears written off during the year totalling £0.241M (£0.228M in 2016/17) and an increase in the provision of £0.219M resulting from a review of the levels of rent arrears. Although the Authority has made a provision for potentially uncollectable debts, it is still the Authority's policy to pursue debts whilst this is economically viable.

Note L – Income / Expenditure in the HRA directed by the Secretary of State

There has not been any income or expenditure incurred by the HRA that required the Secretary of State's approval.

Note M – Exceptional Items

Increase in Regional Discount Factor Relating to Valuation of Council Dwellings

Under RICS valuation rules, the valuation of the vacant possession value of local authority dwellings assets should be adjusted to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The method in which this is done is to apply a regional discount factor to the gross valuation. Up to and including 2015/16, this regional discount factor for Yorkshire & Humber was 31%. During 2016/17, that regional factor was increased to 41% which has resulted in a significant increase in the valuations of the Council's dwellings.

This change has resulted in exceptional items through the Comprehensive Income & Expenditure Statement relating to reversals of prior year revaluation losses. Both the HRA Comprehensive Income & Expenditure Statement and Note G above show the impact of this change.

STATEMENT OF ACCOUNTS 2017/18

COLLECTION FUND

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority, in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Non-Domestic Rates.

2016/17			COLLECTION FUND ACCOUNT	2017/18		
COUNCIL TAX	BUSINESS RATES	TOTAL		COUNCIL TAX	BUSINESS RATES	TOTAL
£000s	£000s	£000s		£000s	£000s	£000s
			INCOME:			
(100,177)	-	(100,177)	Council Tax	(106,557)	-	(106,557)
-	(57,704)	(57,704)	Non-Domestic Rates (Note A)	-	(53,849)	(53,849)
(100,177)	(57,704)	(157,881)	Total Income	(106,557)	(53,849)	(160,406)
			EXPENDITURE:			
			<i>Precepts and Demands on Collection Fund by Major Preceptors & the Authority:</i>			
78,393	25,764	104,157	BMBC (Including Parish Council Precepts) (Note C)	85,104	22,425	107,529
-	132	132	Transitional Protection Payments	-	2,763	2,763
9,225	-	9,225	South Yorkshire Police Authority (Note C)	9,861	-	9,861
4,073	516	4,589	South Yorkshire Fire & Civil Defence Authority (Note A / Note C)	4,299	446	4,745
91,691	26,412	118,103		99,264	25,634	124,898
			<i>Non-Domestic Rates:</i>			
-	25,784	25,784	Payment to Central Government (Note A)	-	22,310	22,310
-	270	270	Cost of Collection Allowance (to BMBC) (Note A)	-	267	267
-	26,054	26,054		-	22,577	22,577
4,074	907	4,981	Bad Debts Written Off	1,044	824	1,868
(1,633)	(327)	(1,960)	Increase / (Reduction) in Provision for Non-Payment of Council Tax / Business Rates	1,219	104	1,323
-	4,329	4,329	Provision for Business Rate Appeals	-	3,931	3,931
2,441	4,909	7,350		2,263	4,859	7,122
			<i>Estimated Surplus on Collection Fund:</i>			
1,615	120	1,735	Transfer to General Fund	1,615	120	1,735
166	-	166	Transfer to South Yorkshire Police Authority	166	-	166
74	2	76	Transfer to South Yorkshire Fire & Civil Defence Authority	74	2	76
-	122	122	Central Government	-	122	122
1,855	244	2,099		1,855	244	2,099
95,987	57,619	153,606	Total Expenditure	103,382	53,314	156,696
(4,190)	(85)	(4,275)	(Surplus) / Deficit for Year	(3,175)	(535)	(3,710)
			COLLECTION FUND BALANCE:			
(9,852)	(371)	(10,223)	(Surplus) / Deficit Brought Forward	(14,042)	(456)	(14,498)
(4,190)	(85)	(4,275)	(Surplus) / Deficit for Year	(3,175)	(535)	(3,710)
(14,042)	(456)	(14,498)	(Surplus) / Deficit Carried Forward	(17,217)	(991)	(18,208)
			SHARE OF (SURPLUS) / DEFICIT BALANCE:			
(12,031)	(223)	(12,254)	Barnsley MBC	(14,717)	(486)	(15,203)
(2,011)	(5)	(2,016)	Precepting Authorities	(2,500)	(10)	(2,510)
-	(228)	(228)	Central Government	-	(495)	(495)
(14,042)	(456)	(14,498)	Total	(17,217)	(991)	(18,208)

STATEMENT OF ACCOUNTS 2017/18

NOTES TO THE COLLECTION FUND

Note A - National Non-Domestic Rates

Non-Domestic Rates are calculated on the basis of a property's rateable value (as determined by the Valuation Office Agency) and the annual multipliers set by Central Government. The amount payable may then be subject to transitional arrangements and various reliefs (both mandatory and discretionary).

The income presented in the collection fund statement is based on the total rateable value of the local 'rating list' (adjusted for transitional arrangements and reliefs), and is based on the following values:

	2016/17	2017/18
Total Rateable Value as at 31st March	£140.803M	£138.763M
Standard Multiplier	0.497	0.479
Small Business Multiplier	0.484	0.466

Non-Domestic rates are collected locally and distributed between authorities in the following proportions:

	%
Central Government	50
Barnsley MBC	49
South Yorkshire Fire & Rescue Authority	1

Note B – Calculation of the Council Tax Base

Council Tax is calculated on the basis of local (residential) property values and the estimated income required by the Council and its preceptors for the forthcoming year.

Each property is classified into one of nine valuation bands (A- to H) based on its estimated value at the 1st April 1991, and adjusted to reflect any discounts, reliefs or exemptions that apply. The number of properties in each valuation band is then multiplied by a specified fraction to arrive at a band D equivalent figure.

The basic charge is calculated by dividing the total Council Tax Requirement (the Council Tax demand on the Collection Fund) for the forthcoming year, by the total number of band D equivalent properties (also referred to as the Council's tax base). This amount is then multiplied by a specified fraction to arrive at the basic charge for each valuation band. The amount payable may then be subject to various discounts, reliefs or exemptions and Parish Council precepts.

The basic amount of Council Tax for a band D property in 2017/18 was £1,585.84 (£1,516.04 for 2016/17), and was based on the tax base in the table below (60,229.145 for 2016/17):

Band	Total No of Dwellings*	Proportion of Band D Charge	Band D Equivalent	Adjusted for Estimated Collectable Band D Equivalent (95%)
A-	215	5/9	119.500	113.525
A	44,428	6/9	29,618.800	28,137.860
B	14,954	7/9	11,630.500	11,048.975
C	11,401	8/9	10,134.000	9,627.300
D	7,060	9/9	7,060.200	6,707.190
E	3,363	11/9	4,110.100	3,904.595
F	1,335	13/9	1,928.600	1,832.170
G	588	15/9	979.600	930.620
H	24	18/9	47.000	44.650
	83,368		65,628.300	62,346.885

* Total number of chargeable dwellings (adjusted for discounts), rounded to nearest whole property.

Note C – Precepts and Demands on the Collection Fund

2016/17 £000s	Demand per Collection Fund	2017/18 £000s
78,012	BMBC	84,712
381	Parish Precepts	392
9,225	Police Authority	9,861
4,073	Fire & Civil Defence Authority	4,299
91,691	Total Precepts	99,264

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GROUP ACCOUNTS

THE GROUP MOVEMENT IN RESERVES STATEMENT

<u>Movement in Reserves During 2017/18</u>	General Fund Balance	Housing Revenue Account	Berneslai Homes - Retained Surplus	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Berneslai Homes - Pensions Reserve	Unusable BMBC Reserves	Total Authority Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2017	122,025	42,294	11,039	11,408	84	3,780	190,630	(32,959)	(169,836)	(12,165)
Total Comprehensive Expenditure & Income	(58,301)	(5,715)	(949)	-	-	-	(64,965)	11,890	111,778	58,703
Adjustments Between Accounting Basis & Funding Basis Under Regulations	72,069	4,938	2,900	778	4,114	482	85,281	(2,900)	(82,381)	-
Net Increase / (Decrease) in 2017/18	13,768	(777)	1,951	778	4,114	482	20,316	8,990	29,397	58,703
Balance of Reserves at 31st March 2018	135,793	41,517	12,990	12,186	4,198	4,262	210,946	(23,969)	(140,439)	46,538

<u>Movement in Reserves During 2016/17</u>	General Fund Balance	Housing Revenue Account	Berneslai Homes Retained Surplus	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Berneslai Homes Pensions Reserve	Unusable BMBC Reserves	Total Authority Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2016	116,127	41,333	8,793	13,443	974	5,136	185,806	(18,015)	(190,429)	(22,638)
Total Comprehensive Expenditure & Income	(22,625)	77,842	706	-	-	-	55,923	(13,404)	(32,046)	10,473
Adjustments Between Accounting Basis & Funding Basis Under Regulations	28,523	(76,881)	1,540	(2,035)	(890)	(1,356)	(51,099)	(1,540)	52,639	-
Net Increase / (Decrease) in 2016/17	5,898	961	2,246	(2,035)	(890)	(1,356)	4,824	(14,944)	20,593	10,473
Balance of Reserves at 31st March 2017	122,025	42,294	11,039	11,408	84	3,780	190,630	(32,959)	(169,836)	(12,165)

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THE GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

2016/17				2017/18		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
			Net Cost of Services:			
243,085	(158,978)	84,107	People	236,547	(139,866)	96,681
72,144	(23,716)	48,428	Place	76,293	(24,548)	51,745
35,748	(68,491)	(32,743)	Housing Revenue Account	34,059	(68,111)	(34,052)
(86,281)	-	(86,281)	Exceptional Item – HRA Revaluation of Dwellings	-	-	-
31,079	(14,168)	16,911	Communities	36,447	(15,885)	20,562
8,423	(5,950)	2,473	Public Health	7,899	(7,342)	557
144,862	(134,959)	9,903	Core Services	120,806	(128,081)	(7,275)
18,506	(14,781)	3,725	Corporate Services	14,376	(21,467)	(7,091)
29,368	(252)	29,116	Berneslai Homes	30,704	(58)	30,646
496,934	(421,295)	75,639	Net Cost of Services	557,131	(405,358)	151,773
			Other Operating Income & Expenditure:			
471	-	471	Parish Council Precepts	468	-	468
1,682	-	1,682	Payments to Central Government Housing Capital Receipts Pool	1,678	-	1,678
8,433	(10,722)	(2,289)	(Gains) / Losses on The Disposal of Non-Current Assets	7,060	(9,141)	(2,081)
-	(135)	(135)	(Gains) / Losses on The Non Disposal of Non-Current Assets	-	(256)	(256)
9,752	-	9,752	Exceptional Item – Loss on Disposal of Non-Current Assets Relating to School Transfers	53,896	-	53,896
20,338	(10,857)	9,481	Total Other Operating Expenditure	63,102	(9,397)	53,705
			Financing & Investment Income & Expenditure:			
20,456	(19)	20,437	Interest Payable on Debt	19,138	-	19,138
44	-	44	Interest Element of Finance Leases	91	-	91
22,314	-	22,314	Interest Payable on PFI Unitary Payments	21,588	-	21,588
12,439	-	12,439	Net Interest on The Defined Benefit Liability / Asset	11,630	-	11,630
-	(902)	(902)	Investment Interest Income	-	(704)	(704)
-	(486)	(486)	Dividends Receivable	-	(399)	(399)
-	(10)	(10)	Interest Received on Finance Leases	-	(10)	(10)
4,307	(5,465)	(1,158)	(Surplus) / Deficit of Trading Undertakings or Other Operations	4,564	(5,310)	(746)
(2)	-	(2)	Subsidiary Taxation	-	-	-
59,558	(6,882)	52,676	Total Financing & Investment Income & Expenditure	57,011	(6,423)	50,588

Continued overleaf.

STATEMENT OF ACCOUNTS 2017/18

THE GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CONTINUED)

2016/17				2017/18		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
			Taxation & Non Specific Grant Income:			
-	(21,404)	(21,404)	Recognised Capital Grants & Contributions	-	(21,456)	(21,456)
-	(2,028)	(2,028)	Section 31 Grant – Small Business Rate Relief (SBRR)	-	(2,354)	(2,354)
-	(34,560)	(34,560)	Revenue Support Grant (RSG)	-	(25,261)	(25,261)
-	(83,630)	(83,630)	Council Tax	-	(89,394)	(89,394)
-	(25,442)	(25,442)	Business Rates Retention Scheme – Locally Retained	-	(22,294)	(22,294)
-	(26,655)	(26,655)	Business Rates Retention Scheme – Top Up Grant	-	(30,342)	(30,342)
-	(193,719)	(193,719)	Total Taxation & Non Specific Grant Income	-	(191,101)	(191,101)
576,830	(632,753)	(55,923)	(Surplus) / Deficit on Provision of Services	677,244	(612,279)	64,965
			Other Comprehensive Income & Expenditure:			
-	(89,899)	(89,899)	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment Assets	-	(25,702)	(25,702)
39	-	39	(Surplus) or Deficit on Revaluation of Available for Sale Financial Assets	40	-	40
121,906	13,404	135,310	Actuarial (Gains) / Losses on Pension Assets / Liabilities	-	(98,006)	(98,006)
121,945	(76,495)	45,450	Other Comprehensive Income & Expenditure	40	(123,708)	(123,668)
698,775	(709,248)	(10,473)	Total Comprehensive Income & Expenditure	677,284	(735,987)	(58,703)

STATEMENT OF ACCOUNTS 2017/18

GROUP BALANCE SHEET AS AT 31st MARCH 2018

2016/17 £000s		2017/18 £000s	2017/18 £000s
	NON-CURRENT ASSETS		
	Property Plant and Equipment:		
547,756	- Council Dwellings	543,003	
400,330	- Other Land & Buildings	341,821	
4,846	- Vehicles, Plant, Furniture & Equipment	6,064	
248,838	- Infrastructure Assets	252,227	
-	- Community Assets	-	
-	- Assets Under Construction	15,909	
5,289	- Surplus Assets	4,884	
1,207,059			1,163,908
10,427	Heritage Assets	10,427	
2,064	Intangible Assets	1,500	
11,874	Long Term Investments	4,767	
3,009	Long Term Debtors	2,728	
27,374			19,422
1,234,433	Total Non-Current Assets		1,183,330
	CURRENT ASSETS		
3,028	Assets 'Held for Sale'	4,918	
17,027	Short Term Investments	35,059	
1,784	Inventories	1,599	
51,972	Short Term Debtors	52,597	
(13,089)	Impairment of Short Term Debtors	(13,663)	
2	Corporation Tax Asset	-	
51,276	Cash & Cash Equivalents	45,565	
112,000	Total Current Assets		126,075
1,346,433	TOTAL ASSETS		1,309,405
	CURRENT LIABILITIES		
(77,188)	Short Term Borrowing	(45,567)	
(8,657)	Other Short Term Liabilities	(8,852)	
(44,413)	Short Term Creditors	(40,595)	
-	Corporation Tax Liability	-	
(3,420)	Provisions	(4,790)	
(11,243)	Capital Grants Receipts in Advance	(14,272)	
(1,647)	Revenue Grants Receipts in Advance	(1,740)	
-	Bank Overdraft	-	
(146,568)	Total Current Liabilities		(115,816)
	LONG TERM LIABILITIES		
(479,557)	Long Term Borrowing	(522,837)	
(226,916)	Other Long Term Liabilities	(219,800)	
(4,392)	Long Term Provisions	(4,348)	
(501,165)	Retirement Benefit Obligations	(400,066)	
(1,212,030)	Total Long Term Liabilities		(1,147,051)
(1,358,598)	TOTAL LIABILITIES		(1,262,867)
(12,165)	NET ASSETS		46,538

Continued overleaf

STATEMENT OF ACCOUNTS 2017/18

GROUP BALANCE SHEET AS AT 31st MARCH 2018 (CONTINUED)

2016/17 £000s		2017/18 £000s	2017/18 £000s
	USEABLE RESERVES:		
122,025	- General Fund	135,793	
42,294	- Housing Revenue Account	41,517	
11,039	- Berneslai Homes Retained Surplus	12,990	
11,408	- Useable Capital Receipts Reserve	12,186	
84	- Major Repairs Reserve	4,198	
3,780	- Capital Grant Unapplied Reserve	4,262	
190,630	TOTAL USEABLE RESERVES		210,946
	UNUSABLE RESERVES:		
40	- Available for Sale Financial Instruments Reserve	-	
122,498	- Capital Adjustment Account	54,750	
63	- Deferred Capital Receipts Reserve	62	
(12,246)	- Financial Instruments Adjustment Account	(11,588)	
(468,206)	- BMBC Pensions Reserve	(393,603)	
(32,959)	- Berneslai Homes Pensions Reserve	(23,969)	
179,857	- Revaluation Reserve	197,637	
(4,097)	- Accumulated Absences Account	(2,900)	
12,255	- Collection Fund Adjustment Account	15,203	
(202,795)	TOTAL UNUSABLE RESERVES		(164,408)
(12,165)	TOTAL RESERVES		64,044

STATEMENT OF ACCOUNTS 2017/18

GROUP CASH FLOW STATEMENT

2016/17 £000s		2017/18 £000s	2017/18 £000s
(55,923)	Net (Surplus) / Deficit on Provision of Services		64,965
	<u>Adjustments to Net Surplus or Deficit on The Provision of Services for Non-Cash Movements:</u>		
11,155	- Depreciation & Impairment	(73,293)	
(6,775)	- Pension Fund Adjustments	(22,557)	
(18,185)	- Carrying Amount of Non-Current Assets Sold	(60,956)	
(1,123)	- (Increase) / Decrease in Provisions	(1,325)	
118	- Increase / (Decrease) in Inventories	(184)	
(1,430)	- Increase / (Decrease) in Debtors	(2,922)	
(7,639)	- (Increase) / Decrease in Creditors	5,024	
667	- Other Non-Cash Adjustments	(145)	
(23,212)			(156,358)
	<u>Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing & Financing Activities:</u>		
21,404	- Capital Grants Recognised Through Comprehensive Income & Expenditure Statement	21,456	
11,112	- Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	9,635	
32,516			31,091
(46,619)	Net Cash (Inflow) / Outflow From Operating Activities		(60,302)
34,638	Net Cash (Inflow) / Outflow From Investing Activities		41,596
(20,516)	Net Cash (Inflow) / Outflow From Financing Activities		24,417
(32,497)	Net (Increase) / Decrease in Cash & Cash Equivalents		5,711

18,779	Cash & Cash Equivalents as at 1st April	51,276
32,497	Net Increase / (Decrease) in Cash & Cash Equivalents	(5,711)
51,276	Cash & Cash Equivalents as at 31st March	45,565
	Made Up Of The Following Elements:	
2	Cash Held By The Authority	2
(3,304)	Cash in Transit *	(8,424)
7,289	Bank Current Accounts	7,449
47,289	Short Term Deposits With Financial Institutions	46,538
51,276	Total Cash & Cash Equivalents	45,565

STATEMENT OF ACCOUNTS 2017/18

NOTES TO THE GROUP ACCOUNTS

Note A – Critical Judgements

The Council has reviewed its relationship and interest with external organisations and concludes that it does have an interest in subsidiaries, associated companies and joint ventures that are material both individually and in aggregate and therefore a set of Group Accounts has been prepared. This consideration has been made under the provisions of IFRS 10 ('Consolidated Financial Statements') and IFRS 11 ('Joint Arrangements') as required by the Code.

Note B – Group Boundary

A review has been undertaken by the Council considering all companies in which it has an interest. The interests in these bodies have been analysed to consider whether the Council has the potential to control or influence the bodies' operating and financial policies. Entities identified to be included within the group's boundary are detailed below:

Berneslai Homes Ltd

Berneslai Homes Ltd is a 100% wholly owned company of the Council and is an Arm's Length Management Organisation responsible for managing homes on behalf of the Authority. Specifically, it is responsible for managing all the landlord services for the Authority's 18,501 homes including rent collection, arrears recovery, repairs and maintenance, dealing with empty properties and all tenancy matters.

Financial Year End - Berneslai Homes Ltd shares the same financial year of the Authority (1st April – 31st March).

Consolidation Method - The accounts of Berneslai Homes Ltd have been consolidated on a line by line basis with intra-group balances and transactions being eliminated in full on consolidation as per the Code.

Other Subsidiaries

The Council also 100% owns one other trading company, namely BMBC Services Ltd. Whilst the Authority considers this company as falling within the group boundary in respect of control, it is deemed not material to the group position and is therefore not consolidated in the Group Accounts. For information on this company, [Note 19](#) refers.

Note C – Expenditure & Income Analysed By Nature

The Group's expenditure and income is analysed as follows:

<u>Expenditure / Income</u>	<u>2016/17</u>	<u>2017/18</u>
	<u>£000s</u>	<u>£000s</u>
<u>Expenditure:</u>		
Employee Benefits Expenses	202,928	198,872
Other Services Expenses	305,745	286,522
Support Service Recharges	-	-
Depreciation, Amortisation, Impairment	(7,434)	76,300
Interest Payments	55,253	52,447
Precepts & Levies	471	468
Payments to Housing Capital Receipts Pool	1,682	1,678
Write Out NBV Relating to the Disposal of Assets	18,185	60,956
Total Expenditure	576,830	677,243
<u>Income:</u>		
Fees, Charges & Other Service Income	(140,861)	(130,782)
Interest & Investment Income	(650)	(811)
Income From Council Tax & Non-Domestic Rates	(109,047)	(111,688)
Government Grants & Contributions	(371,338)	(359,600)
Sale Proceeds Relating to the Disposal of Assets	(10,857)	(9,397)
Total Income	(632,753)	(612,278)
Surplus or Deficit on the Provision of Services	(55,923)	64,965

STATEMENT OF ACCOUNTS 2017/18

Note D - Officers' Remuneration & Exit Packages

The table below sets out the remuneration disclosures for Senior Officers of the Group (as defined in Local Authority Accounting Panel Bulletin 85):

Post	2017/18				
	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration
	£000s	£000s	£000s	£000s	£000s
Diana Terris – Chief Executive	156	-	1	21	178
Rachel Dickinson - Executive Director – People	137	-	1	20	158
Executive Director – Place	120	-	1	18	139
Executive Director – Communities	116	-	-	17	133
Executive Director – Public Health	105	-	-	15	120
Executive Director – Core Services	116	-	2	17	135
Former Director – Finance, Assets & IT A	-	-	-	146	146
Former Director – Human Resources, Performance & Communications A	-	-	-	12	12
Berneslai Homes Directors B					469

Notes:

- A** The payments in 2017/18 relates to the former post holders' pension strain costs due in year as a result of vacating their post during 2016/17.
- B** Berneslai Homes do not have a requirement to publish this information in their statement of accounts on an individual basis as per UK GAAP Standard FRS 102.

Post	2016/17				
	Salary	Redundancy / Severance	Expenses / Allowances	Pension Contributions	Total Remuneration
	£000s	£000s	£000s	£000s	£000s
Diana Terris – Chief Executive	155	-	1	20	176
Executive Director – People	125	-	1	16	142
Executive Director – Place	121	-	2	16	139
Executive Director – Communities	109	-	-	14	123
Executive Director – Public Health	104	-	-	15	119
Frances Foster - Director – Finance, Assets & IT A	125	92	-	89	306
Julia Bell - Director – Human Resources, Performance & Communications B	79	82	-	27	188
Director of Legal & Governance	105	-	-	14	119
Berneslai Homes Directors C					471

Notes:

- A** Post holder left their post on 31st March 2017. Pension contributions for the year include pension strain costs of £72k. The salary cost includes £20k honoraria for the post holder's duties with SIGOMA.
- B** Post holder left their post on 31st December 2016. Pension contributions for the year include pension strain costs of £17k.
- C** Berneslai Homes do not have a requirement to publish this information in their statement of accounts on an individual basis as per UK GAAP Standard FRS 102.

STATEMENT OF ACCOUNTS 2017/18

Note E - Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

31 st March 2017			31 st March 2018	
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s
2,393	17,027	Investments :		
-	47,289	Loans & Receivables	2,336	35,059
2,431	-	Loans & Receivables – Cash Equivalents *	-	46,538
7,050	-	Unquoted Equity Investment at Cost	2,431	-
	-	Available For Sale Financial Assets	-	-
11,874	64,316	Total Investments	4,767	81,597
		Loans & Receivables		
-	-	Mortgages & Rents	-	-
2,946	676	Loans	2,666	1,277
63	-	Finance Lease Receivable	62	-
3,009	676	Total Loans & Receivables **	2,728	1,277
		Borrowings :		
(479,557)	(77,188)	Financial Liabilities at Amortised Cost	(522,837)	(45,567)
(479,557)	(77,188)	Total Borrowings	(522,837)	(45,567)

* The total Short Term Investments figure in the table above includes Cash Equivalents of £46.538M in 2017/18 (£47.289M in 2016/17), which are included within the 'Cash & Cash Equivalents' figure in the Balance Sheet, rather than within 'Short Term Investments'.

** The total Short Term Loans & Receivables figures in the table above is included within the 'Short Term Debtors' figure in the Balance Sheet.

Note F - Creditors

31 st March 2017 £000s		31 st March 2018 £000s
(4,090)	Central Government Bodies	(3,587)
(906)	Other Local Authorities	(732)
(798)	NHS Bodies	(431)
-	Public Corporations & Trading Funds	-
(38,619)	Other Entities & Individuals	(35,845)
(44,413)	Total	(40,595)

STATEMENT OF ACCOUNTS 2017/18

Note G - Defined Benefit Pension Schemes

2016/17			2017/18	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Comprehensive Income & Expenditure Statement:		
		<i>Cost of Services :</i>		
21,613	-	- Current Service Cost	31,967	-
-	-	- Past Service Costs	-	-
(1,827)	-	- Settlements & Curtailments	(2,504)	-
397	-	- Administration Expenses	396	-
		<i>Financing & Investment Income & Expenditure :</i>		
12,439	1,476	- Net Interest Cost	11,630	1,105
32,622	1,476	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	41,489	1,105
		<i>Other Post-Employment Benefits Charged to the Comprehensive Income & Expenditure Statement :</i>		
		<i>Re-measurement of The Net Benefit Liability Comprising:</i>		
(164,830)	-	- Return on Plan Assets (Excluding The Amount Included In Net Interest Expense	(23,801)	-
(19,458)	(2,000)	- Experience (Gains) / Losses	-	-
(8,749)	(196)	- Actuarial (Gains) and Losses On Changes in Demographic Assumptions	-	-
328,347	6,493	- Actuarial (Gains) and Losses On Changes in Financial Assumptions	(77,432)	(467)
-	-	Business Combinations	3,227	-
135,310	4,297	Total Post Employment Benefit Charged to Other Comprehensive Income & Expenditure	(98,006)	(467)
167,932	5,773	Total Post Employment Benefit Charged to the Comprehensive Income & Expenditure Statement	(59,517)	638

2016/17			2017/18	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Movement in Reserves Statement:		
(32,622)	(1,476)	- Reversal of Charges Made to the Surplus or Deficit for the Provision of Services for Post-Employment Benefits in Accordance with the Code	(41,489)	(1,105)
		Actual Amount Charged Against the General Fund Balance for Pensions for the Year:		
23,965	-	Employers' Contributions Payable to Scheme	27,078	-
-	2,572	Retirement Benefits Payable to Pensioners	-	2,572
(8,657)	1,096	Net Adjustment to Surplus or Deficit for the Provision of Services	(14,411)	1,467

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Pension Assets and Liabilities Recognised in the Balance Sheet

2016/17			2017/18	
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
(1,553,363)	(45,468)	Present Value of The Defined Benefit Obligation	(1,520,385)	(43,539)
1,052,198	-	Fair Value of Plan Assets	1,120,319	-
(501,165)	(45,468)	Net Liability Arising From Defined Benefit Obligation	(400,066)	(43,539)

Reconciliation of Fair Value of the Scheme (Plan) Assets

2016/17			2017/18	
Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
863,878	-	Opening Balance at 1st April	1,052,198	-
30,977	-	Interest Income	26,948	-
		<i>Re-measurement Gains and (Losses):</i>		
164,830	-	- The Return on Plan Assets, Excluding the Amount Included in Net Interest Expense	25,497	-
(397)	-	Administration Expenses	(396)	-
-	-	Business Combinations	8,269	-
(449)	-	Settlements	(515)	-
25,849	2,604	Employer Contributions	44,583	2,567
6,462	-	Contributions by Scheme Participants	6,468	-
(38,952)	(2,604)	Benefits Paid	(42,733)	(2,567)
1,052,198	-	Closing Balance at 31st March	1,120,319	-

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

2016/17			2017/18	
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
(1,222,960)	(42,299)	Opening Balance at 1st April	(1,553,363)	(45,468)
(21,613)	-	Current Service Cost	(31,968)	-
(43,416)	(1,476)	Interest Cost	(38,578)	(1,105)
(6,462)	-	Contributions by Scheme Participants	(6,468)	-
		<i>Re-measurement Gains and (Losses):</i>		
19,458	2,000	- Experience Gains / (Losses)	-	-
8,749	116	- Actuarial Gains / (Losses) Arising From Changes in Demographic Assumptions	-	-
(328,347)	(6,413)	- Actuarial Gains / (Losses) Arising From Changes in Financial Assumptions	75,736	467
(656)	-	Gains / (Losses) Curtailments	(1,102)	-
38,952	2,604	Benefits Paid	42,733	2,567
2,932	-	Liabilities Extinguished on Settlements	4,121	-
-	-	Business Combinations	(11,496)	-
(1,553,363)	(45,468)	Closing Balance at 31st March	(1,520,385)	(43,539)

STATEMENT OF ACCOUNTS 2017/18

SECTION 7 – GLOSSARY OF TERMS

ACCOUNTING STANDARDS

The Code is based on approved accounting standards and also reflects specific statutory accounting requirements. Compliance with the Code is therefore necessary (except in exceptional circumstances) in order that an authority's accounts give a 'true and fair' view of the financial position, financial performance and cash flows of the authority.

The requirements of International Financial Reporting Standards (IFRS) and other pronouncements by the International Accounting Standards Board in effect for accounting periods commencing on or before 1 January 2015 (as adopted by the EU) apply unless specifically adapted by the Code.

IFRS's are considered a "principles based" set of standards in that they establish broad rules as well as dictating specific treatments.

International Financial Reporting Standards comprise:

- International Accounting Standards (IAS);
- International Financial Reporting Standards (IFRS);
- International Financial Reporting Interpretations Committee (IFRIC); and
- Standing Interpretations Committee (SIC).

A further set of interpretations, specifically for the Public Sector, are International Public Sector Accounting Standards (IPSAS).

There are also some UK GAAP accounting standards that remain relevant to Local Authorities as they have no equivalent standard under IFRS and the Code interprets them accordingly.

The paragraphs below give a brief description of the accounting standards that are referred to in CIPFA's Code of Practice. Where relevant, interpretations have been grouped with the standard that they are interpreting.

International Accounting Standards (IAS)

Accounting Standard	Description
IAS 1 – Presentation of Financial Statements	IAS 1 prescribes the basis for presentation of general purpose financial statements to ensure comparability both with the entity's financial statements of previous periods and with the financial statements of other entities. It sets out overall requirements for the presentation of financial statements, guidelines for their structure and minimum requirements for their content.
IAS 2 – Inventories	The objective of IAS 2 is to prescribe the accounting treatment for inventories. A primary issue in accounting for inventories is the amount of cost to be recognised as an asset and carried forward until the related revenues are recognised.
IAS 7 – Statement of Cash Flows	The objective of IAS 7 is to require the provision of information about the historical changes in cash and cash equivalents of an entity by means of a statement of cash flows which classifies cash flows during the period from operating, investing and financing activities.
IAS 8 – Accounting Policies, Changes in Accounting Estimates and Errors	IAS 8 prescribes the criteria for selecting and changing accounting policies, together with the accounting treatment and disclosure of changes in accounting policies, changes in accounting estimates and corrections of errors. The Standard is intended to enhance the relevance and reliability of an entity's financial statements and the comparability of those financial statements over time and with the financial statements of other entities.
IAS 10 – Events After the Reporting Period	The objective of IAS 10 is to prescribe when an entity should adjust its financial statements for events after the reporting period and the disclosures that an entity should give about the date when the financial statements were authorised for issue and about events after the reporting period.
IAS 11 – Construction Contracts	The objective of IAS 11 is to prescribe the accounting treatment of revenue and costs associated with construction contracts. Due to the nature of the activity undertaken in construction contracts, the date at which the contract activity is entered into and the date when the activity is completed usually fall into different accounting periods.
IAS 12 – Income Taxes	IAS 12 prescribes the accounting treatment for income taxes.
IAS 16 – Property, Plant and Equipment	The objective of IAS 16 is to prescribe the accounting treatment for property, plant and equipment so that users of the financial statements can discern information about an entity's investment in its property, plant and equipment and the changes in such investment. The principal issues in accounting for property, plant and equipment are the recognition of the assets, the determination of their carrying amounts and the depreciation charges and impairment losses to be recognised in relation to them.
IAS 17 – Leases	The objective of IAS 17 is to prescribe, for lessees and lessors, the appropriate accounting policies and disclosure to apply in relation to leases. The classification of leases adopted in this Standard is based on the extent to which risks and rewards incidental to ownership of a leased asset lie with the lessor or the lessee.

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Accounting Standard	Description
IAS 18 – Revenue	The primary issue in accounting for revenue is determining when to recognise it. Revenue is recognised when it is probable that future economic benefits will flow to the entity and these benefits can be measured reliably. This Standard identifies the circumstances in which these criteria will be met and, therefore, revenue will be recognised. It also provides practical guidance on the application of these criteria.
IAS 19 – Employee Benefits	The objective of IAS 19 is to prescribe the accounting and disclosure for employee benefits. The Standard requires an entity to recognise a liability when an employee has provided service in exchange for employee benefits to be paid in the future and an expense when the entity consumes the economic benefit arising from service provided by an employee in exchange for employee benefits.
IAS 20 – Accounting for Government Grants and Disclosure of Government Assistance	IAS 20 shall be applied in accounting for, and in the disclosure of, government grants and in the disclosure of other forms of government assistance.
IAS 21 – Effects of Changes in Foreign Exchange Rates	The objective of IAS 21 is to prescribe how to include foreign currency transactions and foreign operations in the financial statements of an entity and how to translate financial statements into a presentation currency. The principal issues are which exchange rate(s) to use and how to report the effects of changes in exchange rates in the financial statements.
IAS 23 – Borrowing Costs	IAS 23 prescribes that borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset form part of the cost of that asset. Other borrowing costs are recognised as an expense. Borrowing costs are interest and other costs that an entity incurs in connection with the borrowing of funds.
IAS 24 – Related Party Disclosures	The objective of IAS 24 is to ensure that an entity's financial statements contain the disclosures necessary to draw attention to the possibility that its financial position and profit or loss may have been affected by the existence of related parties and by transactions and outstanding balances, including commitments, with such parties.
IAS 26 – Retirement Benefit Plans	IAS 26 shall be applied in the financial statements of retirement benefit plans where such financial statements are prepared.
IAS 27 – Consolidated and Separate Financial Statements	The objective of IAS 27 is to enhance the relevance, reliability and comparability of the information that a parent entity provides in its separate financial statements and in its consolidated financial statements for a group of entities under its control.
IAS 28 – Investments in Associates	IAS 28 shall be applied in accounting for investments in associates.
IAS 29 – Financial Reporting in Hyperinflationary Economies	The objective of IAS 29 is to establish specific standards for entities reporting in the currency of a hyperinflationary economy, so that the financial information provided is meaningful.
IAS 31 – Interests in Joint Ventures	IAS 31 shall be applied in accounting for interests in joint ventures and the reporting of joint venture assets, liabilities, income and expenses in the financial statements of venturers and investors, regardless of the structures or forms under which the joint venture activities take place.
IAS 32 – Financial Instruments: Presentation	The objective of IAS 32 is to establish principles for presenting financial instruments as liabilities or equity and for offsetting financial assets and financial liabilities.
IAS 36 – Impairment of Assets	IAS 36 prescribes the procedures that an entity applies to ensure that its assets are carried at no more than their recoverable amount. An asset is carried at more than its recoverable amount if its carrying amount exceeds the amount to be recovered through use or sale of the asset.
IAS 37 – Provisions, Contingent Liabilities and Assets	The objective of IAS 37 is to ensure that appropriate recognition criteria and measurement bases are applied to provisions, contingent liabilities and contingent assets and that sufficient information is disclosed in the notes to enable users to understand their nature, timing and amount.
IAS 38 – Intangible Assets	The objective of IAS 38 is to prescribe the accounting treatment for intangible assets that are not dealt with specifically in another Standard. This Standard requires an entity to recognise an intangible asset if, and only if, specified criteria are met. The Standard also specifies how to measure the carrying amount of intangible assets and requires specified disclosures about intangible assets.
IAS 39 – Financial Instruments: Recognition & Measurement	The objective of IAS 39 is to establish principles for recognising and measuring financial assets, financial liabilities and some contracts to buy or sell non-financial items.
IAS 40 – Investment Property	IAS 40 prescribes the accounting treatment for investment property and related disclosure requirements.
IAS 41 – Agriculture	The objective of IAS 41 is to establish standards of accounting for agricultural activity – the management of the biological transformation of biological assets (living plants and animals) into agricultural produce (harvested product of the entity's biological assets).

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International Financial Reporting Standards (IFRS)

Accounting Standard	Description
IFRS 1 – First-Time Adoption of International Financial Reporting Standards	The objective of IFRS 1 is to ensure that an entity's first IFRS financial statements and its interim financial reports for part of the period covered by those financial statements, contain high quality information that is transparent for users and comparable over all periods presented and also provides a suitable starting point for accounting in accordance with International Financial Reporting Standards (IFRS's).
IFRS 3 – Business Combinations	The objective of IFRS 3 is to specify the financial reporting by an entity when it undertakes a business combination. A business combination is the bringing together of separate entities or businesses into one reporting entity
IFRS 4 – Insurance Contracts	The objective of IFRS 4 is to specify the financial reporting for insurance contracts by any entity that issues such contracts (described in this IFRS as an insurer).
IFRS 5 – Non-Current Assets Held for Sale and Discontinued Operations.	The objective of IFRS 5 is to specify the accounting treatment for assets held for sale, and the presentation and disclosure of discontinued operations.
IFRS 6 – Exploration for and Evaluation of Mineral Resources	The objective of this IFRS is to specify the financial reporting arrangements for the exploration for and evaluation of mineral resources.
IFRS 7 – Financial Instruments: Disclosures	IFRS 7 identifies requirements for disclosing information about financial instruments.
IFRS 8 – Operating Segments	The objective of this IFRS is to ensure that an entity shall disclose information to enable users of its financial statements to evaluate the nature and financial effects of the business activities in which it engages and the economic environments in which it operates.
IFRS 10 - Consolidated Financial Statements	The objective of this IFRS is to establish principles for the presentation and preparation of consolidated financial statements when an entity controls one or more other entities.
IFRS 11 - Joint Arrangements	The core principle of this IFRS is that a party to a joint arrangement determines the type of joint arrangement in which it is involved by assessing its rights and obligations and accounts for those rights and obligations in accordance with that type of joint arrangement.
IFRS 12 - Disclosure in Other Entities	The objective of this IFRS is to require the disclosure of information that enables users of financial statements to evaluate the nature of, and risks associated with, its interests in other entities and the effects of those interests on its financial position, financial performance and cash flows.
IFRS 13 - Fair Value Measurement	The objective of this IFRS is to provide a clear definition of fair value, set out in a single IFRS, a framework for measuring fair value and the requirements for disclosures about fair value measurements.

Standing Interpretations Committee (SIC)

Accounting Standard	Description
SIC 12 - Consolidation - Special Purpose Entities	SIC-12 addresses when a special purpose entity should be consolidated by a reporting enterprise under the consolidation principles in IAS 27.
SIC 15 - Operating Leases: Incentives	SIC-15 clarifies the recognition of incentives related to operating leases by both the lessee and lessor. The Interpretation indicates that lease incentives (such as rent-free periods or contributions by the lessor to the lessee's relocation costs) should be considered an integral part of the consideration for the use of the leased asset.
SIC 25 - Income Taxes: Changes in the Tax Status of an Entity or its Shareholders	A change in the tax status of an enterprise or its shareholders, e.g. due to an initial public offering or restructuring, does not give rise to increases or decreases in the pre-tax amounts recognised directly in equity. Therefore, SIC-25 concludes that the current and deferred tax consequences of the change in tax status should be included in net profit or loss for the period.
SIC 27 - Evaluating the Substance of Transactions Involving The Legal Form of a Lease	Among the provisions of SIC- 27 is the accounting arrangements for arrangements between an enterprise and an investor should reflect the substance of the arrangement. All aspects of the arrangement should be evaluated to determine its substance, with weight given to those aspects and implications that have an economic effect.
SIC 29 - Disclosure - Service Concession Arrangements	SIC-29 prescribes the information that should be disclosed in the notes to the financial statements of a concession operator and a concession provider when the two parties are joined by a service concession arrangement. A service concession arrangement exists when an enterprise (the concession operator) agrees with another enterprise (the concession provider) to provide services that give the public access to major economic and social facilities.
SIC 31 - Barter Transactions involving Web Site Costs	Under SIC-31, revenue from a barter transaction involving advertising cannot be measured reliably at the fair value of advertising services received. However, a seller can reliably measure revenue at the fair value of the advertising services it provides in a barter transaction.
SIC 32 - Intangible Assets: Web Site Costs	SIC-32 concludes that a website developed by an entity using internal expenditure, whether for internal or external access, is an internally generated intangible asset that is subject to the requirements of IAS 38 - Intangible Assets.

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International Financial Reporting Interpretations Committee (IFRIC)

Accounting Standard	Description
IFRIC 1 - Changes in Existing Decommissioning, Restoration & Similar Liabilities	IFRIC 1 contains guidance on accounting for changes in decommissioning, restoration and similar liabilities that have previously been recognised both as part of the cost of an item of property, plant and equipment under IAS 16 and as a provision (liability) under IAS 37.
IFRIC 3 - Emissions Rights	IFRIC 3 focuses on the accounting to be adopted by participants in a 'cap and trade' scheme in respect of carbon emissions, although some of its requirements might be relevant to other schemes that are also designed to encourage reduced levels of emissions and share some of the features of a cap and trade scheme.
IFRIC 4 - Determining Whether an Arrangement Contains a Lease.	The objective of IFRIC 4 is to specify criteria by which an arrangement, that does not take the legal form of a lease but which convey rights to use assets in return for a payment or series of payments, is to be assessed. An arrangement that meets the criteria or contains a lease that should be accounted for in accordance with IAS 17 - Leases.
IFRIC 5 - Rights to Interest Arising From Decommissioning, Restoration & Environmental Rehabilitation Funds	IFRIC 5 discusses how a contributor should account for its interest in a fund and when a contributor has an obligation to make additional contributions, how the obligation should be accounted for.
IFRIC 6 - Liabilities Arising From Participating in a Specific Market-Waste Electrical & Electronic Equipment	IFRIC 6 addresses the arrangements where an entity has an obligation to contribute to waste management costs based on its share of the market in a measurement period and highlights what is the event under IAS 37 that gives rise to a liability.
IFRIC 7 - Applying the Restatement Approach Under IAS 29 - Financial Reporting in Hyperinflationary Economies	IFRIC 7 contains guidance on how an entity would restate its financial statements in the first year it identifies the existence of hyperinflation in the economy of its functional currency.
IFRIC 9 - Reassessment of Embedded Derivatives	IFRIC 9 addresses whether IAS 39 requires such an assessment to be made only when the entity first becomes a party to the hybrid contract, or whether the assessment be reconsidered throughout the life of the contract. It also dictates whether a first-time adopter of IFRSs should make its assessment on the basis of the conditions that existed when the entity first became a party to the contract, or those prevailing when the entity adopts IFRSs for the first time.
IFRIC 12 - Service Concession Arrangements	IFRIC 12 sets out the accounting treatment of service concessions. Service concessions primarily involve a private sector organisation utilising / constructing a fixed asset and providing services from that asset, on behalf of a public sector organisation. The accounting treatment of these assets is determined by the actual substance of the concession, in terms of which party holds effective control throughout the term, rather than legal ownership of those assets.
IFRIC 14 - The Limit on a Defined Benefit Asset, Minimum Funding Requirements and Their Interaction (IAS 19 - Employee Benefits)	IFRIC 14 addresses the interaction between a minimum funding requirement and the limit stipulated by IAS 19 on the measurement of the defined benefit asset or liability. When determining the limit on a defined benefit asset in accordance with IAS 19, under IFRIC 14, entities are required to measure any economic benefits available to them in the form of refunds or reductions in future contributions at the maximum amount that is consistent with the terms and conditions of the plan and any statutory requirements in the jurisdiction of the plan.
IFRIC 16 - Hedges of a Net Investment in a Foreign Operation	IFRIC 16 clarifies that the presentation currency does not create an exposure to which an entity may apply hedge accounting, that the hedging instrument(s) may be held by any entity or entities within the group and that while IAS 39 must be applied to determine the amount that needs to be reclassified to profit or loss from the foreign currency translation reserve in respect of the hedging instrument, IAS 21 must be applied in respect of the hedged item.

UK GAAP

Accounting Standard	Description
FRS 30 - Heritage Assets	The objective of this FRS is to ensure that enhanced disclosures apply to all heritage assets, regardless of whether they are reported in the Balance Sheet and that where information is available on cost or value, heritage assets are reported in the Balance Sheet.
SSAP 5 - Accounting for Value Added Tax	In the UK, VAT is a tax on the supply of goods and services that is eventually borne by the final consumer but collected at each stage of the production and distribution chain. As a general principle, therefore, the treatment of VAT in the accounts of a trader should reflect his role as a collector of the tax and VAT should not be included in income or in expenditure whether of a capital or revenue nature. There will, however, be circumstances in which a trader will bear the VAT, and in such cases where the VAT is irrecoverable, it should be included in the cost of the items reported in the financial statements.

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International Public Sector Accounting Standards (IPSAS)

Accounting Standard	Description
IPSAS 1 - Presentation of Financial Statements	Public Sector interpretation of IAS 1 (see above).
IPSAS 2 - Cash Flow Statements	Public Sector interpretation of IAS 7 (see above).
IPSAS 3 - Accounting Policies, Changes in Accounting Estimates and Errors	Public Sector interpretation of IAS 8 (see above).
IPSAS 4 - Effects of Changes in Foreign Exchange Rates	Public Sector interpretation of IAS 21 (see above).
IPSAS 5 - Borrowing Costs	Public Sector interpretation of IAS 23 (see above).
IPSAS 6 - Consolidated and Separate Financial Statements	Public Sector interpretation of IAS 27 (see above).
IPSAS 7 - Investments in Associates	Public Sector interpretation of IAS 28 (see above).
IPSAS 8 - Interests in Joint Ventures	Public Sector interpretation of IAS 31 (see above).
IPSAS 9 - Revenue From Exchange Transactions	The objective of IPSAS 9 is to prescribe the accounting treatment for revenue arising from exchange transactions and events.
IPSAS 10 - Financial Reporting in Hyperinflationary Economies	Public Sector interpretation of IAS 29 (see above).
IPSAS 11 - Construction Contracts	Public Sector interpretation of IAS 11 (see above).
IPSAS 12 - Inventories	Public Sector interpretation of IAS 2 (see above).
IPSAS 13 - Leases	Public Sector interpretation of IAS 17 (see above).
IPSAS 14 - Events After the Reporting Period	Public Sector interpretation of IAS 10 (see above).
IPSAS 16 - Investment Property	Public Sector interpretation of IAS 40 (see above).
IPSAS 17 - Property, Plant and Equipment	Public Sector interpretation of IAS 16 (see above).
IPSAS 19 - Provisions, Contingent Liabilities and Assets	Public Sector interpretation of IAS 37 (see above).
IPSAS 20 - Related Party Disclosures	Public Sector interpretation of IAS 24 (see above).
IPSAS 21 - Impairment of Non Cash Generating Assets	The objective of IPSAS 21 is to ensure that non cash-generating assets are carried at no more than their recoverable service amount, and to prescribe how recoverable service amount is calculated.
IPSAS 23 - Revenue From Non-Exchange Transactions (Taxes & Transfers)	IPSAS 23 addresses recognition and measurement of revenue from taxes, recognition of revenue from transfers, which include grants from other governments and international organisations, gifts and donations and how conditions and restrictions on the use of transferred resources are to be reflected in the financial statements.
IPSAS 25 - Employee Benefits	Public Sector interpretation of IAS 19 (see above).
IPSAS 26 - Impairment of Cash Generating Assets	The objective of IPSAS 26 is to prescribe the procedures that an entity applies to determine whether a cash-generating asset is impaired and to ensure that impairment losses are recognised. This standard also specifies when an entity shall reverse an impairment loss and prescribes disclosures.
IPSAS 27 - Agriculture	Public Sector interpretation of IAS 41 (see above).
IPSAS 28 - Financial Instruments: Presentation	Public Sector interpretation of IAS 32 (see above).
IPSAS 29 - Financial Instruments: Recognition & Measurement	Public Sector interpretation of IAS 39 (see above).
IPSAS 30 - Financial Instruments: Disclosures	Public Sector interpretation of IFRS 7 (see above).
IPSAS 31 - Intangible Assets	Public Sector interpretation of IAS 38 (see above).
IPSAS 32 - Service Concession Arrangements: Grantor	The objective of IPSAS 32 is to prescribe the accounting for service concession arrangements by the grantor, a public sector entity.

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KEY DEFINITIONS

Terms Used	Definition of Terms
Accrual	The accruals concept requires that the cost or benefit of a transaction is shown in the period in which the goods or services are received or provided, rather than when the cash is paid or received.
Actuarial Basis	The estimation technique applied when estimating the liabilities to be recognised for defined benefit pension schemes in the financial statements of an organisation.
Amortisation	The term used to describe the charge made for the cost of using intangible assets. The charge for the year will represent the consumption of economic benefit.
Asset	Right or other access to future economic benefits.
Budgets	A statement of the Authority's forecast spend - i.e. net revenue expenditure for the year.
Capital Expenditure	Expenditure on the acquisition of a non-current asset or expenditure that adds to and not merely maintains the value of an existing non-current asset.
Capital Grant	A grant that is intended to fund capital expenditure.
Capital Receipts	Proceeds or money received from the sale of land or other capital assets.
Carbon Reduction Commitment	Cap and trade scheme aimed at improving the impact of local authority carbon emissions.
Community Assets	These are assets that the Authority intends to hold in perpetuity, which have an indeterminable useful life and in addition, may have restrictions on their disposal. Examples include parks, historic buildings and cemeteries.
Community Schools	Schools which the Authority operates, employ the staff and normally owns and maintains the land and buildings.
Comprehensive Spending Review (CSR)	A governmental process in the carried out by HM Treasury firm expenditure limits and, through public service agreements and define the key improvements that the public can expect from these resources.
Contingent Liability	A condition which exists at the Balance Sheet date, which may arise in the future but where the outcome will be confirmed only on the occurrence or non-occurrence of one or more future events.
Defined Benefit Scheme	Also known as a final salary scheme. Pension scheme arrangement where the benefits payable to members are determined by the scheme rules. In most cases, there is a compulsory members' contribution but over and above this, all costs of meeting the quoted benefits are the responsibility of the employer.
Depreciation	The measure of the wearing out, consumption, or other reduction in the economic life of a fixed asset, whether arising from use, passage of time or obsolescence through technological or other changes.
De-recognition	The process upon assets are no longer deemed to be controlled by the Authority either by sale, demolition or any other form of disposal.
Earmarked Reserves	Reserve balances that have been set aside for future spending in a specific service area.
Exceptional Item	Events which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly.
Fair Value	Usually the amount that would be paid for an asset in an active market. However, where there is no market for a certain asset e.g. a school, other methods to determine fair value are used.
Finance Lease	A method of acquiring non-current assets where under the lease agreement all the risks and rewards of ownership of a fixed asset are substantially transferred to the Authority, in return for rental payments to the legal owner of the asset.
Non-Current Assets	These are tangible assets used by the Authority in the provision of services that yield benefits to the Authority for a period of more than one year.
General Fund Services	This comprises all services provided by the Authority with the exception of services relating to the provision of local Authority housing which are accounted for in the Housing Revenue Account. The net cost of General Fund services is met by Council Tax, Government Grants and Non-Domestic Rates.
Historic Cost	This represents the original cost of acquisition, construction or purchase of a non-current asset.
Housing Revenue Account	This account includes all revenue expenditure and income relating to the provision, maintenance and administration of Authority housing. It is a statutory requirement that the account be maintained separately ('ringfenced') from General Fund services.
IFRS	'International Financial Reporting Standards' (IFRS) are statements issued by the International Accounting Standards Board (IASB) that seek to ensure consistency in the treatment of accounting issues.
Impairment	A reduction in the value of a non-current asset caused by general changes in market values or consumption of economic benefits.
Infrastructure Assets	These are inalienable assets (i.e. assets where ownership cannot be transferred) from which benefit can be obtained only by continued use of the asset created. Examples of such assets are highways, footpaths and bridges.
Intangible Assets	Non Current Assets which do not have physical form, such as software.
Liabilities	An obligation to transfer economic benefits.
Major Repairs Allowance	A revenue grant received which is used to finance major housing repairs.
Major Repairs Reserve	The Major Repairs Reserve (MRR) is a reserve established in 2001/02 to which the Authority's Major Repairs Allowance is transferred. The balance on the MRR is used to finance major housing repairs in future years.
Materiality	Materiality is an expression of the relative significance or importance of a particular matter in the context of the financial statement as a whole.
Minimum Revenue Provision	This is the minimum amount that must be charged to the Authority's Comprehensive Income and Expenditure Statement each year to provide for the repayment of loans used to finance capital expenditure. The minimum amount is a percentage of the total Capital Financing Requirement.
Net Current Replacement Cost	This represents the cost of replacing or recreating a particular asset in its existing condition and in its existing use. That is the cost of replacing an asset, adjusted to reflect the current condition of the existing asset.
Net Realisable Value	The open market value of an asset in its existing use less any expenses incurred in realising the asset.
Non-Distributed Costs	The value of revenue operating expenditure that is not able to be apportioned to one of the Authority's service areas.
Non-Domestic Rates	These are business rates collected locally by the Authority but paid into a national pool. The rates are subsequently redistributed by Central Government as a grant to fund local authority services.
Operating Lease	A lease other than a finance lease.
Operational Assets	These are non-current assets held and occupied, used or consumed by the Authority in the direct delivery of those services for which it has a responsibility.

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Precepts	The proportion of total Council Tax that is due to local parishes and various authorities e.g. the Police, Fire and Civil Defence Authorities and which is collected on their behalf by the Authority.
Private Finance Initiative (PFI)	A Government initiative that enables, through the provision of financial support, authorities to carry out capital projects through partnership with the private sector.
Provisions	Potential costs that the Authority may incur in future years, based on a past event which is likely to be incurred and a reliable estimate can be made.
Public Works Loan Board	A Government agency that provides long term loans to local authorities at interest rates lower than prevailing market rates.
Recharges	The transfer of costs within the Authority from one account to another to reflect work undertaken on behalf of another service.
Recognition	The process upon which assets are deemed to belong to the Authority either by means of purchase, construction or other form of acquisition.
Reserves	Revenue reserves are amounts set aside from balances to meet specific items of future expenditure. Certain other reserves are kept to manage the accounting processes for non-current assets and retirement benefits and do not represent useable resources for the Authority.
Revenue Contributions	A method of financing capital expenditure through the Comprehensive Income and Expenditure Statement.
Revenue Expenditure	This represents day to day running costs incurred in the provision of Authority services. Such costs include employee costs and supplies and services.
Revenue Support Grant	A grant paid to the Authority by Central Government to finance the Authority's general expenditure 'needs' and not specific services, after taking into account the level of Council Tax and NNDR income.
Service Expenditure Reporting Code of Practice (SERCOP)	Establishes 'proper practice' with regard to consistent financial reporting, which allows direct comparisons to be made with the financial information published by other local authorities.
Useful Economic Life	The period which an asset is expected to be useful to the Authority in its current state.
Value Added Tax (VAT)	National taxation charged on goods and services.
Voluntary Aided Schools	Schools which are generally religious or faith schools where the governing body employs the staff and sets the admission criteria. Land and buildings are normally owned by a charitable foundation.
Voluntary Controlled Schools	Schools which the Authority run in terms of employing staff, setting admission criteria and maintaining land and buildings. The ownership of such assets usually resides with a charity who appoints members to the governing body.
Working Balances	This represents the accumulated surplus (excess of income over expenditure) on the Authority's revenue accounts (i.e. General Fund and Housing Revenue Account).